

Agenda Water Policy Task Force Republican Valley Tour August 2 and 3, 2005

Tuesday, August 2nd, 2005

9:00 – 11:45	Holdrege Water Policy Task Force, Executive Committee Meeting –Holdrege – Phelps County Ag Center – 1308 2 nd Street, Middle Room
11:45 – 12:45	Lunch/Overview of Tour, Briefing on Republican River Compact – Phelps County Ag Center - Roger Patterson, Director and Ann Bleed Deputy Director Nebraska Department of Natural Resources / Dave Cookson, Attorney General's Office
12:45 - 2:15	Leave Holdrege - Travel to McCook
	Presentations by TriBasin, John Thorburn, Manager and MRNRD, Dan Smith, Manager in route. Presentation by Greg Reisdorff, USDA, Farm Service Agency on CREP in route.
2:15 – 2:45	McCook Tour new Bureau of Reclamation Office & Control Center (Overview of Republican Basin Reservoir Operations) Alice Johns, Area Manager, Nebraska-Kansas Area Office, and Marv Swanda, Manager McCook Office, Bureau of Reclamation
2:45 - 3:00	Travel to Fairgrounds Building
3:00 - 4:00	Meet with Governor Dave Heineman (Fairgrounds Building)
4:00 - 4:30	Leave McCook - Travel to Trenton Presentations en-route by Jasper Fanning, Manager, Upper Republican Natural Resources District and Don Felker, Manager Frenchman Valley and H&RW Irrigation Districts in route
4:30 - 5:30	Tour Agri Products Ethanol Plant – Briefing by Plant Officials and Presentation by Todd Sneller, Administrator, Nebraska Ethanol Board on Ethanol in Nebraska
5:30 - 6:00	Travel to and view Swanson Reservoir
6:00 - 7:00	BBQ Dinner (Trenton Community room)
7:30	Leave Trenton - Travel to McCook Lodging at Holiday Inn Express in McCook

Wednesday, August 3rd, 2005

8:00- 8:45	Leave McCook - Travel to Medicine Creek Reservoir Presentation on McCook wellfield, John Bingham, McCook City Manager in route
8:45- 9:10	Visit Medicine Creek Reservoir – Presentations by Bureau of Reclamation and by Roger Stockton, Southwest Nebraska RC&D
9:10- 9:30	Leave Medicine Creek Reservoir - Travel to Cambridge Diversion Dam - Presentation by Roy Patterson, Manager, Frenchman Cambridge Irrigation District in route
9:30-9:45	Refreshments at Cambridge Diversion Dam
9:45-11:00	Leave Cambridge Diversion Dam - Travel to Alma Presentation on Water Administration by Brad Edgerton Cambridge Office in route. Presentation by Mike Clements, Manager, Lower Republican NRD in route. Cross river and view lake
11:00-11:30	Presentation on Harlan County Lake Operations – Corps of Engineers Representative and Bostwick Irrigation District Operations – Mike Delka, Manager, Nebraska Bostwick Irrigation District – at Johnson Center, Alma
11:30-12:40	Lunch – Johnson Center, Alma
12:40 - 1:00	Load Bus and Travel to Dam
1:00 - 2:30	Tour Harlan County Dam
2:30 - 3:30	Break & Meet at Johnson Center in Alma (Senator Schrock)
3:30 - 4:15	Leave Alma - Return to Holdrege – Tour Ends

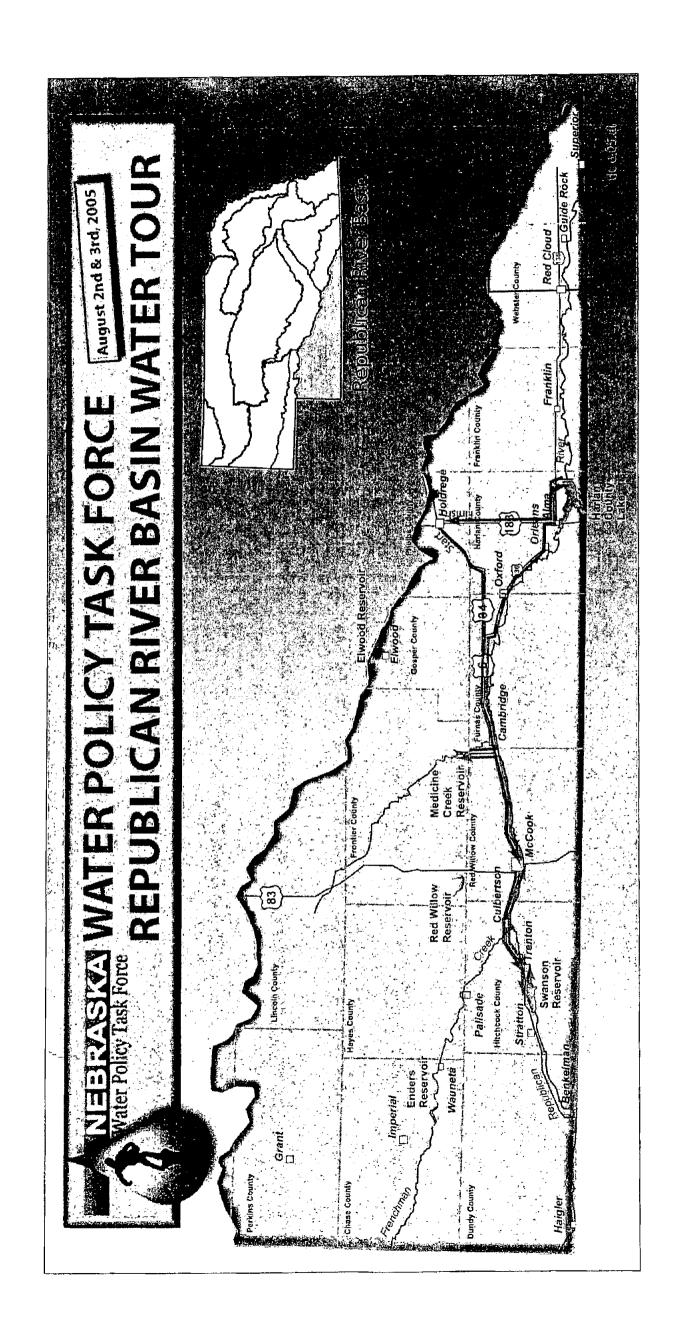


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Ambrosek, Robert, Mrs.		
Baker, Tom (SENATOR)		
Barels, Brian	WPTF	
Beethe, Lisa		
Benson, Lorrie	WPTF	W.196
Best, Ralph		
Bleed, Ann		
Burkholder, John		
Cappel, Claude	WPTF	
Clements, Mike		
Coady, James	WPTF	
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Johns, Alice	****	
(opplin, Gail (SENATOR)		
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(raus, Don	WPTF	
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Curtz, Tina		
inder, Mike		
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lellor, Janice	AALIL	
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elson, James	WPTF	
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Patterson, Roger	WPTF	
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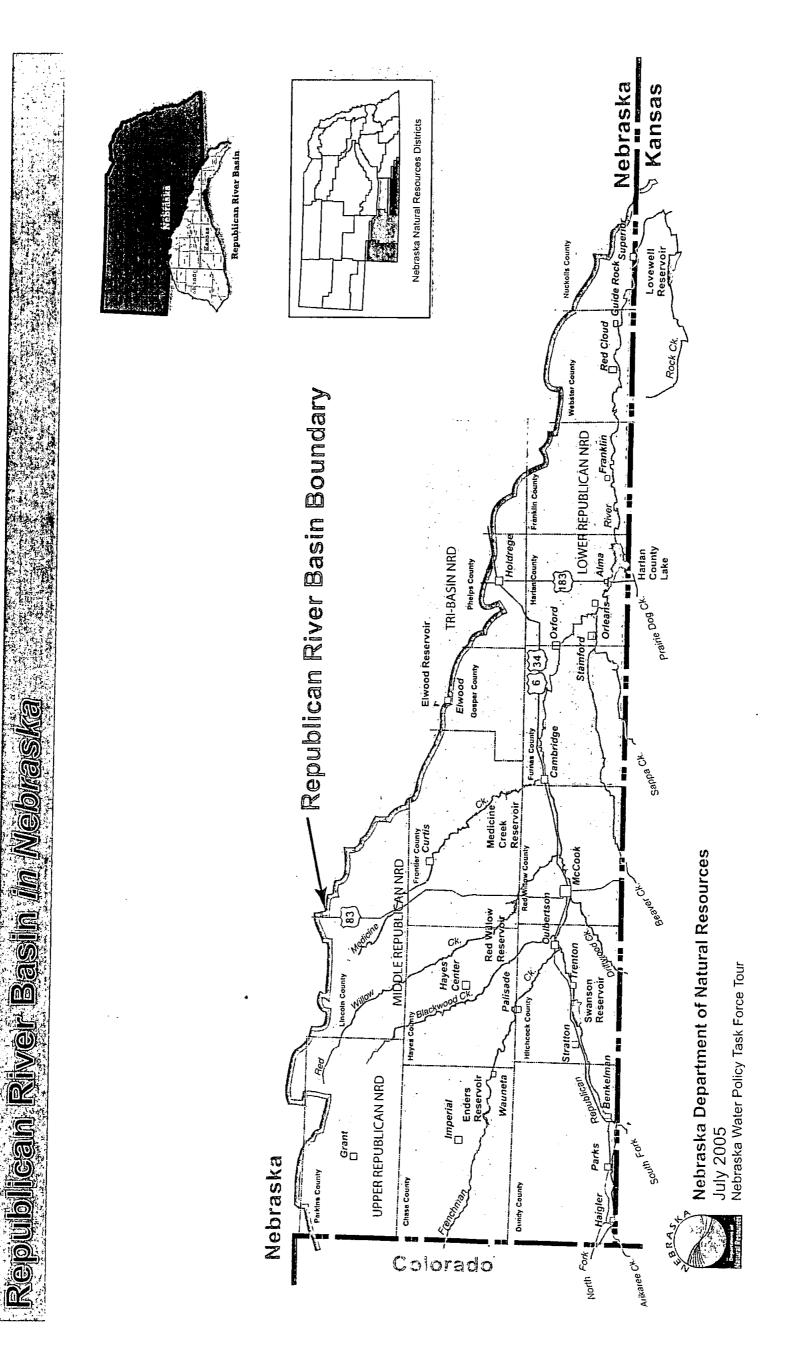
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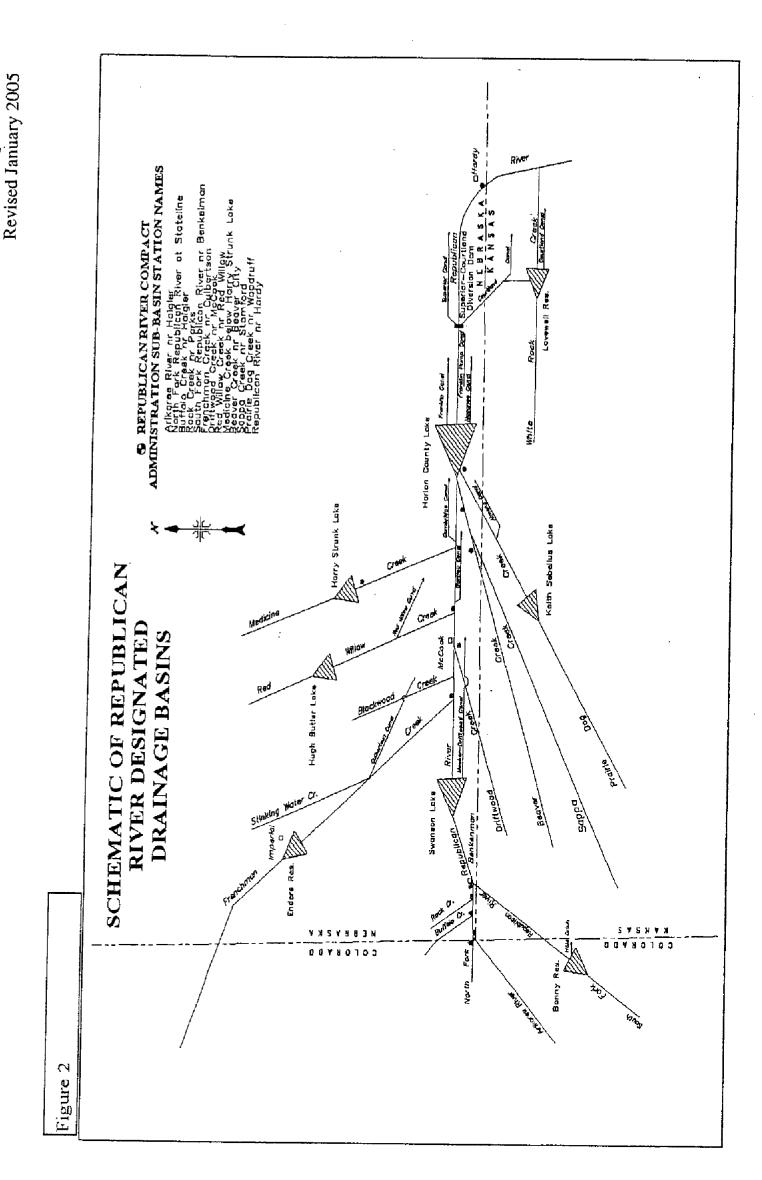
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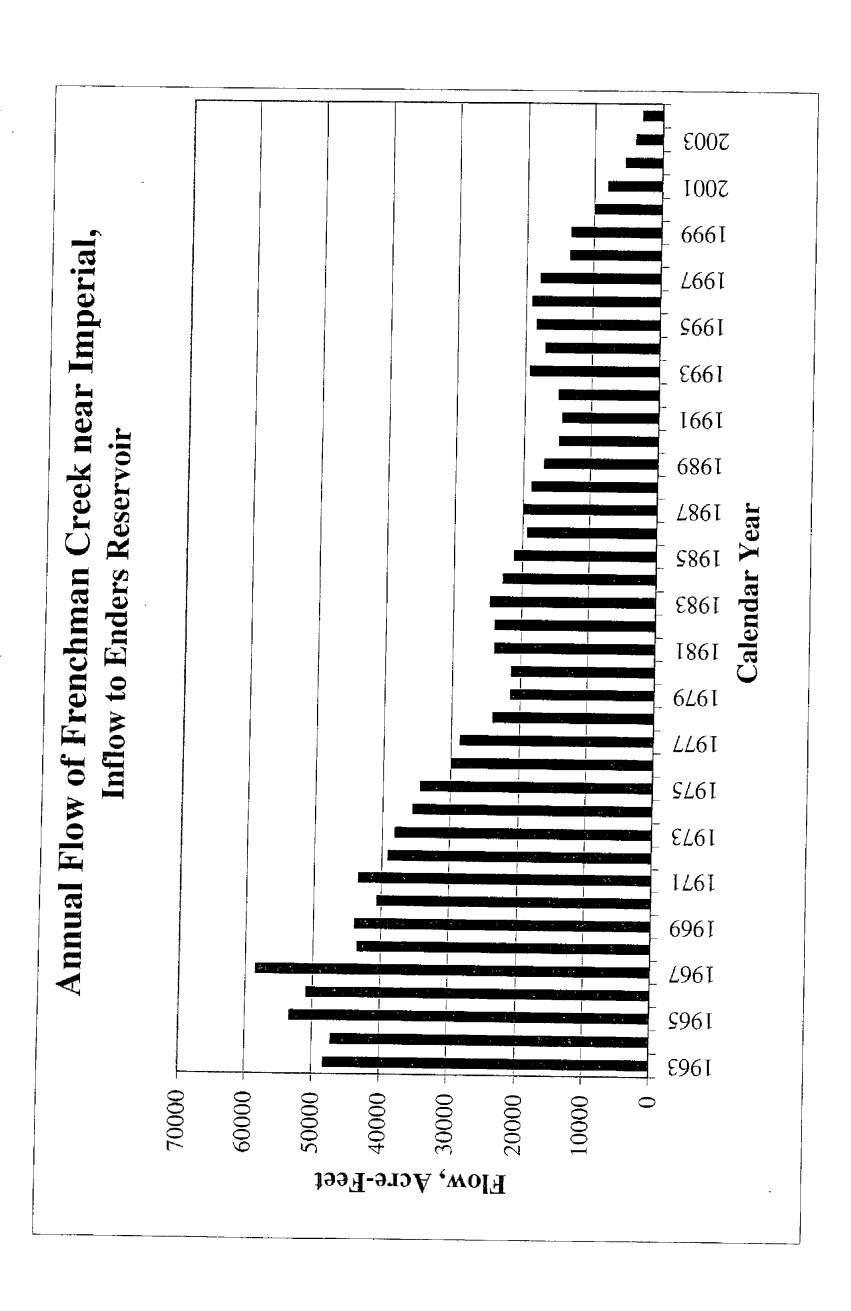
* Executive Committee Alternate Updated July 2005

