

Order No. 27  
Upper Republican Natural Resources District  
Decision to Proceed with Development  
of a  
Joint Action Plan for Integrated Management  
Pursuant to Section 46-656.28, R.S.Supp., 2002

Findings of Fact

1. On August 7, 1996, the Upper Republican Natural Resources District (hereinafter called the URNRD), pursuant to Section 46-656.28(1), Nebraska Revised Statutes, wrote to the Nebraska Department of Water Resources, the predecessor agency to the Nebraska Department of Natural Resources (hereinafter called NDNR), requesting that the URNRD, the NDNR and affected surface water project sponsors consult and that a hearing be held to receive testimony and evidence concerning the preparation of a joint action plan for the integrated management of hydrologically connected groundwater and surface water in the URNRD.
2. Pursuant to Section 46-656.28(2) the then Nebraska Director of Water Resources made a preliminary determination on September 6, 1996 that there was reason to believe that the use of hydrologically connected ground water and surface water resources was contributing to a dispute over the Republican River Compact.
3. Thereafter, the NDNR, in cooperation with other appropriate state agencies, the URNRD, and other natural resources districts in the Republican River Basin, conducted and coordinated studies necessary to determine the causes of such conflicts and/or disputes and the extent of the area affected.
4. The NDNR completed such studies and the Director of Natural Resources (hereinafter called the Director) issued a written report containing the Director's preliminary findings and conclusion as a result of such studies and a review of information otherwise available to the

DNR. That report is entitled "Republican River Basin-Report of Preliminary Findings" and is dated May 20, 2003.

5. The Director's conclusion from that report is stated in relevant part as follows:

"The dispute over the Republican River Compact in Kansas v. Nebraska, No. 126 Original, includes the issue to what extent the use of hydrologically connected groundwater and surface water resources in the Republican River Basin should be accounted for under the Compact. The geographic area affected by this dispute is the Republican River Basin as those boundaries are defined by the Republican River Compact and as that definition has been interpreted by the States of Kansas, Nebraska, and Colorado. A map of the Basin boundaries is attached

As described above, to resolve the dispute, implement and comply with the Compact and the United States Supreme Court approved settlement agreement, the Department and the Republican River Natural Resources Districts will need to develop a joint integrated management plan to administer, regulate and manage the use of hydrologically connected ground water and surface water resources in the Republican River Basin. Failure to implement and comply with the Compact and the United States Supreme Court approved settlement agreement will result in future disputes over the Compact.

For purposes of Compact compliance, the extent of hydrologic connectivity will be determined by the RRCA Groundwater Model. The Department and the Republican River Natural Resources Districts may use the RRCA Groundwater Model and such other analytical and technical tools as necessary to develop a joint integrated management plan that provides for compliance with the Compact and the United States Supreme Court approved settlement agreement.

Pursuant to 46-656.28 and the preliminary findings in this report, the Department determines that present and future Compact disputes arising out of the use of hydrologically connected ground water and surface water resources in the Republican River Basin can be eliminated or reduced through the adoption of a joint action plan.”

6. Within thirty days after completion of the Director’s report, the Director consulted with the URNRD and the surface water appropriators in the area affected and scheduled a public hearing to consider the report, hear other relevant evidence and secure testimony on whether a joint action plan should be prepared.
7. Notice of the hearing was published in several newspapers within and outside the Republican River Basin. Within the URNRD, that notice was published once each week for three consecutive weeks in the Imperial Republican, the Grant Tribune, the Wauneta Breeze, and the Benkelman Post between and including the dates of May 28 and June 12, 2003; that notice provided the following general description of the geographic areas to be considered for inclusion in the management areas if the Director and the four Republican River NRDs prepare and implement joint action plans.

“...all of the Nebraska land area which lies within the Republican River Basin and is also within the Upper Republican Natural Resources District, the Middle Republican Natural Resources District, the Lower Republican Natural Resources District, and the Tri-Basin Natural Resources District.”
8. The public hearing in the URNRD was held in Imperial on June 24, 2003. All interested persons were allowed to testify and offer evidence relevant to the purpose of the hearing.
9. In a July 21, 2003 letter to the Chairperson of the Board of Directors of the URNRD the Director stated as follows:

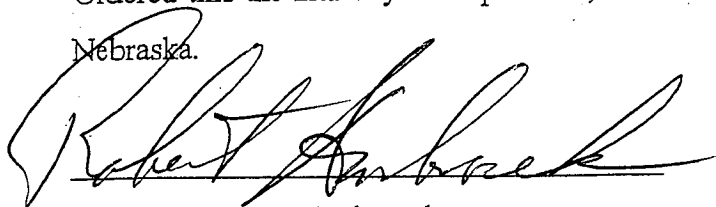
"I have considered all the testimony and other evidence presented at [the June 24] hearing and the hearings in the other three NRDs involved and have concluded that no further studies or investigations need to be conducted by me or on my behalf at this time. No changes have been made in the May 20, 2003 report and the preliminary findings and conclusions in that report are now considered final. In my opinion, it is therefore appropriate for our department and your district to proceed with the joint planning process authorized by Section 46-656.28."

10. The Board of Directors of the URNRD has reviewed and considered the Director's report entitled "Republican River Basin-Report of Preliminary Findings." -

### Conclusions

1. The Board of Directors of the URNRD hereby determines that the URNRD should proceed to develop, in concert with the Director of Natural Resources, a joint action plan for integrated management of hydrologically connected groundwater and surface water in all portions of the URNRD that are within the boundaries of the Republican River Basin as those boundaries are shown on the river basin map which is incorporated herein as Attachment A.
2. The objective of taking such action is to develop a joint action plan that, if and when implemented, will mitigate or eliminate future disputes over the Republican River Compact to the extent such disputes otherwise would result from use of hydrologically connected groundwater and surface water in the URNRD.

Ordered this the 2nd day of September, 2003 at a regular meeting of the URNRD in Imperial, Nebraska.



Robert Ambrosek  
Chairman, URNRD



Kenneth E. Owens  
Secretary, URNRD

Figure 1