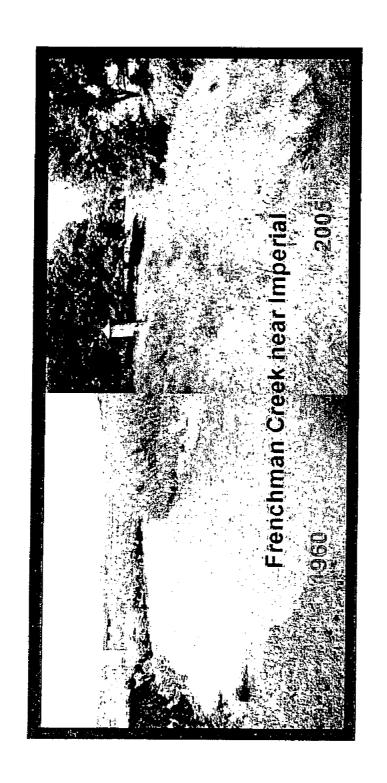


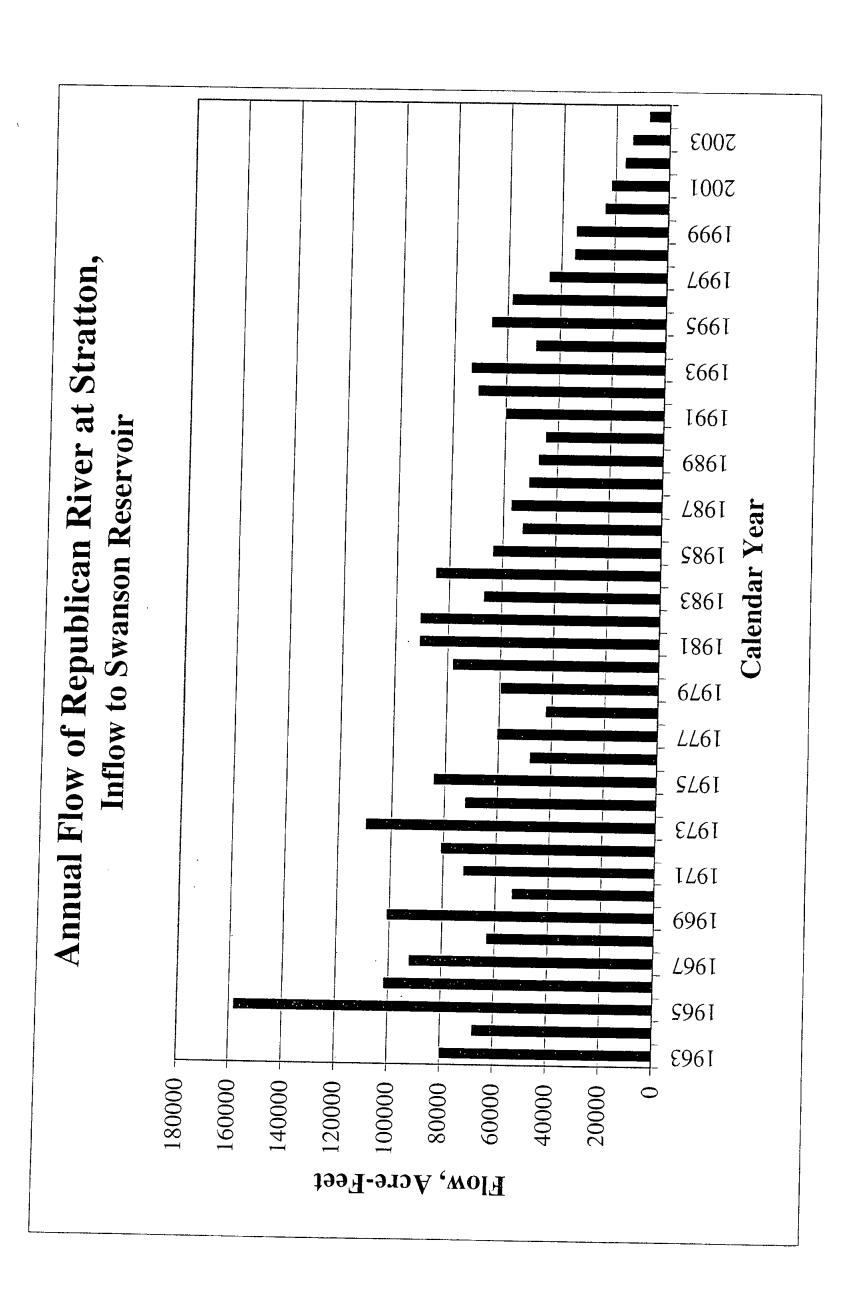


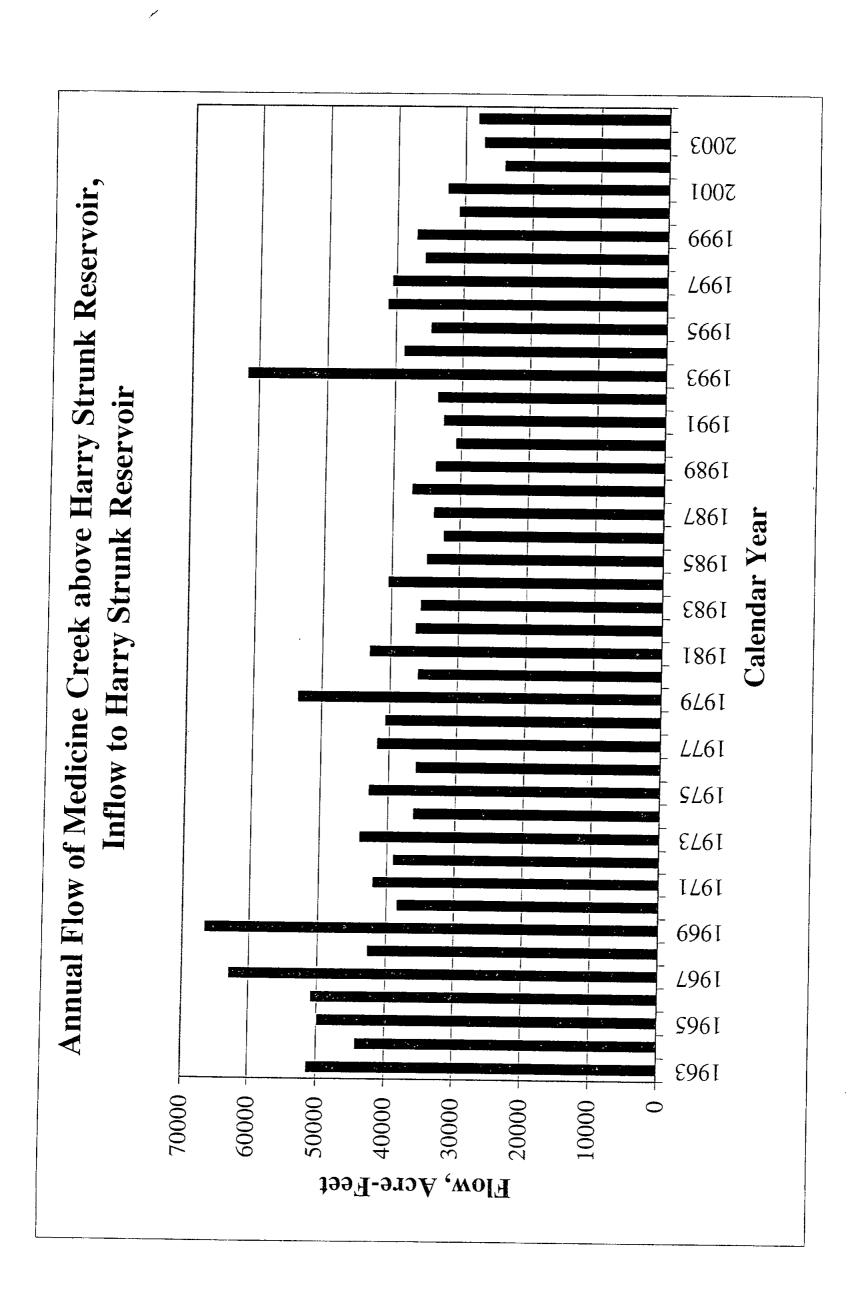
Line Diagram of Designated Drainage Basins Showing Federal Reservoirs and Sub-basin Gaging Stations

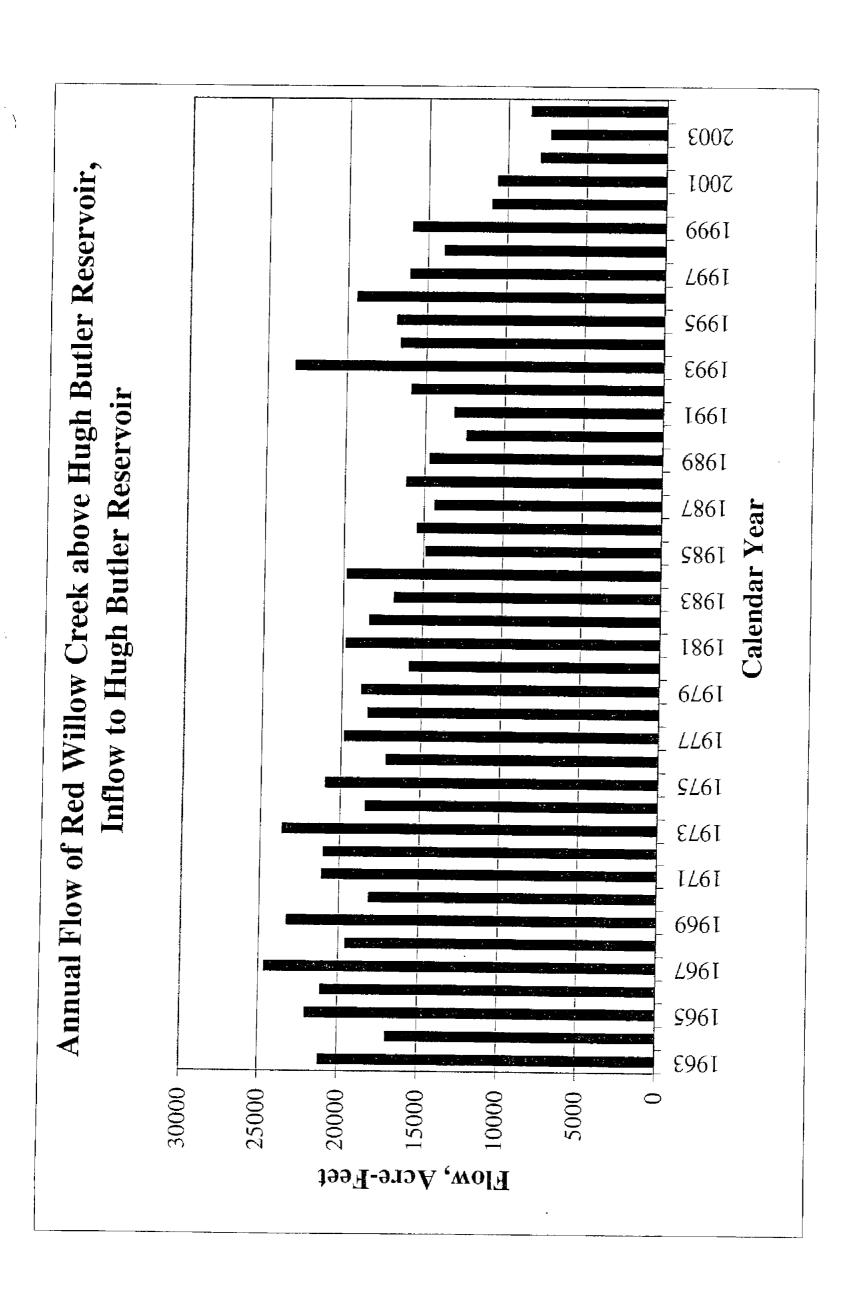
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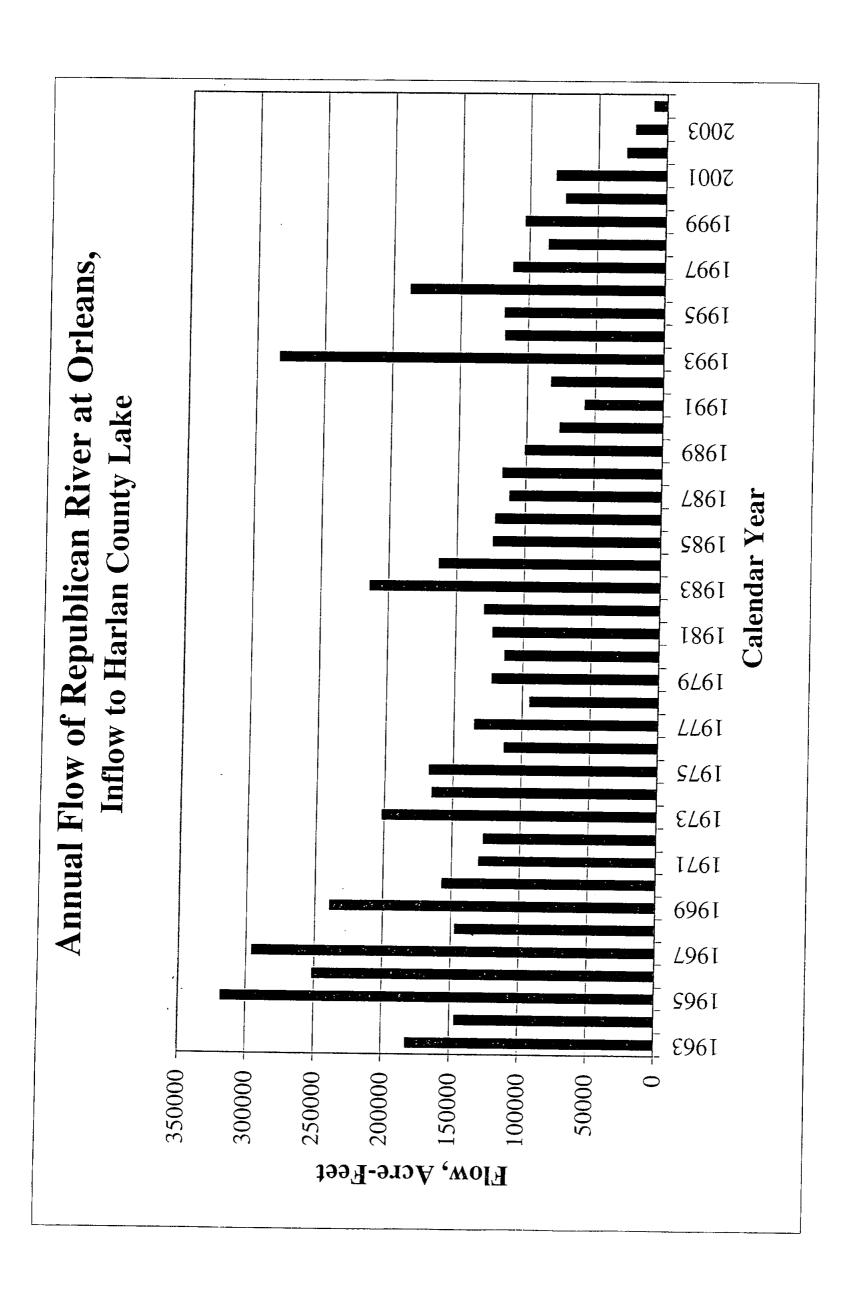


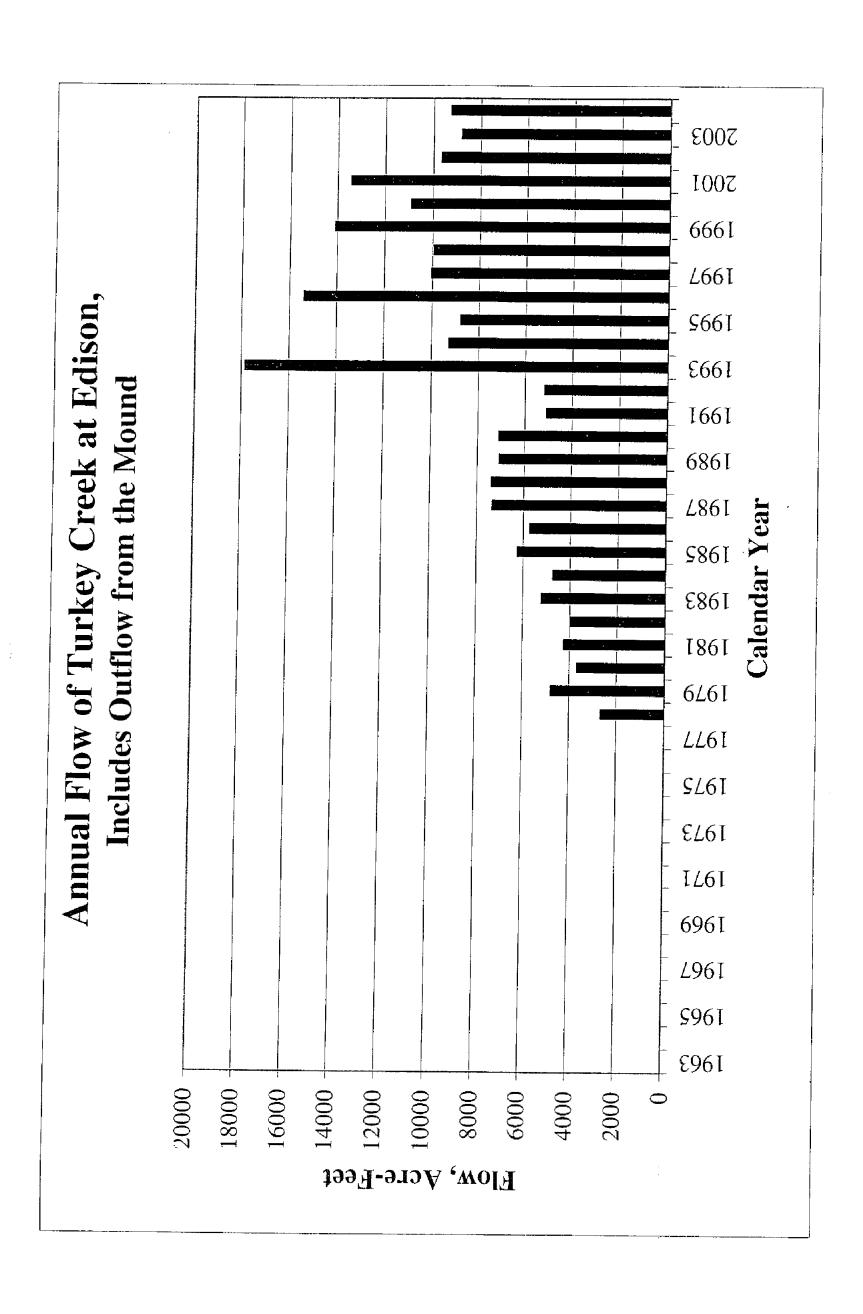


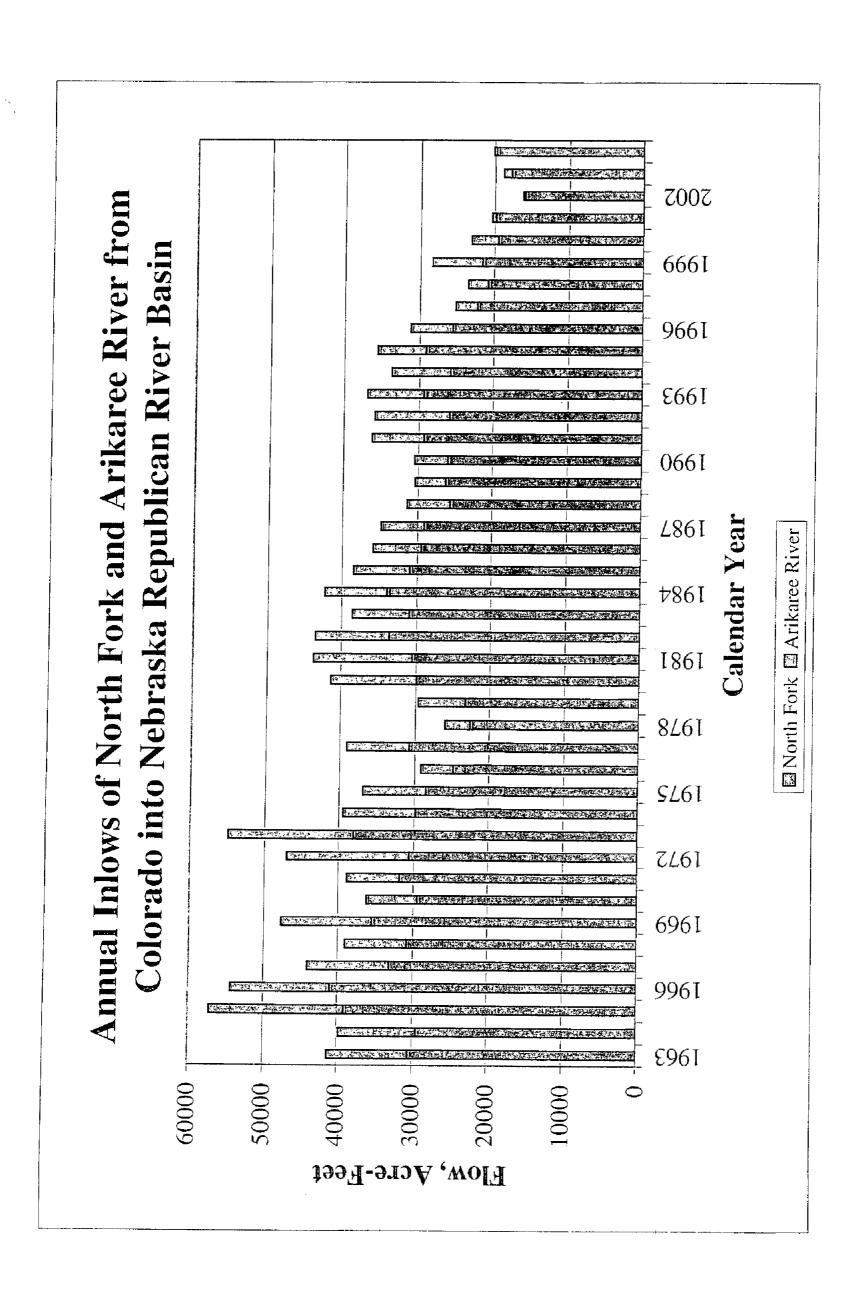




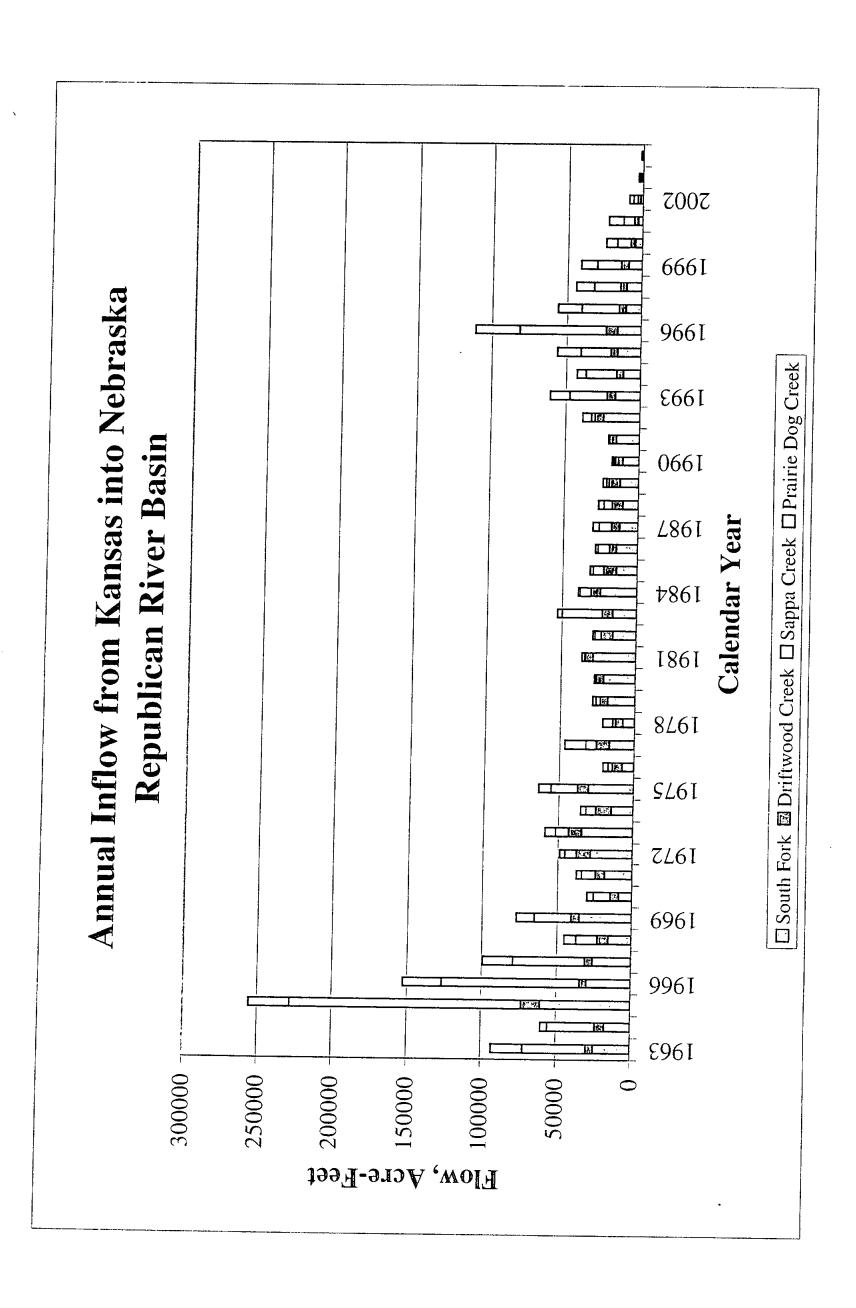


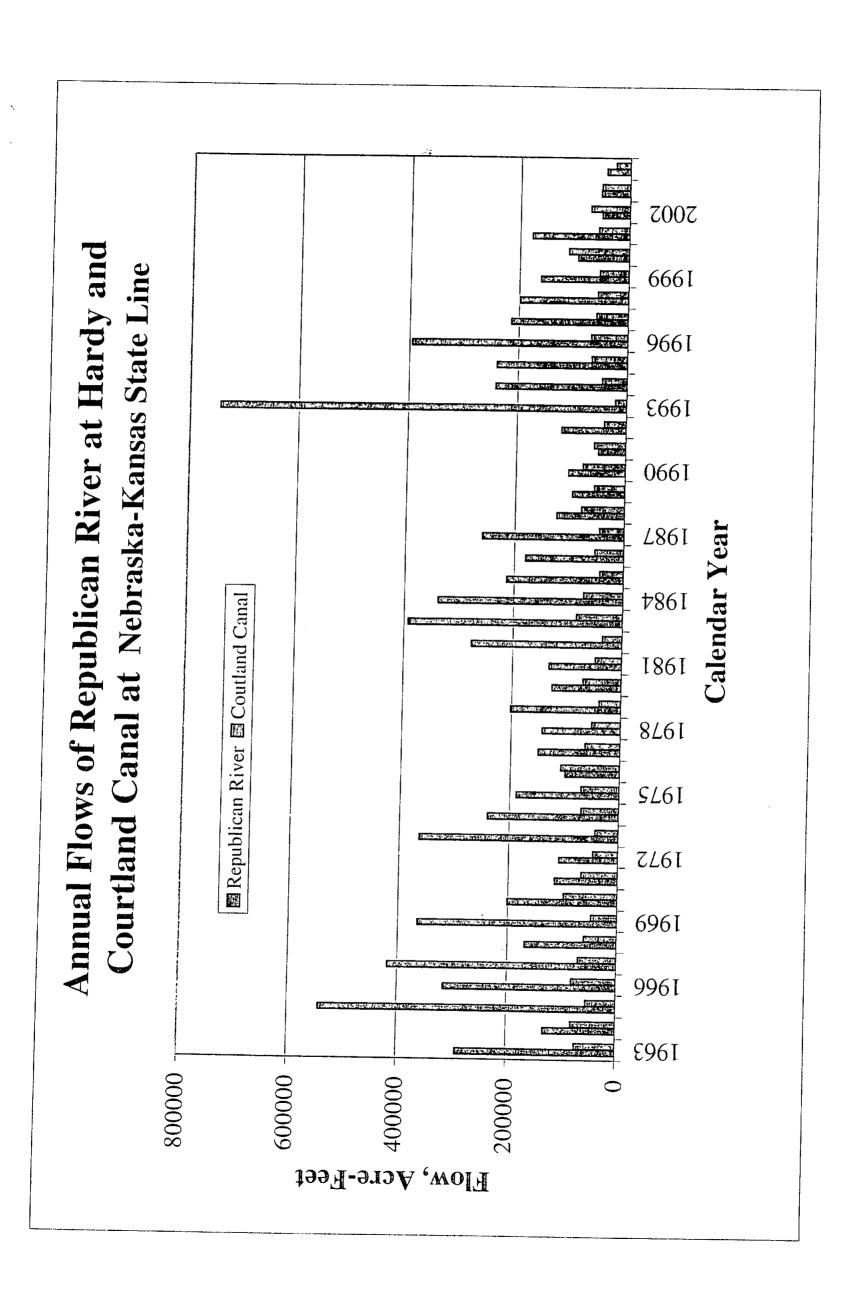


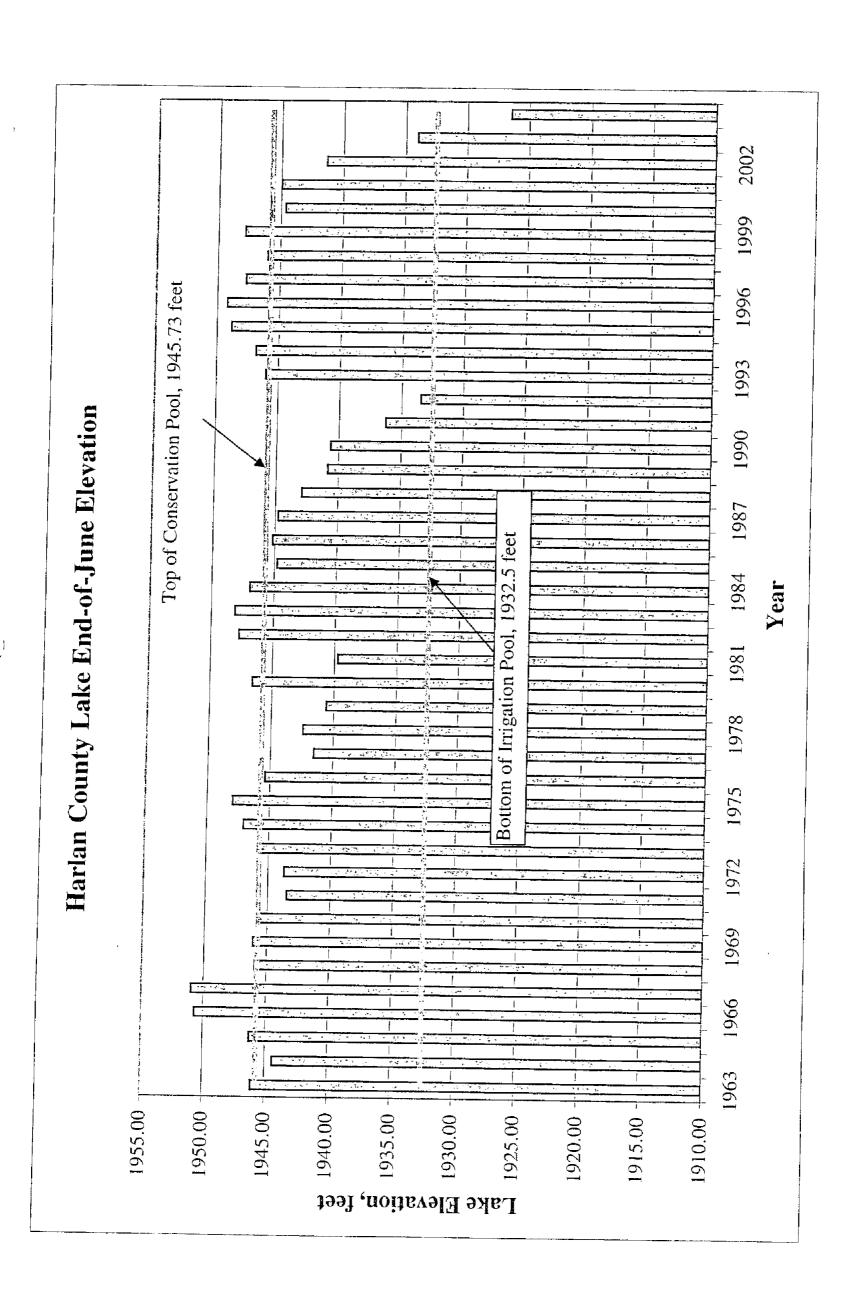


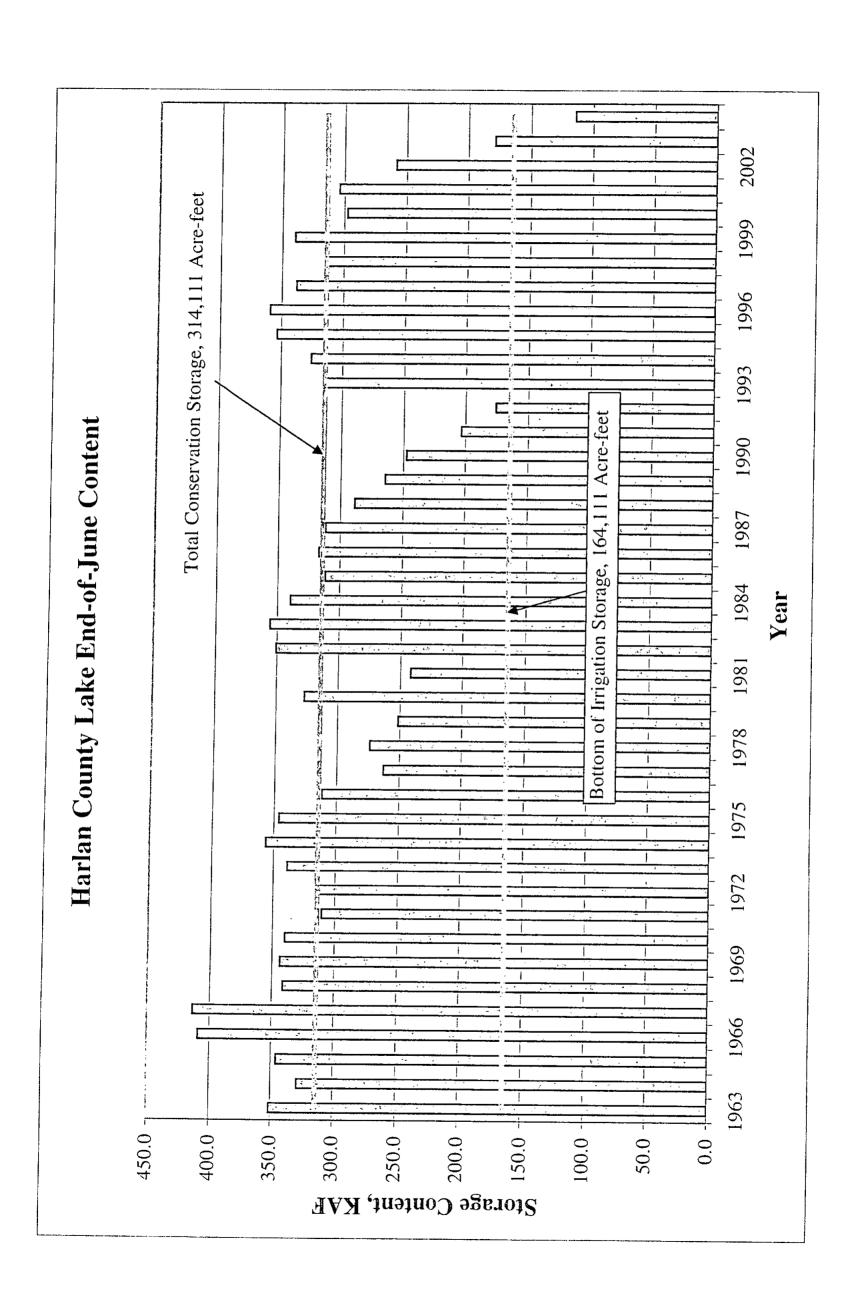


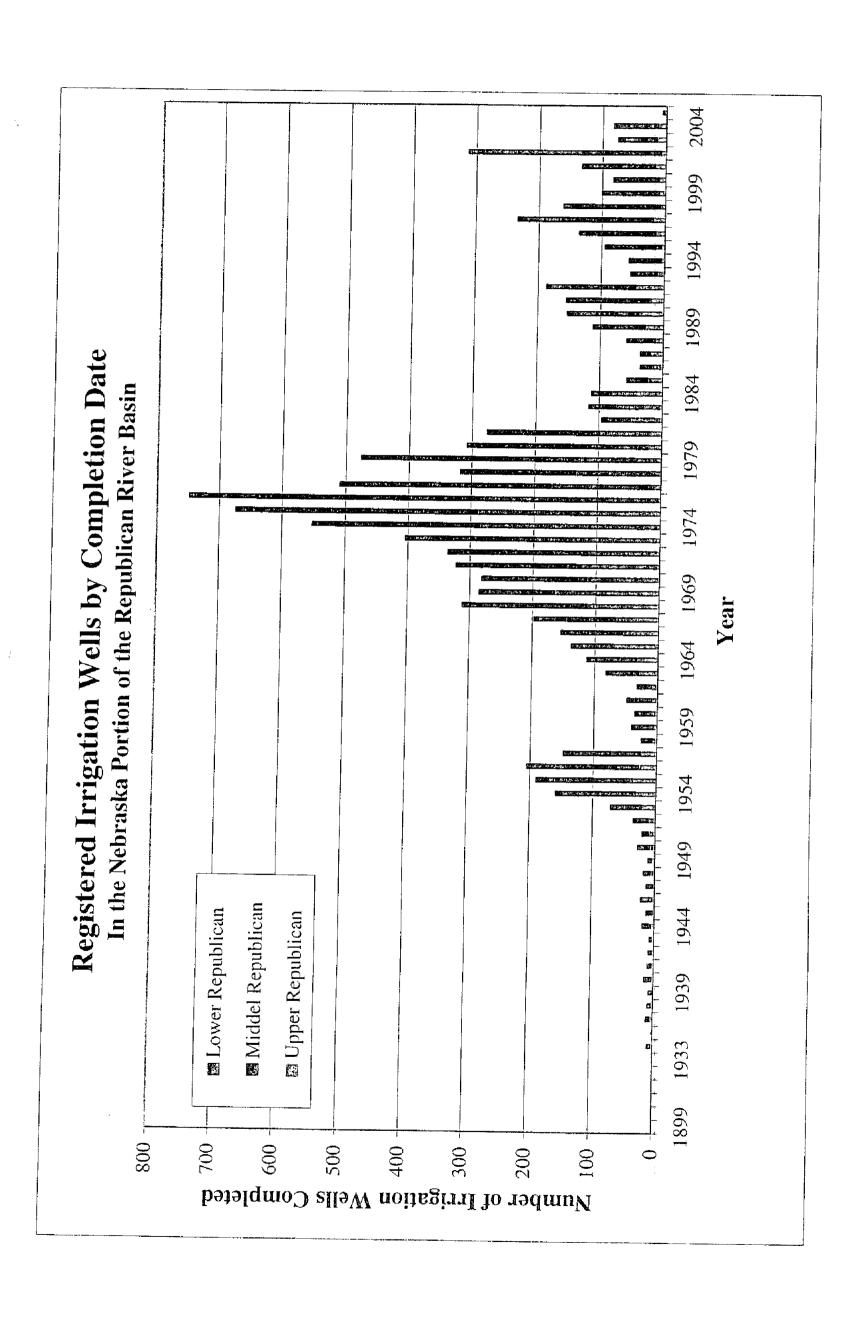
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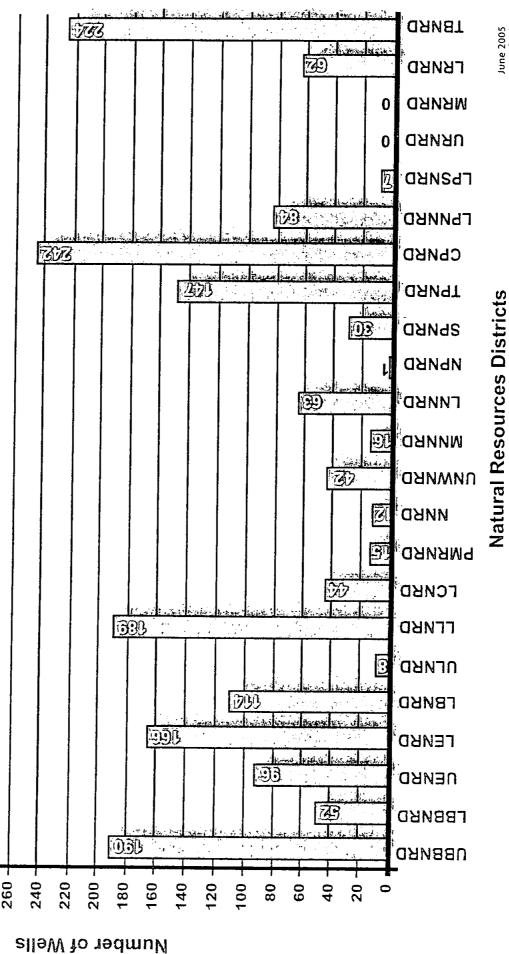
New Irrigation Wells per Year 1993-2004 by NRD

(by well completion year)

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Lower Big Blue		10	6	2.	22	22	16	7	29	26	12	45	52	
Lower Elkhorn	<u> </u>	26	37	25	92	. 93	80	44	63	38	64	141	166	
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* football field

New Irrigation Wells in 2004 by NRD



Groundwater

Precipitation is generally the largest contributor to streams and rivers. Moisture absorbed into the ground helps replenish aquifers.

Precipitation

Precipitation

River and stream flow is affected by precipitation, evaporation, use by vegitation, surface water diversions, and groundwater pumping.

Evapotranspirat

Crops
Pur

Stream

Water Table

Groundwater Aquifer

Erroundwater Applications

Groundwater Appl

Irrigation wells utilize groundwater aquifers and will lower water tables when more water is pumped than is being replenished.

Rivers and streams exchange water with groundwater aquifers. When water tables are high groundwater can flow into rivers, when they are low surface water may replenish aquifers.

Nebraska has reached a crossroads in the use of water, our most important natural resource. In the last two decades. demands on water use have reached the limits of the supply in some of Nebraska's river basins.

Published by the Nebraska Department of Natural Resources October 2004



By Roger K. Patterson, P.E., Director, Nebraska Department of Natural Resources and

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Nebraska has reached a crossroads in the use of water, our most important natural resource. In the last two decades, demands on water use have reached the limits of the supply in some of Nebraska's river basins. Disputes have arisen internally and with our neighboring states. Surface-water appropriators on the Republican River and Platte River systems have raised concerns that groundwater pumping has depleted their surface-water supplies.

In 1998, Kansas sued Nebraska, complaining that Nebraska's groundwater pumping was causing Nebraska to be out of compliance with the 1943 Republican River Compact. In 2000, the U.S. Supreme Court ruled that the compact regulates portions of groundwater use. In 2001, litigation over the impact of groundwater pumping on surface-water supplies was initiated in regard to Pumpkin Creek, a Panhandle tributary of the North Platte River. The common thread in each of these situations is the hydrologic connection between surface water and groundwater and how to manage this combined resource.

In response to these growing concerns, the Legislature formed a 49-member Water Policy Task Force. In 2004, the Legislature adopted the task force's recommendations and passed Legislative Bill 962. LB 962 addressed the issue of managing hydrologically connected water supply and demand by amending the Groundwater Management and Protection Act to provide for proactive, integrated management of hydrologically connected surface and groundwater supplies. Under Nebraska law, the local natural resources districts have been responsible for managing groundwater use. The Nebraska Department of Natural Resources has been responsible for administering surface-water supplies and ensuring the state's compliance with interstate compacts. LB 962 did not change this basic institutional structure. LB 962 does require that the Department of Natural Resources and the NRDs work together to jointly develop and implement integrated management plans to manage hydrologically connected surface-water and groundwater supplies.

The key to developing a successful integrated management plan is an understanding of how the state's groundwater supplies interact with the state's surface-water supplies. Unlike surface-water flow, which is relatively easy to understand because it is readily observed and easily measured, groundwater flow is hidden and difficult to measure. Groundwater moves much slower than surface water, often only a few feet

per year. This slow movement of water occurs through the pore spaces between the sands, gravels and other subsurface materials below the ground. These materials that store and transmit water are called aquifers.

To visualize an aquifer, think of a sandbox filled sand. Now, pour water into the box. The water fills the empty spaces between the grains of sand. That is what happens with groundwater in an aquifer. If there is a drain hole on the side of the sandbox, water will flow toward the hole until the sand is drained. The drain is like a river. If you dig a hole in the sand in the middle of the box, you may see water in the hole. If you scoop water out of the hole with a cup, water will move into the hole from the surrounding sand. That hole is like a pumping well. Scooping water out of the hole in the sand reduces the amount available to go out the drain hole.

Water in Nebraska's streams comes from two sources: (1) runoff from local precipitation and, in some cases, Rocky Mountain snowmelt; and (2) discharge from groundwater aquifers. While there are multiple aquifers in Nebraska, the High Plains Aquifer complex is the primary source of groundwater. This groundwater reservoir is mostly comprised of the Ogallala formation and overlying sands and gravels. The Ogallala formation itself contains a complex mixture of sands, gravels, sandstones, silts and clays, much of which is well-suited for holding and moving groundwater. This formation was deposited a range millions of years. In the natural state, water is remo from the groundwater system by evaporation, by consumption by plants and animals or by flowing out of the system to a stream. People also remove water from the integrated system, either by diverting it directly from a stream or by pumping it from wells (see graphic).

Much of what we know about groundwater movement comes from extensive geologic and climatological investigations over the last 100 years. In addition, we use groundwater models to further our understanding of the system and to make estimates of how much water might be available in the future under different management scenarios. These groundwater models use available information such as groundwater levels, precipitation, pumping and stream flow to calculate water levels and flows everywhere in the aquifer. The model is constructed so that it matches all the real-world observations of the groundwater system.

How does water use affect the overall supply?

Though different in many respects, there are a number of basic principles common to both surfacewater and groundwater systems.

- First, where groundwater aquifers are in hydrologic connection with surface-water strethe two must be viewed as a single, integrated system. The addition of water to either the aquifer or the stream will result in an increase to the other over time. Likewise, the removal of water from

either the aquifer or the stream will result in a decrease to the other over time. The integrated system constantly seeks a state of balance.

- ering any system over the long term must equal me amount leaving the system, including any change in the amount stored in the system. In the shorter term, if inflows exceed outflows, the excess is stored and the water levels in the aquifer rise. Conversely, if the outflow is greater than the inflow to the system, water levels in the aquifer decrease.
- Most importantly, there is not an unlimited supply of water in this system.

We all know that large portions of the state do not eceive a lot of rain. In these areas, pumping may cause utflows from the integrated system to exceed the aflows to the point where streams dry up and wells go ry. In other words, if pumping causes the outflow from the system to exceed the inflows, then other outflows uch as stream flow, evapotranspiration (the use of rater by plants, especially trees and shrubs in river alleys) and groundwater flow to other parts of the aquifer

rill be reduced until a new quilibrium is achieved.

In an integrated surfacerater/groundwater system, epletions to street." epletions to stream flow jur either by wells ite. cepting water that therwise would have owed to the stream or y causing water to move om the stream to the well. igure 2A diagrams a tream-aquifer relationship nat is fairly typical of iany of Nebraska's reams. If a well starts moving water from the quifer (Figure 2B), the ell will intercept water at otherwise would ave resulted in providing ater to the stream. s the well continues pump, more water is moved from the system nd less water reaches e stream. Eventually, the pumping continues 2C), water actually i. ...w from the stream ward the well. Generally

beaking, both surface-

ater diversions and

groundwater pumping remove water from the system. But the short term impact of each on the stream can be dramatically different.

A surface-water diversion immediately depletes the stream by the total amount diverted. When the diversion is stopped, the depletion to the stream stops immediately.

When a well starts to pump, there is also an immediate depletion to the stream caused by the instantaneous dropping of water levels everywhere in the aquifer. But although the drop in the water table is substantial close to the well, the drop decreases away from the well until it is so tiny it cannot be observed.

Also in contrast to a surface-water diversion, after the well is turned off, depletions to the stream will continue to increase, often for many years, before they start to decrease.

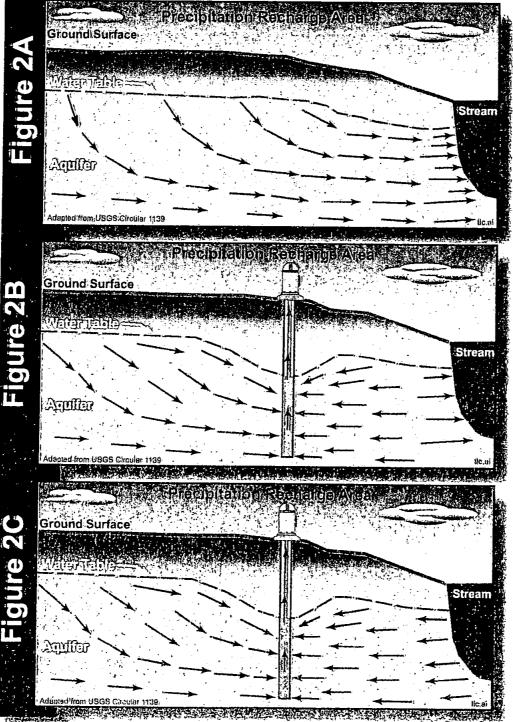
For example, in a system like the Republican River Basin, a single well far from the river may not draw any significant amount of water from a river for 25 years and may take only 20 percent of its water from the river after 100 years. The well, however, will keep on taking water from the river hundreds of years after pumping

stops

This lag between the time water is pumped from the groundwater and the time the depletion is observed in streams is referred to as the "lag effect."

Some people assume that the lag effect is the result of the velocities at which water moves through the groundwater system; that is, if the groundwater velocity is 100 feet per year, it will take 50 years to see the impact on a stream of a well 5,000 feet from the stream.

This is not the case. An individual water molecule does not have to move from the stream to the well to cause an impact on the stream. Changes in water table elevation and aquifer pressure, not the velocity of water, determine when and how much a well will affect the stream.



To understand this concept, picture a person squeezing a toothpaste tube. If you squeeze at the bottom of the tube, toothpaste comes out the other end, even though the toothpaste hasn't moved through the entire length of the tube. Groundwater responds to changes in water table elevations and pressures in a similar fashion.

Because of the lag effect, a pumping well's impact on a stream will not be noticeable for some time after the well has started pumping, and it will be even longer before the entire impact of the well arrives at the stream.

For example, the chart below depicts the modeled impacts of well pumping on a stream. The first part of the curve shows the increased amount of stream depletion caused as well development increases. After the year 2000, the number of pumping wells was held constant. Nevertheless, the stream depletion continues to increase until a new equilibrium is reached.

In reality, it is not easy to observe the impact of wells on stream flow. Often, variations in precipitation, pumping patterns and stream flow are such that only after many years can the impacts of pumping on stream flow be observed.

A long wet period lowers the demand for water, can partially refill available aquifer storage and mask the impacts of pumping. In contrast, dry periods, like the current drought, highlight the impacts of pumping.

In some cases, the impacts of pumping on groundwater tables are noticeable. But in others,

changes in water-table elevation cannot be seen until stream flows have significantly declined.

Finally, not all the water diverted from a stream or pumped by a well is consumed and removed from the integrated surface-water/groundwater system.

Only the water that is actually consumed through evaporation or evapotranspiration is removed. The remaining portion of what was pumped returns to the system as surface-water runoff

consumed. The remaining 4 to 11 inches will return to the system as surface-water runoff or recharge to the aquifer.

To conserve water, it is the amount of water consumed, not just the amount of water pumped, that must be reduced.

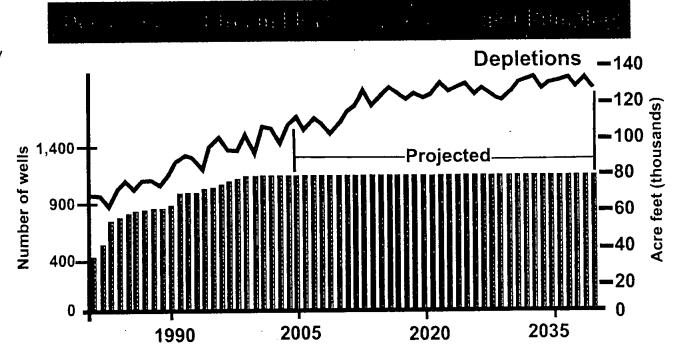
Thus, unless the actual consumption of water is decreased, increasing the efficiency of an irrigation system will not automatically decrease the consumptive use of water.

Of course, increasing the efficiency of an irrigation application system has many other benefits, such as decreasing fuel and fertilizer input costs and protecting water quality.

In summary, under LB 962 where groundwater and surface water are hydrologically connected, the stream-aquifer system must be treated as one integrated resource. It is clear that if water is consumed, water will be removed from the system. There is no free lunch.

It is equally clear that the physical differences in how the use of hydrologically connected surface water and groundwater impact the system require different management techniques.

The management tools for both groundwater and surface water must, however, be coordinated to reach the common goals and objectives for the combined resource.



to a stream or as recharge to an aquifer. For this reason, what really matters is how much water is consumed.

For example, if the consumptive use of an acre of corn is 24 inches in a given year, 10 inches is supplied by local precipitation and the remaining 14 inches is supplied by pumping irrigation water. It doesn't matter significantly if 18 inches or 25 inches of water is pumped on to the field. In either case, only 14 inches will be



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October 2004

studies, gaging equipment and additional staff needed for go to DNR for work on the ground water model and other NRDs for meters and additional staff. The remainder will data collection and analysis and Compact enforcement. A good portion of this money will be earmarked to the

(Footnotes)

(1) Tri-Basin is not required under the Settlement Agreement to implement a moratorium.

water well, amount of water pumped, and the type of application 2003 will be the first year of operation under the settlement. summer and fall. This information includes number of acres and industrial uses. Good information will be critical to Nebraska in type of crop irrigated by each surface water permit and ground system used. Additional data will include the evaporation from assuring the accuracy of the ground water model and Compact accounting. Accurate data will allow Nebraska to receive the DNR and the NRDS will be gathering detailed information this reservoirs with a capacity of over 15 acre feet, municipal and most water possible under the Compact.

- DNR will close junior diverters between Harlan County Dam and Guide Rock
 - The three states will complete the joint ground water
 - DNR and the NRDs will collect detailed information on water use in Nebraska model
- Meters will continue to be installed
 - The NRDs will certify irrigated acres
- A joint system improvement study will be initiated

http://www.dnr.state.ne.us Visit DNR's website for additional information





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e-mail: <u>umन@chase3000.com</u>

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Middle Republican NRD 5613 e-mail: dsmith@mmrd.org web: dsmith@mmrd.org 308-367-4285

e-mail: imrd@megavision.com Lower Republican NRD Toll-Free;1-800-353-1297 Fax#: 308-928-2317 P.O. Box 618 Aima, NE, 66920 Phone: 308-928-2182 Harlan County Counthon

Tri-Basin NRD

failure to protect surface



Department of Natural Resources

Summary of

Republican River Compact Litigation Settlement

Colorado, concerning the Republican River Compact. On December 16, 2002 Governor Mike Johanns and Attorney General Don Stenberg announced that Nebraska reached an out-of-court settlement of the S. Supreme Court case, Kansas v. Nebraska. water supply of the Republican River, 11% to the three basin States, allocates the average annual settlement. The Compact, signed in 1943 by the In May, 2003 the Supreme Court approved the State of Colorado, 49%

Colorado to Nebraska and 40% Nebraska and Kansas, derived from the listed the Compact, the total from the mainstern of the Republican River. to Kansas. Under each State is to be allocation given to tributaries, and for

7.2

identified tributaries, all other small tributaries and the state by the original compact. However, the amount the percentages of water supply allocated to each change the original compact among the states, or of water allocated to each State varies annually depending on stream flows in nine specifically mainstem of the Republican River. The settlement does not

Each State is entitled to consume its allocation. of Kansas filed complaint the proliferation and use with the U.S. Supreme in May, 1998 the State to the Republican River Nebraska violated the Compact "by allowing Court alleging that

flows from unauthorized appropriation by Nebraska users, and by other acts and omissions.

the question of whether the Compact restricted the use of invited Nebraska to file a motion to dismiss the case on all ground water use. Nebraska argued that the Compact only restricts the consumption of water directly diverted from the streams. Colorado stated that the Compact not table-land ground water. Alluvial ground water is generally closely connected to streamflow. Pumping ground water. Kansas argued that the Compact restricts restricts the pumping of alluvial ground water, but In June, 1999 the United States Supreme Court from thr altuvium causes a relatively immediate

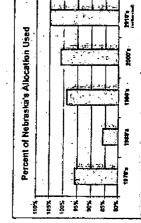
Allogitions

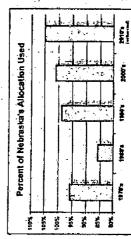
January 28, 2000 the Special Master issued his First restricts a compacting State's consumption of ground On November 15, 1999 the Court referred the matter to Special Master Vincent L. McKusick. On Report stating that the Republican River Compact

depletion to the surface water flows.

allocated from one sub-basin in other parts of the state; the remaining issues in the case were: 1) Did Nebraska stream flow in the Republican River Basin. McKusick's water to the extent that such consumption deptetes ruling made it clear that both upland and alluvial wells were to be counted if they deplete streamflow. Among damages resulting from Nebraska's overuse of water; overuse water and if so, was Kansas entitled to any Do the states have the flexibility to use the water

Public Power and Irrigation District's and 5) Can Nebraska receive credit as a result of the Central Nebraska Kansas Bostwick Irrigation District water at the Guide Rock diversion and use or can it be based on an annual accounting of allocations average over a number of years; 4) What is Kansas's entitlement for water imported into the basin dam, which diverts water to the Is compliance based on an





55

2001 Special Master McKusick issued additional rulings. which helped set the stage for a negotiated settlement and Nebraska Public Power District's projects. In May

Riley from The Flatwater Group consulting firm and Derrel Reclamation and the U.S. Army Corps of Engineers also in October, 2001 the three States began settlement Attorney General, and Roger Patterson, Ann Bleed and settlement team consisted of David Cookson, Assistant of attorneys and consultants including Nebraskans Don participated in the settlement negotiations. Nebraska's (DNR). The settlement team was assisted by a number Blankenau from the law firm of Fennemore Craig, Tom progression of the litigation until December 15, 2002 to allow time for continued settlement negotiations. Jim Cook from the Department of Natural Resources discussions. As a result of these initial discussions, The U. S. Department of Justice, U. S. Bureau of Special Master McKusick postponed parts of the Martin from the University of Nebraska.

settlement package that has been described as a win-win-The seventeen months of negotiations, which took place mostly in Denver or Kansas City, were intense and time consuming, but in the end the states achieved a win by all three states.

The Settlement Agreement substantially meets the key objectives Nebraska hoped to achieve at trial while avoiding the uncertainty and expenses that would be involved in protracted litigation. The Settlement

determined to deplete stream flow as part of Counts all ground water use that is a States consumptive use;

.. Waives and forever bars all past claims for

3. Gives Nebraska the flexibility to use its allocation wherever it sees fit;

measured on a two or three-year running average basis. compliance on a five-year running average, as opposed 4. Increases flexibility further by measuring Compact to annually, except in dry years when compliance is

consumptive use of water from surface water and alluvial Since the 1950s the Compact has been administered Reclamation reservoirs. These calculations will continue, ground water use including from upland wells will now The Compact accounting in the past has included the consisting of the State Engineers from Colorado and but evaporation from small reservoirs of 15 acre-feet Settlement Agreement continues this administration. or more and depletions to stream flow caused by all uses, as well as the evaporation from the Bureau of ground water for irrigation, municipal and industrial Kansas and the Director of DNR in Nebraska. The the Republican River Compact Administration,

complete a mutually acceptable ground water model to credit for any water imported into the basin as a result that the Compact Administration develop a basin-wide ground water model. The three States have agreed to groundwater use that depletes streamflow and credits compute depletions to streamflow from ground water from the Platte River surface water projects requires inclusion of stream flow deptetions resulting from all also be included in the calculations. The Settlement of surface water projects on the Platte River. The Agreement also provides that Nebraska will get

cannot use water altocated from Beaver Creek in another sub-basin.

junior to February 26, 1948, the priority date of the agreed to shut off all surface water users between feet to assure Compact compliance Nebraska has irrigation districts supply is less that 130,000 acre also protect any storage water released from Harlan Nebraska Courtland Canal which also serves the Also in water short years, when the Bostwick Kansas Bostwick Irrigation District. Nebraska will Harlan County Lake and Guide Rock that are

compliance, it is important to note that the years counting activities in Compact accounting, they agree that it would be useful to know how these activities impact the basin's start in 2006. This will give Nebraska time to implement have a water-short year, in which case compliance will water supplies. The majority of the costs for this study compliance will first be measured in 2007, unless we new rules and regulations necessary for Compact Under the Settlement Agreement, Compact will be funded by the federal government.

toward the five-year running average that starts counting

the really hard work of implementing the negotiations were difficult, in many ways through DNR and the Republican River collecting its portion of the necessary settlement is yet to come. Nebraska Basin NRDs, will be responsible for data for Compact accounting, DNR Although the Settlement in 2007 include 2003.

3317 wells

will also be responsible for regulating 3743 wells. 1558 Wells

Compact implementation responsibilities will fall to the surface water uses and protecting storage water from Republican River Basin NRDs. The Upper, Middle, illegal diversions. A significant portion of the new

DNR will have to work closely to coordinate the management joint action plans. The NRDs and Kansas and are in the process of working with DNR to joint regulation of surface and ground water develop integrated surface and ground water Nebraska implemented moratoriums on new wells (1)

certify the number of acres currently being use, all wells need to be metered and the irrigated by wells. To accurately measure NRDs will make sure the meter data is uses. The NRDs will need to identify and AF

accurate. The NRDs will enforce their joint action ground users use only the water allowed under the managemen water management plans to insure that ground water

Republican Basin Irrigation Wells in

and DNR will work together

the NRDs

to gather the

significant

plan. Finally,

ground water data needed to assure the greatest possible accuracy from the Republican River ground water model amount of

Bureau of Reclamation will jointly study

keep Nebraska in Compact compliance. For this reason the Legislature has provided additional money to carry The implementation of the Settlement Agreement will require Nebraska to fund activities necessary to out the requirements of the Settlement Agreement.

within the Republican Basin Upper Republican NRD 3364 wells Registered Irrigation Wells Middle Republican NRD Lower Republican NRD the basin, a moratorium on new well development is in place unless all three States agree that additional development is possible within a State's allocation. Tri Basin NRD order to prevent further over-development in by NRD contract for the storage water. Finally, in from diversion by surface water users who do not have a County Lake į 1 pumping by July 1, 2003. Republican River Basin IJ Nebraska Colorado

allocation derived from above Guide Rock on a two than 119,000 acre feet as projected by the Bureau of which the water supply for the Kansas and Nebraska Reclamation, Nebraska will limit its consumptive In water short years, those years in Bostwick Irrigation Districts is expected to be less use above the Guide Rock diversion dam to its

to maintain most, if not all, of its existing uses in

It is expected that Nebraska should be able

normal years. In water short years, which occur

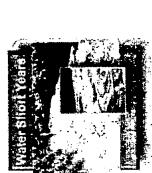
reduce consumptive use to stay in compilance

with the Compact.

25% - 33% of the time, Nebraska will have to

In addition, the Settlement Agreement includes

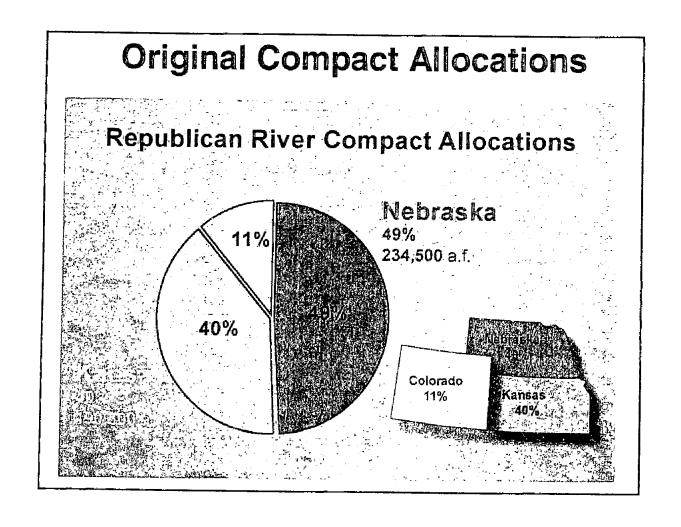
short years, compliance average basis. In water Colorado's compliance short years, Colorado year running average. or three-year running average, but in water for Kansas also will is always based on be based on a twoa five-year running



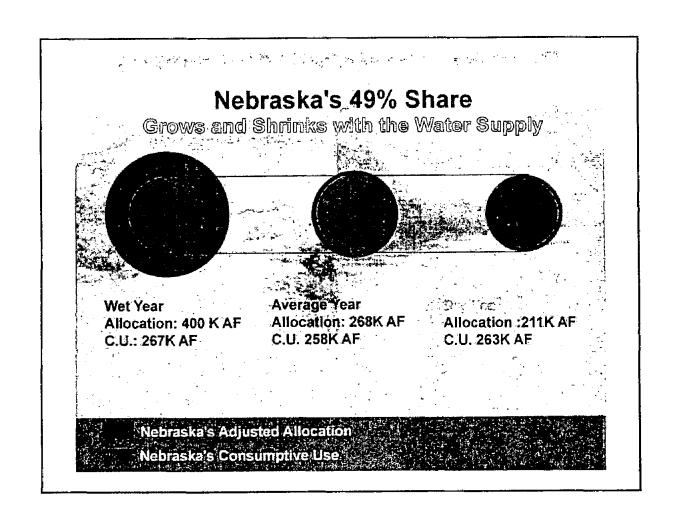


The Republican River Compact

- Signed and Ratified by Congress 1943
- Divided the waters of the river between Nebraska, Kansas, and Colorado
- "Virgin water supply" is allocated to states for Beneficial Consumptive Use



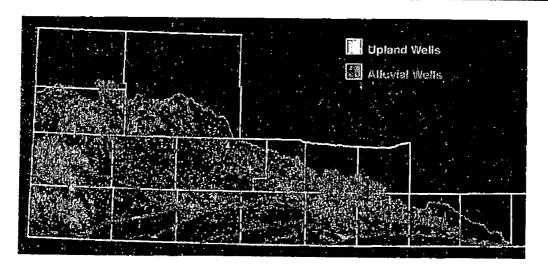
Beneficial Consumptive Uses historically included uses from surface water and alluvial groundwater only



Kansas Files Lawsuit

- Kansas filed suit in May 1998
- Major points of Contention
 - Proliferation of well development in Nebraska
 - Chronic overuse by Nebraska in several subbasins
 - Damages for this overuse

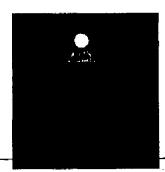
Alluvial/Upland Wells





Rulings by Special Master

- Groundwater use counts to the extent it depletes streamflow – Jan. 2000
 - i.e. includes upland wells
- Compact accounting numbers for 1959-1994 are binding and will not be changed – May 2001
 - i.e. Kansas cannot expect to receive large award for damages



Rulings by Special Master

Set the stage for possible settlement of remaining technical issues

Compact Not Changed by Settlement

- Still calculate Virgin Water Supply by Subbasin
- Still allocate supplies to each state by subbasin – percent allocated to each state not changed by settlement
- Still calculate consumptive use by subbasin
- Still require states to consume no more than allocated

Compact Designated Sub-Basins

Basin	Virgin Water Supply	in Water Su Colorado Allocation	% of Basin Supply	Kansas Allocation	% of Basin Supply	Nebraska Allocation	% of Basin Supply	Unallocated	% of Basin Supply
North Fork	44,700	10,000	22.4%			11,000	24.6%	23,700	53.0%
Arikaree	19,610	15,400	78.5%	1,000	5.1%	3,300	16.8%	-90	-0.4%
Buffalo	7,890					2,600	33.0%	5,290	67.0%
Rock	11,000					4,400	40.0%	6,600	60.0%
South Fork	57,200	25,400	44.4%	23,000	40.2%	800	1.4%	8,000	14.0%
Frenchman	98,500					52,800	53.6%	45,700	46.4%
Driftwood	7,300			500	6.9%	1,200	16.4%	5,600	76.7%
Red Willow	21,900					4,200	19.2%	17,700	80.8%
Medicine	50,800					4,600	9.1%	46,200	90.9%
Beaver	16,500	3,300	20.0%	6,400	38.8%	6,700	40.6%	100	0.6%
Sappa	21,400			8,800	41.1%	8,800	41.1%	3,800	17.8%
Prairie Dog	27,600			12,600	45.7%	2,100	7.6%	12,900	46.7%
Tributaries Sub Tote!	384,000							175,500	
Main Stem	94,500								
Main Stem + Unallocated	270,000			138,000	51.1%	132,000	48.9%		
Total	478,900	54,100	1	190,300		234,500			

As Result of Litigation

- Now clear all wells in basin included in calculating consumptive use to the extent they deplete stream flow
- Requires a ground water model to calculate depletions
- Official RRCA Model developed jointly by three states with assistance by USGS

2002 Settlement Provided More Specific Rules for Determining Compliance

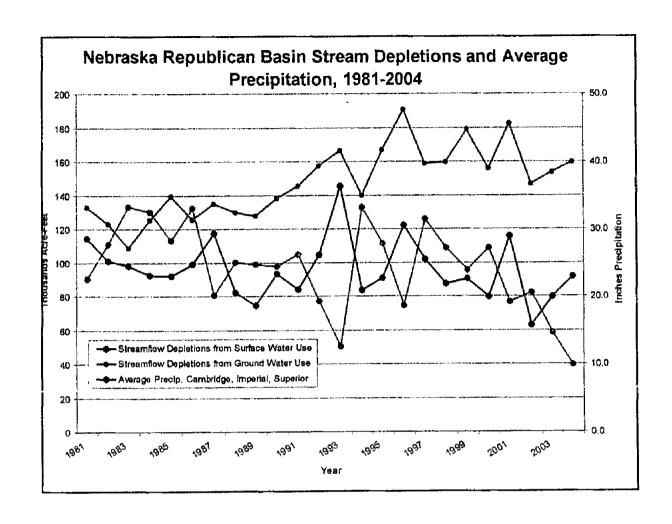
 Compliance not based on subbasin by subbasin comparison of allocation and CU –

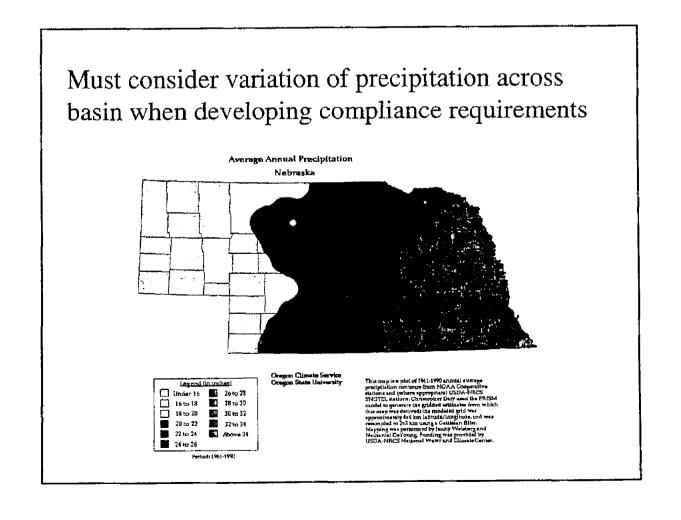
Based on totals for state – allows overuse in one subbasin to be offset by under use in another

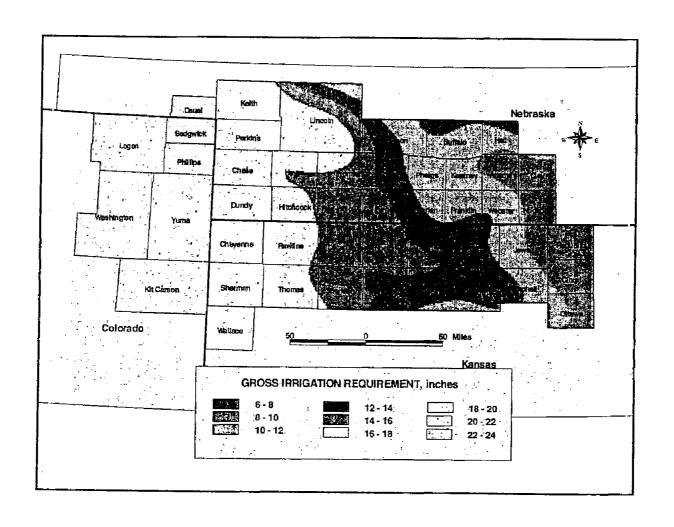
 Compliance not based on annual allocations and use –

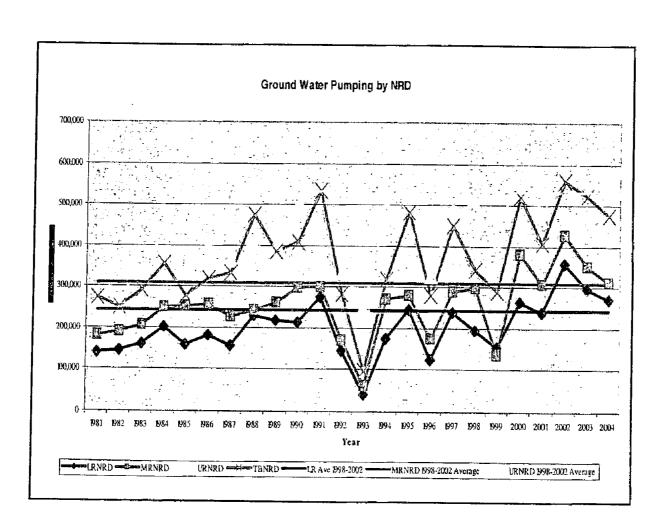
Based on five-year running average

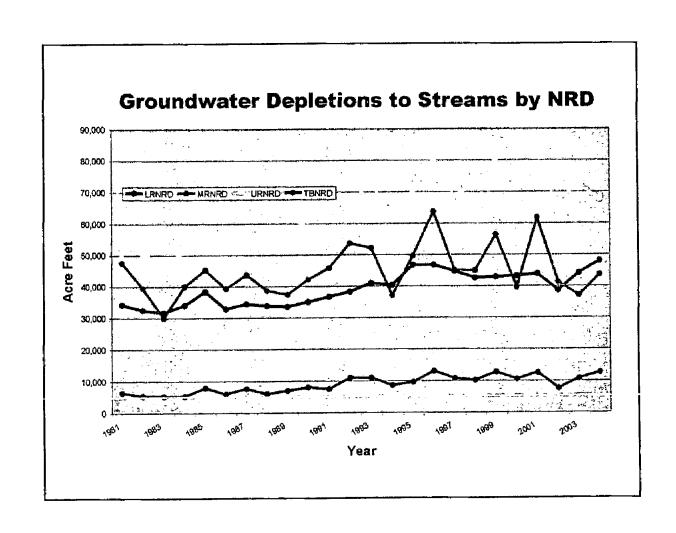
2004	Virgin Water	Computed		Alioc	ations	
Basin	Supply	Water Supply	Colorado	Kansas	Nebraska	Unallocated
North Fork	42,380	42,380	9,490	0	10,430	22,460
Arikaree	1,280	1,280	1,000	70	220	-10
Buffalo	6,170	6,170	0	0	2,040	4,130
Rock	9,130	9,130	0	0	3,650	5,480
South Fork	21,190	24,090	10,700	9,680	340	3,370
Frenchman	116,020	115,720	0	0	62,030	53,690
Driftwood	2,710	2,710	0	190	440	2,080
Red Willow	16,850	14,050	0	0	2,700	11,350
Medicine	37,260	37,560	0	0	3,420	34,140
Beaver	1,870	1,870	370	730	760	10
Sappa	590	590	0	240	240	110
Prairie Dog	3,750	4,750	0	2,170	360	2,220
Main Stem	102,080	104,380	0	53,340	51,040	0
Total All Basins	361,280	364,680	21,560	66,420	137,670	139,030
Main Stem including Unallocated		243,410	0	124,380	119,030	
Total	361,280	364,680	21,560	137,460	205,660	0

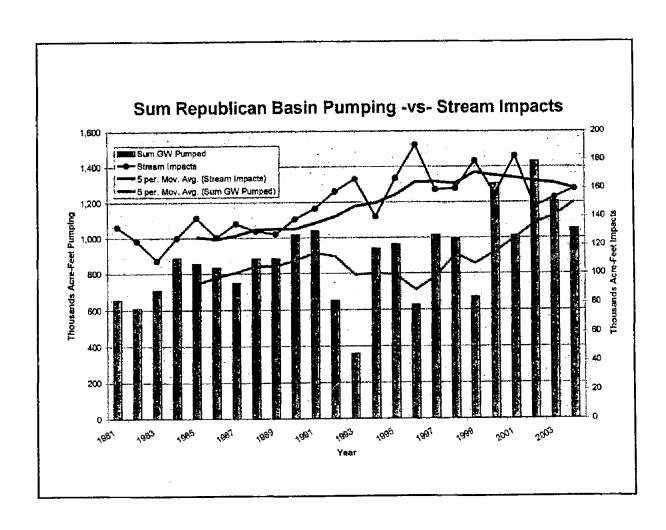


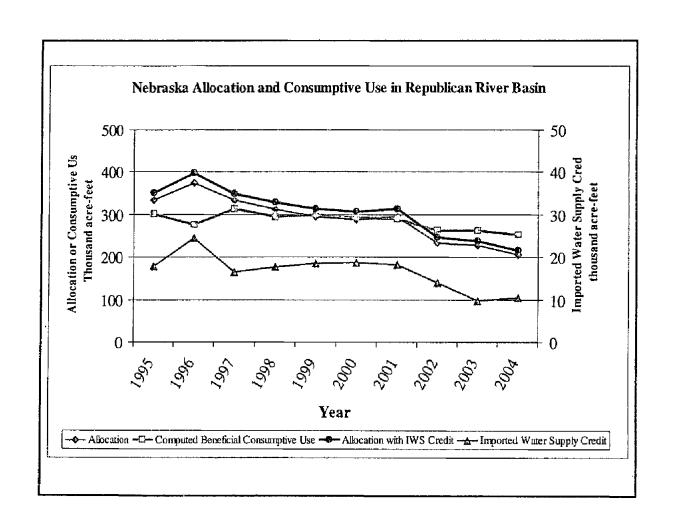


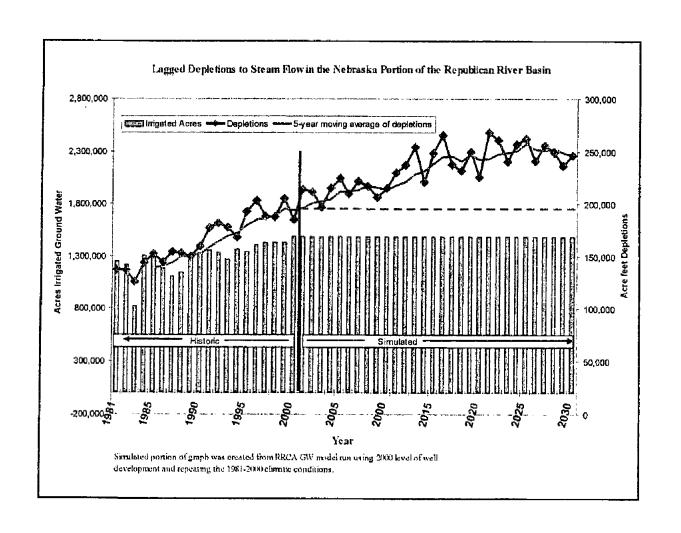












2004	Virgin Water	Computed			ations	tive Uses by
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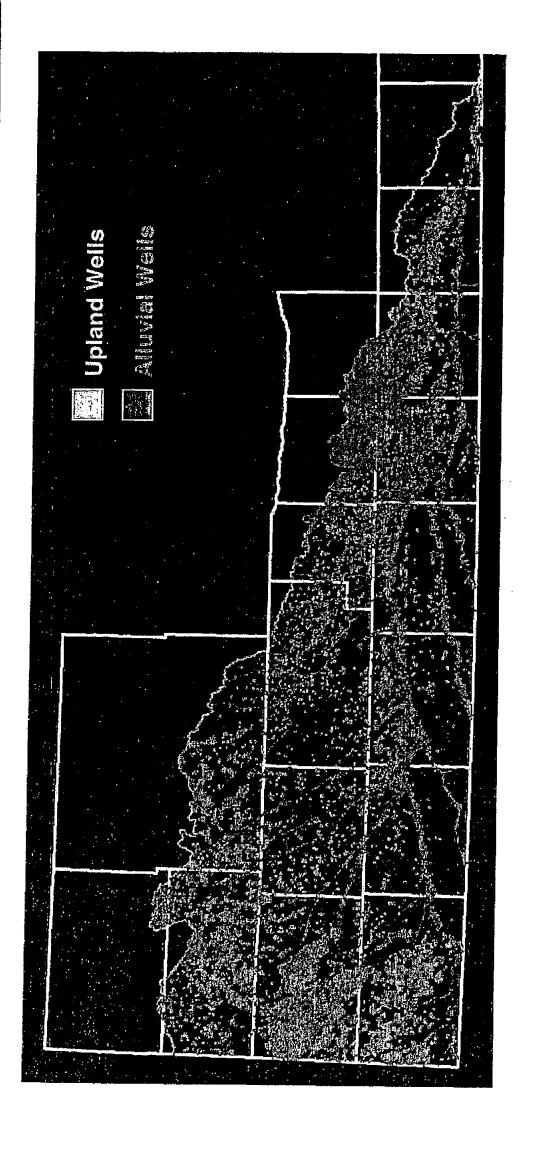
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•		anie sa.	COIGIAGO	Computed	Imported	Allocation	
				Beneficial	Water	- (CBCU -	
i	/		İ	Consumptive		iws	
	/	Year	Allocation	Use	Credit	Credit)	
	/ -	2003	21,420	33,470	NA NA	-12,050	
ļ	/ -	2004	0	0	NA	0	
!	-	2005			NA		
	\ <u></u>	2006			NA		
1	\ <u></u>	2007			NA		
1		Average	10,710	16,740		-6,030	
) 						
	/ ፲	able 3B:	Kansas's	ive-Year Ave	erage Allo	cation	
İ	_			Computed		Allocation	
١				Beneficial	Water	- (CBCU -	
16				Consumptive	Supply	iws	
VV /		Year	Allocation		Credit	Credit)	
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X NY ///	/ [2007			NA		
- n - n - n - n - n - n - n - n - n - n	/ [7	Average	83,890	24,460	<u> </u>	59,440	
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•				Consumptive		lws	
ļ	\	nseY	Allocation	Use	Credit	Credit1_	
1	\ [2003	227580	262780	9780	-25,420	
		2004	0	0	2,889	2,889	
1		2005				<u> </u>	
		2006					
	Ţ.	2007					
	Γ	Average	113,790	131,390	6,330	-11,270	

Future Noncompliance with the Compact will Result in

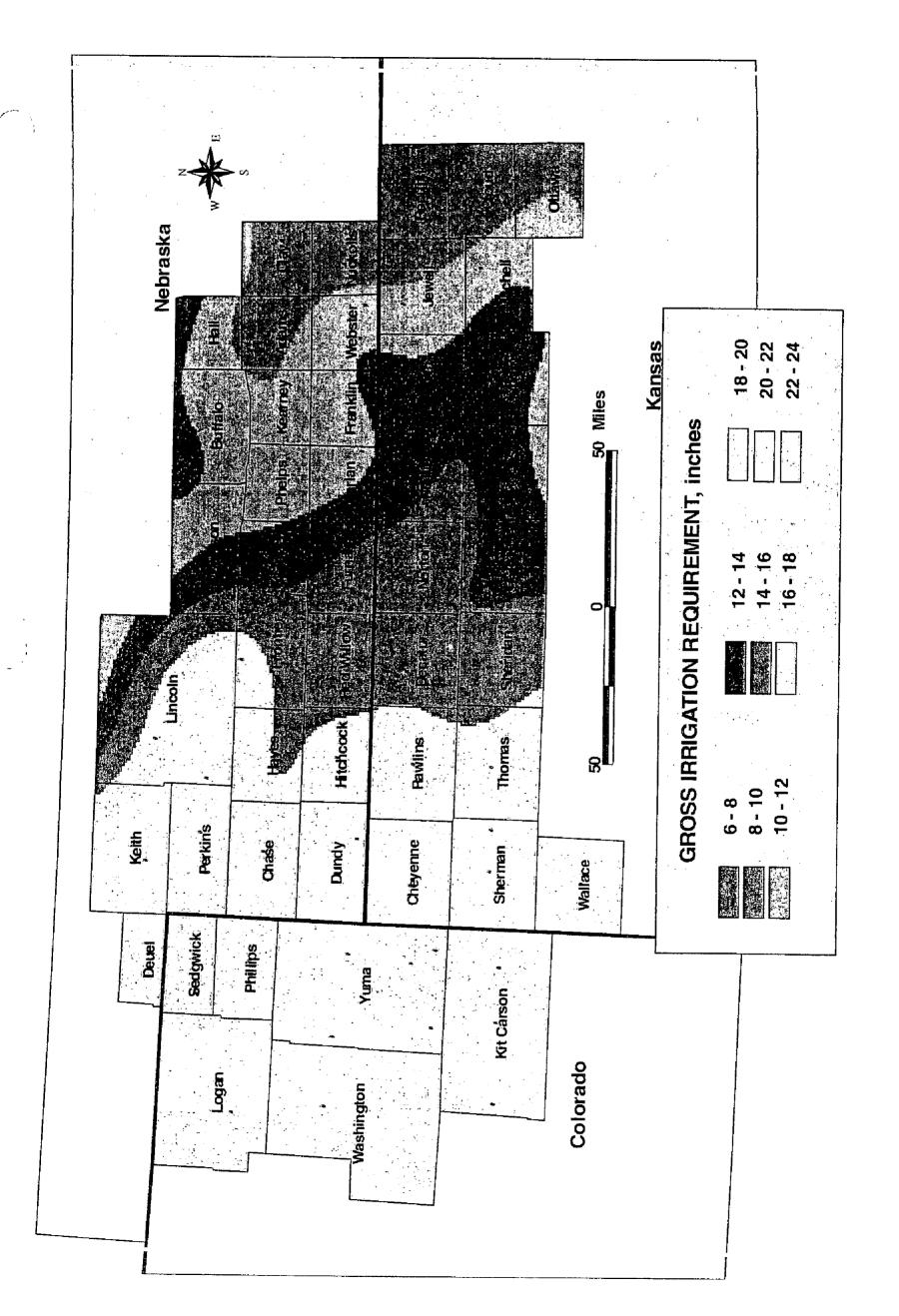
- New lawsuit against Nebraska
- Payment of either money or water or both if Nebraska has used more than their allocation and violated the Compact
- Possible imposition of rules and regulations to insure Compact Compliance by the U. S. Supreme Court

70

Alluvial/Upland Wells



72



	2004 Virgin Mater	7		VIIV	4:0:00	
	viigiii water	Computed		Alloc	Allocations	
Basın	Supply	Water Supply	Colorado	Kansas	Nebraska	Unallocated
North Fork	42,380	42,380	9,490	0	10,430	22.460
Arikaree	1,280	1,280	1,000	70	220	-10
Buffalo	6,170	6,170	0	0	2.040	4 130
Rock	9,130	9,130	0	0	3.650	5.480
South Fork	21,190	24,090	10,700	089'6	340	3.370
Frenchman	116,020	115,720	0	0	62,030	53,690
Driftwood	2,710	2,710	0	190	440	2.080
Red Willow	16,850	14,050	0	0	2.700	11.350
Medicine	37,260	37,560	0	0	3,420	34.140
Beaver	1,870	1,870	370	730	260	10
Sappa	290	590	0	240	240	110
Prairie Dog	3,750	4,750	0	2,170	360	2220
Main Stem	102,080	104,380	0	53,340	51.040	0
Total All Basins	361,280	364,680	21,560	66,420	137,670	139,030
Main Stem Including Unallocated		243,410	0	124,380	119,030	
Total	361,280	364,680	21,560	137,460	205,660	0

Table 3A: Colorado's Five-Year Average Allocation and CBCU

Year	Allocation	Computed Beneficial Consumptive Use	Imported Water Supply Credit	Allocation - (CBCU - IWS Credit)
2003	21,420	33,470	NA	-12,050
2004	21,560	33,690	NA	-12,130
2005			NA	
2006			NA	
2007			NA	
Average	21,490	33,580		-12,090

Table 3B: Kansas's Five-Year Average Allocation and CBCU

Year	Allocation	Computed Beneficial Consumptive Use	Imported Water Supply Credit	Allocation - (CBCU - IWS Credit)
2003	167780	48910	NA	118,870
2004	137,460	38,120	NA	99,340
2005			NA	
2006			NA	
2007			NA	
Average	152,620	43,520		109,110

Table 3C: Nebraska's Five-Year Average Allocation and CBCU

Year	Allocation	Computed Beneficial Consumptive Use	Imported Water Supply Credit	Allocation - (CBCU - IWS Credit)
2003	227580	262780	9780	-25,420
2004	205,660	252,690	10,381	-36,649
2005				
2006				
2007			<u> </u>	
Average	216,620	257,740	10,080	-31,030

78

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A1-106
REPUBLICAN RIVER COMPACT

AN ACT to ratify the compact entered into by the states of Colorado, Kansas and Nebraska on December 31, 1942, relating to the Republican River; to repeal Chapter 92, Session Laws of Nebraska, 1941; and to declare an emergency.

Be it enacted by the people of the State of Nebraska,

Section 1. The compact entered into on December 31, 1942, between the states of Colorado, Kansas and Nebraska, and in the formulation of which compact a representative of the President of the United States participated, respecting the waters of the Republican River, is ratified and approved in all respects and is as follows:

REPUBLICAN RIVER COMPACT

The States of Colorado, Kansas, and Nebraska, parties signatory to this compact (hereinafter referred to as Colorado, Kansas, and Nebraska, respectively, or individually as a State, or collectively as the States), having resolved to conclude a compact with respect to the waters of the Republican River Basin, and being duly authorized therefor by the Act of the Congress of the United States of America, approved August 4, 1942, (Public No. 696, 77th Congress, Chapter 545, 2nd Session) and pursuant to Acts of their respective Legislatures have, through their respective Governors, appointed as their Commissioners:

M.C. Hinderlider, for Colorado George S. Knapp, for Kansas Wardner G. Scott, for Nebraska

who, after negotiations participated in by Glenn L. Parker, appointed by the President as the Representative of the United States of America, have agreed upon the following articles:

ARTICLE I

The major purposes of this compact are to provide for the most efficient use of the waters of the Republican River Basin (hereinafter referred to as the "Basin") for multiple purposes; to provide for an equitable division of such waters; to remove all causes, present and future, which might lead to controversies; to promote interstate comity; to recognize that the most efficient utilization of the waters within the Basin is for beneficial consumptive use; and to promote joint action by the States and the United States in the efficient use of water and the control of destructive floods.

The physical and other conditions peculiar to the Basin constitute the basis for this compact, and none of the States hereby, nor the Congress of the United States by its consent, concedes that this compact establishes any general principle or precedent with respect to any other interstate stream.

ARTICLE II

The Basin is all the area in Colorado, Kansas, and Nebraska, which is naturally drained by the Republican River, and its tributaries, to its junction with the Smoky Hill River in Kansas. The main stem of the Republican River extends from the junction near Haigler, Nebraska, of its North Fork and the Arikaree River, to its junction with Smoky Hill River near Junction City, Kansas. Frenchman Creek (River) in Nebraska is a

Appendix A1-106 Page 2 of 6

continuation of Frenchman Creek (River) in Colorado. Red Willow Creek in Colorado is not identical with the stream having the same name in Nebraska. A map of the Basin approved by the Commissioners is attached and made a part hereof.

The term "Acre-foot," as herein used, is the quantity of water required to cover an acre to the depth of one foot and is equivalent to forty-three thousand, five hundred sixty (43,560) cubic feet.

The term "Virgin Water Supply," as herein used, is defined to be the water supply within the Basin undepleted by the activities of man.

The term "Beneficial Consumptive Use" is herein defined to be that use by which the water supply of the Basin is consumed through the activities of man, and shall include water consumed by evaporation from any reservoir, canal, ditch, or irrigated area.

Beneficial consumptive use is the basis and principle upon which the allocations of water hereinafter made are predicated.

ARTICLE III

The specific allocations in acre-feet hereinafter made to each State are derived from the computed average annual virgin water supply originating in the following designated drainage basins, or parts thereof, in the amounts shown:

North Fork of the Republican River drainage basin in Colorado, 44,700 acre-feet;

Arikaree River drainage basin, 19,610 acre-feet; Buffalo Creek drainage basin, 7,890 acre-feet; Rock Creek drainage basin, 11,000 acre-feet;

South Fork of the Republican River drainage basin, 57,200 acre-feet;

Frenchman Creek (River) drainage basin in Nebraska, 98,500 acre-feet;

Blackwood Creek drainage basin, 6,800 acre-feet; Driftwood Creek drainage basin, 7,300 acre-feet;

Red Willow Creek drainage basin in Nebraska, 21,900 acre-feet;

Medicine Creek drainage basin, 50,800 acre-feet; Beaver Creek drainage basin, 16,500 acre-feet; Sappa Creek drainage basin, 21,400 acre-feet; Prairie Dog Creek drainage basin, 27,600 acre-feet;

The North Fork of the Republican River in Nebraska and the main stem of the Republican River between the junction of the North Fork and the Arikaree River and the lowest crossing of the river at the Nebraska-Kansas state line and the small tributaries thereof, 87,700 acre-feet.

Should the future computed virgin water supply of any source vary more than ten (10) per cent from the virgin water supply as hereinabove set forth, the allocations hereinafter made from such source shall be increased or decreased in the relative proportions that the future computed virgin water supply of such source bears to the computed virgin water supply used herein.

ARTICLE IV

There is hereby allocated for beneficial consumptive use in Colorado, annually, a total of fifty-four thousand, one hundred (54,100) acre-feet of water. This total is to be derived from the sources and in the amounts hereinafter specified and is subject to such quantities being physically available from those sources:

North Fork of the Republican River drainage basin,

10,000 acre-feet;

Arikaree River drainage basin, 15,400 acre-feet;

South Fork of the Republican River drainage basin,
25,400 acre-feet;

Beaver Creek drainage basin, 3,300 acre-feet; and In addition, for beneficial consumptive use in Colorado, annually, the entire water supply of the Frenchman Creek (River) drainage basin in Colorado and of the Red Willow Creek drainage basin in Colorado.

There is hereby allocated for beneficial consumptive use in Kansas, annually, a total of one hundred ninety thousand, three hundred (190,300) acre-feet of water. This total is to be derived from the sources and in the amounts hereinafter specified and is subject to such quantities being physically available from those sources:

Arikaree River Drainage Basin, 1,000 acre-feet; South Fork of the Republican River drainage basin, 23,000 acre-feet;

Driftwood Creek drainage basin, 500 acre-feet; Beaver Creek drainage basin, 6,400 acre-feet; Sappa Creek drainage basin, 8,800 acre-feet; Prairie Dog Creek drainage basin, 12,600 acre-feet;

From the main stem of the Republican River upstream from the lowest crossing of the river at the Nebraska-Kansas state line and from water supplies of upstream basins otherwise unallocated herein, 138,000 acre-feet; provided, that Kansas shall have the right to divert all or any portion thereof at or near Guide Rock, Nebraska; and

in addition there is hereby allocated for beneficial consumptive use in Kansas, annually, the entire water supply originating in the Basin downstream from the lowest crossing of the river at the Nebraska-Kansas state line.

There is hereby allocated for beneficial consumptive use in Nebraska, annually, a total of two hundred thirty-four thousand, five hundred (234,500) acre-feet of water. This total is to be derived from the sources and in the amounts hereinafter specified and is subject to such quantities being physically available from those sources:

North Fork of the Republican River drainage basin in Colorado, 11,000 acre-feet;

Frenchman Creek (River) drainage basin in Nebraska, 52,800 acre-feet;

Rock Creek drainage basin, 4,400 acre-feet;
Arikaree River drainage basin, 3,300 acre-feet;
Buffalo Creek drainage basin, 2,600 acre-feet;
South Fork of the Republican River drainage basin, 800 acre-feet;

Driftwood Creek drainage basin, 1,200 acre-feet; Red Willow Creek drainage basin in Nebraska, 4,200 acre-feet;

> Medicine Creek drainage basin, 4,600 acre-feet; Beaver Creek drainage basin, 6,700 acre-feet; Sappa Creek drainage basin, 8,800 acre-feet; Prairie Dog Creek drainage basin, 2,100 acre-feet;

From the North Fork of the Republican River in Nebraska, the main stem of the Republican River between the junction of the North Fork and Arikaree River and the lowest crossing of the river at the Nebraska-Kansas state line, from the small tributaries thereof, and from water supplies of upstream basins otherwise unallocated herein, 132,000 acre-feet.

Appendix A1-106 Page 4 of 6

The use of the waters hereinabove allocated shall be subject to the laws of the State, for use in which the allocations are made.

ARTICLE V

The judgment and all provisions thereof in the case of Adelbert A. Weiland, as State Engineer of Colorado, et al. v. The Pioneer Irrigation Company, decided June 5, 1922, and reported in 259 U.S. 498, affecting the Pioneer Irrigation ditch or canal, are hereby recognized as binding upon the States; and Colorado, through its duly authorized officials, shall have the perpetual and exclusive right to control and regulate diversions of water at all times by said canal in conformity with said judgment.

The water heretofore adjudicated to said Pioneer Canal by the District Court of Colorado, in the amount of fifty (50) cubic feet per second of time is included in and is a part of the total amounts of water hereinbefore allocated for beneficial consumptive use in Colorado and Nebraska.

ARTICLE VI

The right of any person, entity, or lower State to construct, or participate in the future construction and use of any storage reservoir or diversion works in an upper State for the purpose of regulating water herein allocated for beneficial consumptive use in such lower State, shall never be denied by an upper State; provided, that such right is subject to the rights of the upper State.

ARTICLE VII

Any person, entity, or lower State shall have the right to acquire necessary property rights in an upper State by purchase, or through the exercise of the power of eminent domain, for the construction, operation and maintenance of storage reservoirs, and of appurtenant works, canals and conduits, required for the enjoyment of the privileges granted by Article VI; provided, however, that the grantees of such rights shall pay to the political subdivisions of the State in which such works are located, each and every year during which such rights are enjoyed for such purposes, a sum of money equivalent to the average annual amount of taxes assessed against the lands and improvements during the ten years preceding the use of such lands, in reimbursement for the loss of taxes to said political subdivisions of the State.

ARTICLE VIII

Should any facility be constructed in an upper State under the provisions of Article VI, such construction and the operation of such facility shall be subject to the laws of such upper State.

Any repairs to or replacements of such facility shall also be made in accordance with the laws of such upper State.

ARTICLE IX

It shall be the duty of the three States to administer this compact through the official in each State who is now or may hereafter be charged with the duty of administering the public water supplies, and to collect and correlate through such officials the data necessary for the proper administration of the provisions of this compact. Such officials may, by unanimous action, adopt rules and regulations consistent with the provisions of this compact.

The United States Geological Survey, or whatever federal agency may succeed to the functions and duties of that agency, in so far as this compact is concerned, shall collaborate with the officials of the States charged with the administration

of this compact in the execution of the duty of such officials in the collection, correlation, and publication of water facts necessary for the proper administration of this compact.

ARTICLE X

Nothing in this compact shall be deemed:

- (a) To impair or affect any rights, powers or jurisdiction of the United States, or those acting by or under its authority, in, over, and to the waters of the Basin; nor to impair or affect the capacity of the United States, or those acting by or under its authority, to acquire rights in and to the use of waters of the Basin;
- (b) To subject any property of the United States, its agencies or instrumentalities, to taxation by any State, or subdivision thereof, nor to create an obligation on the part of the United States, its agencies or instrumentalities, by reason of the acquisition, construction, or operation of any property or works of whatsoever kind, to make any payments to any State or political subdivision thereof, state agency, municipality, or entity whatsoever in reimbursement for the loss of taxes;
- (c) To subject any property of the United States, its agencies or instrumentalities, to the laws of any State to any extent other than the extent these laws would apply without regard to this compact.

ARTICLE XI

This compact shall become operative when ratified by the Legislature of each of the States, and when consented to by the Congress of the United States by legislation providing, among other things, that:

- (a) Any beneficial consumptive uses by the United States, or those acting by or under its authority, within a State, of the waters allocated by this compact, shall be made within the allocations hereinabove made for use in that State and shall be taken into account in determining the extent of use within that State.
- (b) The United States, or those acting by or under its authority, in the exercise of rights or powers arising from whatever jurisdiction the United States has in, over, and to the waters the Basin shall recognize, to the extent of consistent with the best utilization of the waters for multiple purposes, that beneficial consumptive use of the waters within the Basin is of paramount importance to the development of the Basin; and no exercise of such power or right thereby that would interfere with the full beneficial consumptive use of the waters within the Basin shall be made except upon a determination, giving due consideration to the objectives of this compact and after consultation with all interested federal agencies and the state officials charged with the administration of this compact, that such exercise is in the interest of the best utilization of such waters for multiple purposes.
- (c) The United States, or those acting by or under its authority, will recognize any established use, for domestic and irrigation purposes, of the waters allocated by this compact which may be impaired by the exercise of federal jurisdiction in, over, and to such waters; provided, that such use is being exercised beneficially, is valid under the laws of the appropriate State and in conformity with this compact at the time of the impairment thereof, and was validly initiated under state law prior to the initiation or

Appendix A1-106 Page 6 of 6

authorization of the federal program or project which causes such impairment.

IN WITNESS WHEREOF, the Commissioners have signed this compact in quadruplicate original, one of which shall be deposited in the archives of the Department of State of the United States of America and shall be deemed the authoritative original, and of which a duly certified copy shall be forwarded to the Governor of each of the States.

Done in the City of Lincoln, in the State of Nebraska, on the 31st day of December, in the year of our Lord, one thousand nine hundred forty-two.

M. C. Hinderlider Commissioner for Colorado George S. Knapp Commissioner for Kansas Wardner G. Scott Commissioner for Nebraska

have participated in the negotiations leading to this proposed compact and propose to report to the Congress of the States United favorably thereon.

Glenn L. Parker

Representative of the United States.

Sec. 2. That Chapter 92, Session Laws of Nebraska, 1941, is repealed.

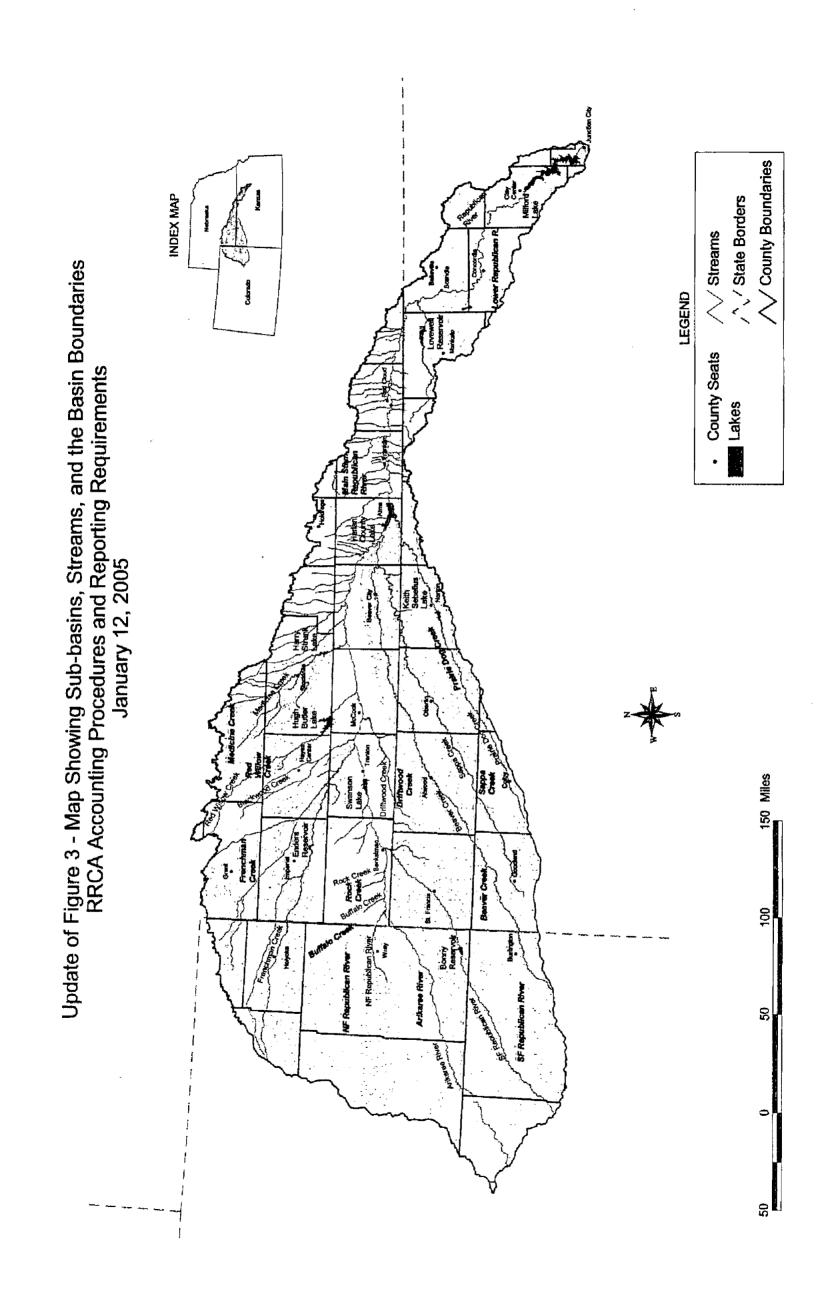
Sec. 3. Since an emergency exists, this act shall be in full force and take effect, from and after its passage and approval, according to law.

Insert Map from Session Laws 1943 for Compact (G) Republican River Compact

(Shoot from Book - 1943 Session Laws -- page 387)

Source:

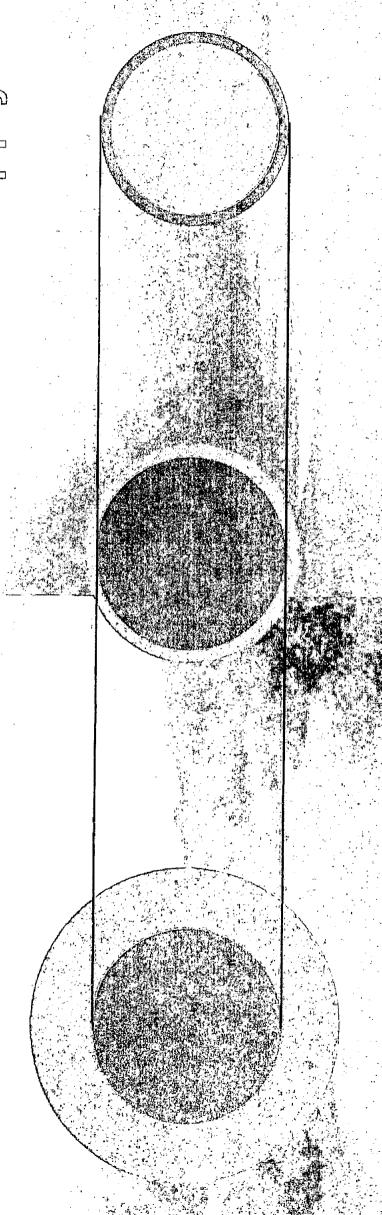
Laws 1943, c. 109, p. 377.



Nebraska Republican Basin Stream Depletions, 1981-2004 100% Year Streamflow Depletions from Surface Water Use عسس Streamflow Depletions from Groundwater Use Thousand Acre-Feet

Nebraska's 49% Share

and Shrinks with the Water Supply (G) rows



Wet Year Allocation: 400 K AF

Allocation: 400 K AF C.U.: 267K AF

Average fear Allocation: 268K Al

C.U. 258K AF

Eding Messalt

Allocation :211K AF C.U. 263K AF

Nebraska's Adjusted Allocation

a Nebreske's Consumptive Use

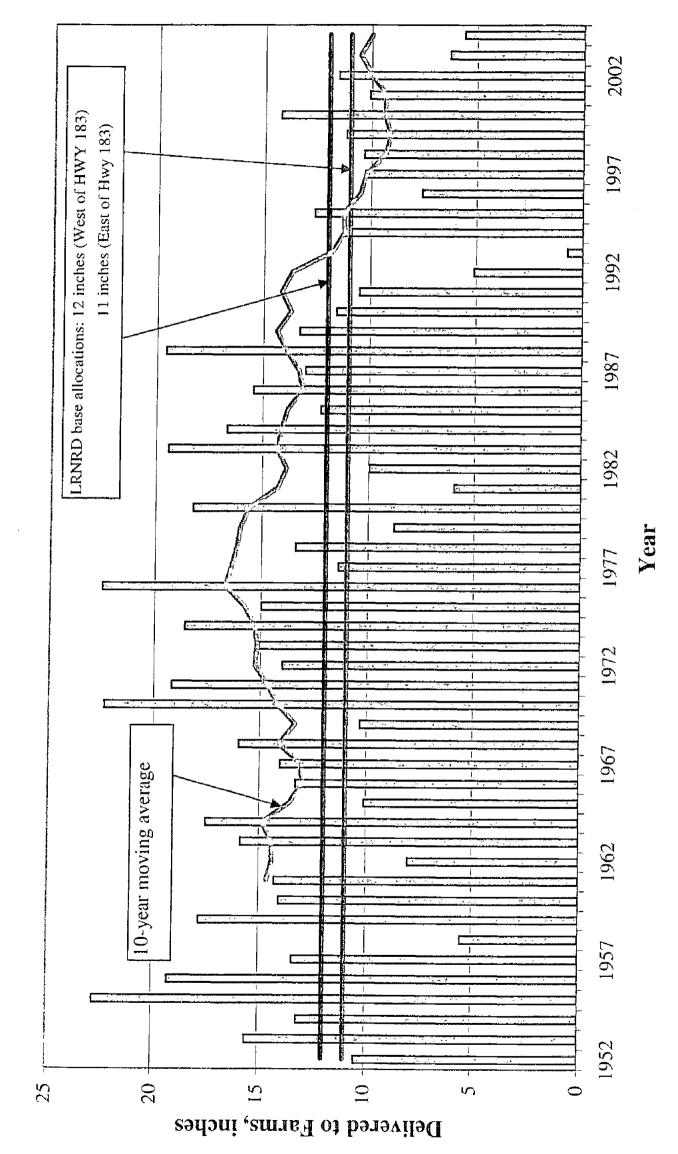
89

Acre feet Depletions 300,000 250,000 - 200,000 100,000 50,000 0 5030 Lagged Depletions to Steam Flow in the Nebraska Portion of the Republican River Basin 50\$₽ 50\$0 5105 rrigated Acres - Depletions - 5-year moving average of depletions 5000 5005 5000 5661 0661 2861 -200,000-2,800,000 2,300,000 1,800,000 1,300,000 800,000 300,000 Acres Irrigated Ground Water

Simulated portion of graph was created from RRCA GW model run using 2000 level of well development and repeating the 1981-2000 climatic conditions.

Inches Delivered to Farms from SW Projects (Bostwick Irrigation District in Nebraska)

1

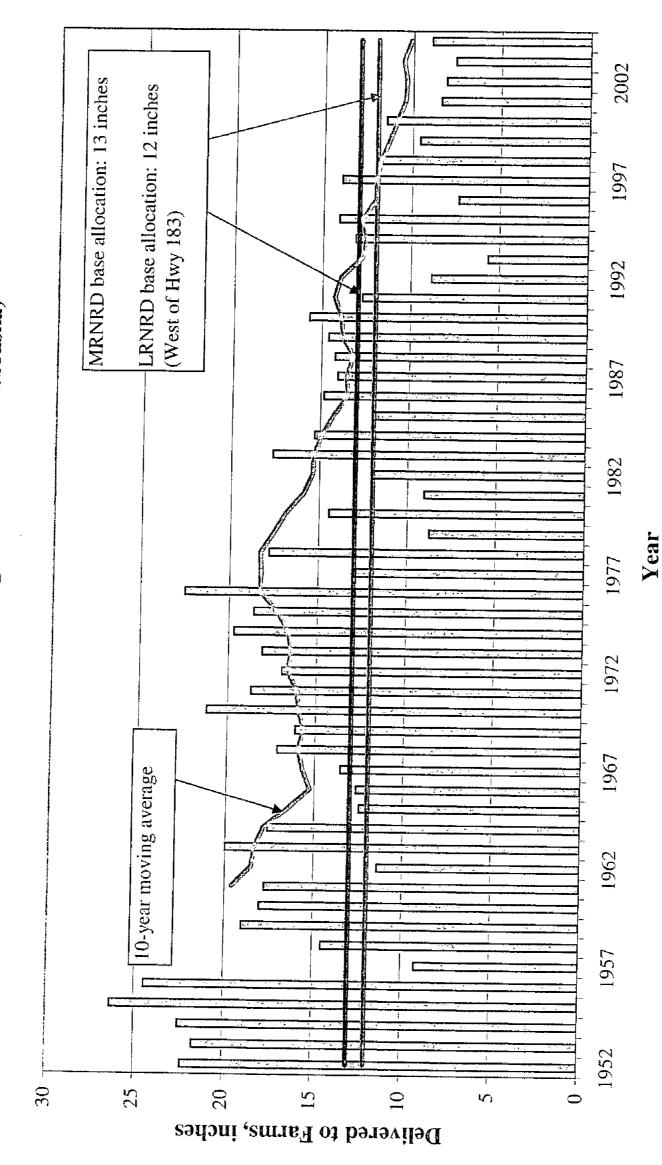


Data Source: USBR

94

Inches Delivered to Farms from SW Projects (Frenchman-Cambridge Irrigation District in Nebraska)

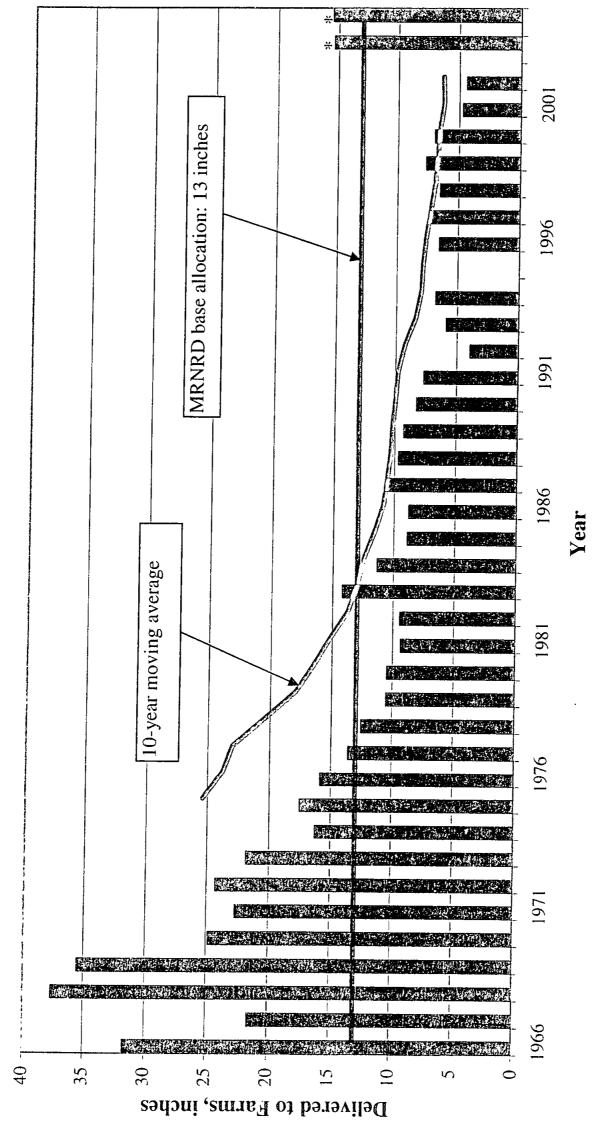
()



Data Source: USBR

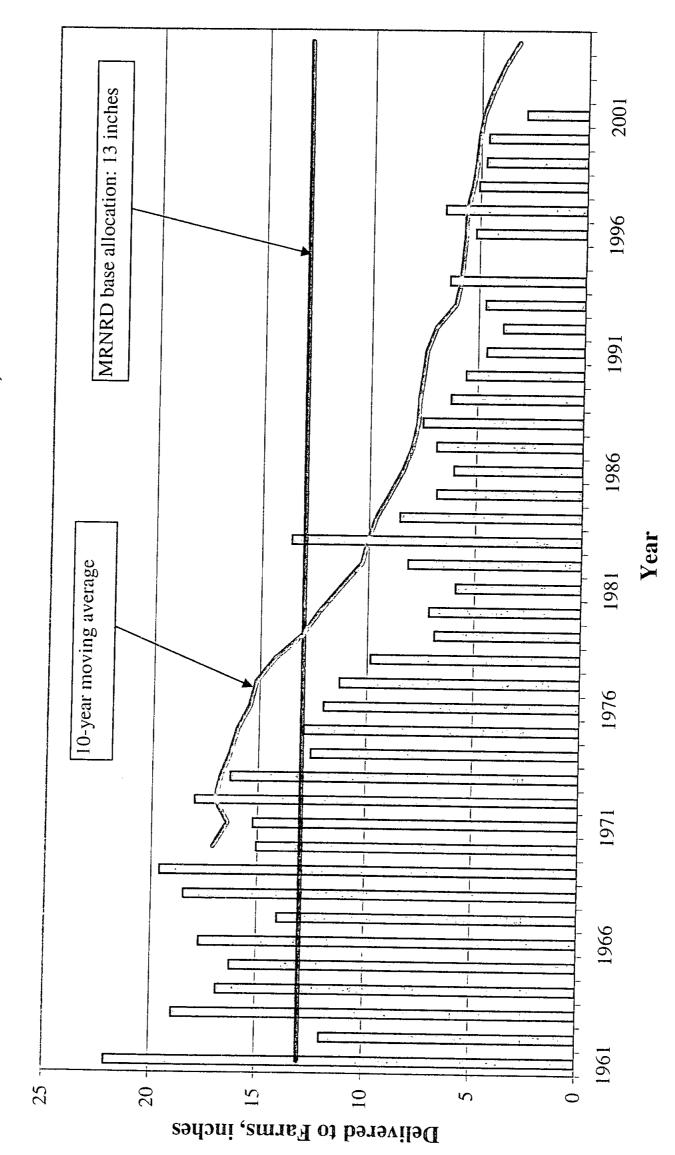
Data Source: USBR

Inches Delivered to Farms from SW Projects (Frenchman-Valley Irrigation District in Nebraska)



* 2003 and 2004 only delivered water to 29% and 22% of service area respectively.

Inches Delivered to Farms from SW Projects (H & RW Irrigation District in Nebraska)



Data Source: USBR

Spring 2005 Volume 19, Issue 2

"Dedicated to the Conservation of our Natural Resources"

State and NRD Restrict Irrigated Land Development

Landowners are prohibited from developing additional irrigated land in some portions of Tri-Basin Natural Resources District. Additional irrigated land development is restricted in the Republican River Basin in Gosper, Phelps and Kearney counties and that portion of the Platte Basin west of US highway 183 (Gosper and northwest Phelps counties).

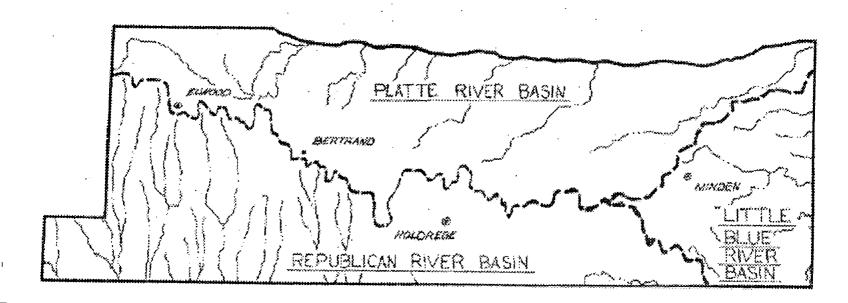
Tri-Basin NRD had to restrict development in the Republican Basin because the Republican River Compact, an agreement between Nebraska, Kansas, Colorado and the federal government, limits the amount of water Nebraskans can consume in that river basin. Data collected by the State of Nebraska indicates that the current amount of irrigated land in that basin is about equal to Nebraska's consumption limit. Additional irrigated land can't be developed, because that could result in Nebraska violating the compact agreement.

Last September, Nebraska Department of Natural Resources (DNR) Director Roger Patterson declared the Platte Basin west of Highway 183

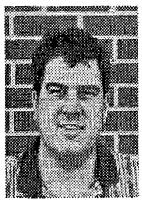
"overappropriated" (more water water is being used than the river system can sustainably supply). As in the Republican Basin, no additional irrigated cropland can be developed, because it would worsen the problem of over use of water resources. DNR Director Patterson has indicated that he will declare the Platte Basin east of Highway 183 (northeastern Phelps and Kearney counties) as fully appropriated in January, 2006. After that declaration is made, no additional irrigated land can be developed in that part of the district.

Tri-Basin NRD is in the process of certifying (counting) irrigated land in Gosper, Phelps and Kearney Counties. Certification entitles a landowner to use groundwater to irrigate existing cropland, hayland and pasture, regardless whether the land was previously irrigated with a well or canal water. The NRD has completed certification in the Republican River basin portion of the district. The district is now finalizing certification of irrigated land in the overappropriated portion of the Platte River Basin (west of US Highway 183). Irrigated cropland in the Platte Basin east of Highway 183

Continued on page 3....



http://www.tribasinnrd.org



Managers Message

By: John Thorburn

Phragmites on the March

The arrival of Sandhill Cranes is an annual indicator of spring in south-central Nebraska. Tourists

come from all over the world to see these majestic birds as they roost on the Platte River and feed in neighboring crop fields.

Careful observers will note that this spring the cranes will have less elbow room when they wade the Platte. That's because an invasive plant is smothering islands and choking river channels from North Platte to Grand Island. This invasive plant is called *phragmites*, also known as common reed. *Phragmites* is a tall grass. A



really, really tall grass. It typically grows 10 to 12 feet tall, but can get as high as 20 feet. It also grows very densely, crowding out native plants and covering open sandbars essential for cranes as roosting habitat.

Phragmites is native to Australia. The introduced phragmites is very similar to a native reed, but it can be distinguished from native plants by its rough straight stems and aggressive growth habit (native reed is not widespread in Nebraska outside the Sandhills). It spreads rapidly by both seed and rhizomes (runners), roots that spread along the ground surface and sprout new plants at regular intervals.

Phragmites was originally introduced as an ornamental grass. Often mistakenly referred to as "pampas grass", it is favored landscaping because it has frondy seed heads at the top of the tall stems. It is still widely featured in home and commercial landscaping which, in my opinion, is equivalent to using musk thistle or poison ivy to beautify your property.

Phragmites is spreading rapidly in the Platte

River. As it takes hold, it outcompetes native plants, destroys wildlife habitat and obstructs streamflows. *Phragmites* spreads so rapidly because it has no natural control in the Great Plains. Fire by itself is not an effective control method. The grass is not very palatable to cattle, although Central Nebraska Public Power and Irrigation District ("Central") has had some success getting goats to feed on it.

Some herbicides have proven effective at controlling phragmites, but it is difficult to effectively apply herbicides on this plant because of its tall, dense growth habit. Helicopters have proven effective as a delivery system for applying herbicides on these plants because they can spray with great precision and the downdraft from their rotors pushes the spray down into the interior of phragmites clumps. Unfortunately, using helicopters to spray weeds is very expensive. When Central used helicopters to spray phragmites on their Jeffrey Island property, they spent about \$200 per acre for the treatment. Treating the Platte river channel from Lexington to Grand Island using this method could cost as much as \$10 million per year.

This invasive plant presents new challenges that require new ideas and approaches to effective land and wildlife habitat management. County weed control superintendents are working together with UN-K researchers, environmental groups and state and federal agencies to develop a strategy to control *phragmites* and other invasive plants in the Platte River. I hope that this effort succeeds. If it doesn't, someday the Platte will be filled with "ornamental grass", but sandbars and cranes will be just a memory.



....Irrigated Land continued from page 1

(eastern Phelps and Kearney counties) will be certified in `006.

Property tax records are the primary source of information that Tri-Basin NRD uses to determine the number of certifiable irrigated acres. Land must be taxed as irrigated cropland or irrigated grassland to be certified by the NRD. Landowners in northeast Phelps and Kearney counties need to check with their county assessor to make sure that their irrigated acreage assessments are correct **before** the certification process starts in their area, so the NRD can certify the appropriate number of certified irrigated acres on their property.



Todd Garrelts

Todd Garrelts and his wife, Nancy live on the outskirts of Holdrege with their daughter, Paige, and their son, Blake. Todd represents subdistrict 4 and serves as treasurer for the Tri-Basin Board of Directors. After graduating from Elm Creek High School, Todd attended the University of Nebraska at Lincoln. He currently attends Bethel Lutheran Church, and is a member of Phelps-Gosper Livestock Feeders Association, Nebraska Cattlemen, and Nebraska Corn Growers. In his free time Todd enjoys spending time at the lake and taking flying lessons.

After the NRD has closed an area to new development, the only way landowners can develop uncertified land (land without a previous irrigation history) for irrigation is by ceasing irrigation on existing irrigated land and transferring existing certified acres to a new location. One certified acre must be transferred for each new acre to be developed. Landowners must apply to the NRD to transfer irrigated land.

Transfers of certified irrigated land need to be approved by the NRD Board of Directors and affected county assessors before they can proceed. If you have questions about certifying irrigated land, you can get more information by contacting the Tri-Basin NRD office toll-free at (877)995-6688, or you can read our rules and regulations on-line at www.tribasinnrd.org.

Landowners in Tri-Basin NRD With Irrigated Land in the Republican River Basin

- Flowmeters must be installed on all irrigation wells in the Republican River Basin in Gosper, Phelps and Kearney Counties by December 31, 2005.
- * If you have an approved Republican Basin Flowmeter Cost-Share Agreement – Your flowmeters must be installed no later than September 30, 2005 to qualify for 50% cost-share. If eligible, your cost-share application can be extended to September 30, 2005.

Call Tri-Basin NRD Toll Free (1-877-995-6688) for questions.

Note: You must receive cost-share approval before purchasing/installing flowmeters

Check out these web sites:

http://www.agwaterbudget.com

http://www.nws.noaa.gov

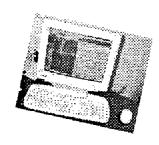
http://dnrdata.dnr.state.ne.us/NeRAIN

http://www.dnr.state.ne.us/dnrnews/news2004/summer2004_sm.pdf

http://waterdata.usgs.gov/nwis/

http://net.unl.edu/swi/pers/water_worries.html

- -Water Allocation to Economic Recovery
- -National Weather Service
- -NE Rain and Hail Study
- -LB 962
- -Water Data for the Nation
- -Nebraska Reservoirs



CALENDAR OF EVENIS

(All meetings are at NRD office in Phelps County Ag Center unless otherwise noted.)

May

May 10	- NRD Board Meeting at 7:30 p.m.*
May 30	 Memorial Day (office closed)

June

June 8-9	-Republican River Compact Admin.
	Meeting in Wray, CO

June 14 - NRD Board Meeting at 1:30 p.m	1. *
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July	
July 4	- Independence Day (office closed)
July 7	-NE Natural Resources Commission
•	Meeting 8:30 a.m.*, Super 8 Motel,
	Holdrege
July 12	 NRD Board Meeting at 1:30 p.m.*

-Kearney County Fair-Phelps County Fair

July 16-21

July 23-28

Tri-Basin Natural Resources District, 1308 Second Street, Holdrege, NE 68949 (308) 995-6688 Toll Free 877-995-6688 E-mail tribasin@tribasinnrd.org

TRI-BASIN TOPICS is a publication of the

TRI-BASIN NRD STAFF

John Thorburn	General Manager
	Assistant Manager
Charles Brooks	Land Resources Coordinator
Carie Lynch	Administrative Secretary
Roger David	Conservation Technician
Steve Nelson	Land Resource Technician
Tammy Fahrenbruch	Office Manager
	Office Clerk
Shennon Helms	
	Office Assistant
	Minden Office Secretary
Mary Stauffer	Elwood Office Secretary
Patty Abrahamson	Holdrege Office Secretary

A mailing list is maintained and requests to be placed on the list should be sent to the above address. Comments and suggestions may be addressed to the General Manager.

TRI-BASIN NRD BOARD OF DIRECTORS

ı		
i	Brad Lundeen, Chairman	Gary Lindstrom
ı	Wilcox,NE	Wilcox, NE
i	Phyllis Johnson, Vice Chairman	Ed Harris
	Bertrand, NE	Loomis, NE
	Todd Garrelts, Treasurer	David Nickel
	Holdrege, NE	Kearney, NE
	David Olson, Secretary	David Raffety
	Minden, NE	Kearney, NE
	David Nelson	Larry Reynolds
	Upland, NE	Lexington, NE
	Harold D. Erickson	Ray Winz
	Holdrege, NE	Holdrege, NE
	Dick Helms	

Arapahoe, NE

NOTICE

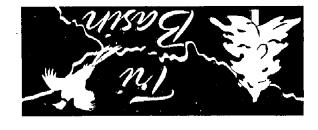
Landowners and operators who wish to renew chemigation permits must submit renewal permit applications by May 31, 2005!

*Republican Basin Flowmeter Information Information Information Information Pevelopment *Phragmites Update

КЕТПКИ ЗЕКЛІСЕ КЕОПЕЗІЕD

1308 Second Street Holdrege, NE 68949

Matural Resources District

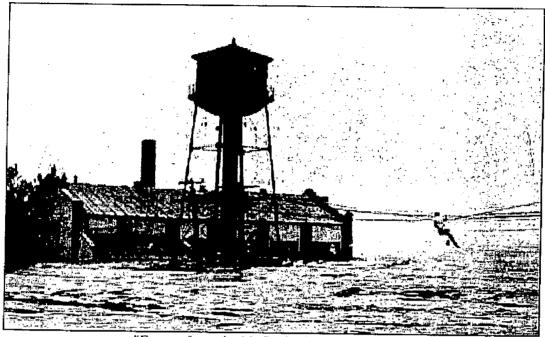


^{*} Times are tentative

Flood of 1935 Page 1 of 2

Republican Flood of 1935

Nebraska's Deadliest Flood



"Escape from the McCook Electric Company"

The Republican was so high, it forced these men to use the high wires to get to safety.

(Note: more people on building roof at left)

Background

You wouldn't know it from today's appearance, but the Republican River used to have an untamed reputation. A flood similar to the magnitude of the 1935 event was said to have also occurred in 1826. In addition, floods of magnitude which threatened life and property were reported in 1885, 1903, 1905, 1915, and 1947. On May 26, 1885, 9 people were killed from the towns of Cambridge, Richmond Canyon, and Arapahoe; victims are buried in Cambridge with a monument. On June 23, 1947, 13 were killed in Cambridge and Orleans. Total damage was estimated at \$15 million, largely because 7.5 inches of rain fell in the Medicine Creek watershed. When this flow mixed with the already-swollen Republican flow, it caused it to rise to a record stage in Orleans: 23 feet, 14 feet over flood stage.

Pre-flood Conditions

Like many other places in the West during the Great Depression, the spring of 1935 was extremely dry. Severe and intense dust storms routinely swept across the flat landscape of southwestern Nebraska, completely blocking out sunlight. If one was unfortunate enough to be caught out on the road during a storm, it was not uncommon to drive into the roadside ditch due to the poor visibility. When this happened, cars were known to overturn and be completely covered in wind-blown sediment. Often, these unfortunate folks were not found for years.

But this all changed in May when the skies finally started to open up and allowed some rain to fall on the parched landscape. A few days later and after continued rain, farmers were excited that they could be in for a bumper crop for the first time in many years. But they were not aware of the major storm brewing in Colorado which would literally drown those dreams.

The Flood

The storm of May 31/June 1 was unique for two reasons: first, it dumped an incredible amount of rain - where the Arickaree and Republican rivers meet in Colorado, 20 inches of rain was recorded, and 24 inches in 24 hours was recorded along the South Fork Republican River. The entire upper Republican watershed witnessed an average rainfall of nine inches. This storm was also unique in that it moved in the same direction as the drainage basin. As a result, the Frenchman, Red Willow, Medicine, Deer, Muddy, and Turkey creeks all reached their flood peaks at the same time as the crest passed on the Republican River.

According to witness accounts, the roar of the water could be heard coming down the Republican Valley five miles away. Many survivors also reported that there were two crests - the water came up on May 28, then receded slightly, but the second crest on June 1 greatly exceeded the first. At one point, the water rose six feet in thirty minutes and was ten to fifteen feet higher than the previous record crest. Another account states that the Republican rose 10 feet in 12 minutes in McCook;

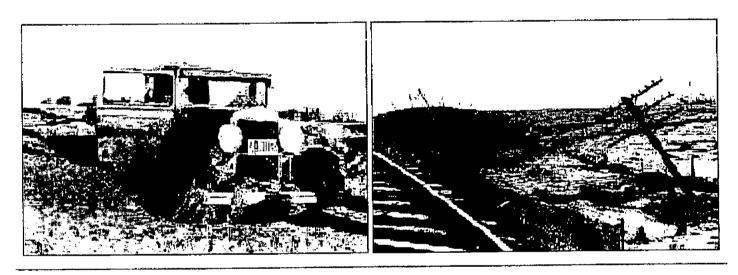
Flood of 1935 Page 2 of 2

naturally, anything in the path of that wall of water would be destroyed. Water was twenty feet deep in some places, and the discharge was an incredible 280,000 cubic feet/second - more than 320 times the normal flow today. Water was "bluff-to-bluff" in areas where the bluffs are typically at least two miles apart. The town of Haigler was spared because it is situated on higher ground, but places like Parks, Benkleman, Max, Stratton, Trenton, Culbertson, and McCook were severely impacted if not outright destroyed. In addition to these towns, deaths also took place in Perry, Arapahoe, Orleans, Oxford, Franklin, Alma, and Cambridge. Some victims were last seen screaming for assistance from the roof of their home as it was being swept down the river.

Due to the fact that deaths occurred in three states and that reporting back in 1935 was not very efficient, the number of deaths attributed to flooding differs. An accurate estimate would be 113 killed - most reports just say "over one-hundred" dead. A reported 11,400 head of cattle and 41,500 were killed by the high water, and one report stated that carcasses littered roads as to make them impassable. In total, 341 miles of highway and 307 bridges were destroyed, and 74,500 acres of farmland were inundated. The damage estimate of \$26 million is almost certainly low - personal losses, bridges, agricultural, and railroad losses were all incredibly heavy. \$26 million is equivalent to nearly \$800 million in 1997 dollars.

The River Today

The Republican River has a total drainage area of 22,400 square miles and has its headwaters in northeastern Colorado. There have been several dams constructed in the Republican basin, most in response to the 1935 flood. Harlan County Dam is the second-largest reservoir in Nebraska and was completed in 1952. In addition to the addition of reservoirs, flow rates have also decreased over time due to irrigation and other upstream uses. As a result, damaging floods have not occurred after 1960.



For further reading, these documents were used in the preparation of this report:

Hoffman, Rocky: River Portraits: The Republican. 1983. Nebraska Rivers, v. 61, #1 (January-February): 58-65.

Wilmot, Marlene Harvey. Bluff-to-Bluff: The 1935 Republican Valley Flood. Wilmot, Marlene Harvey. Bluff-to-Bluff, too! The 1935 Republican Valley Flood.

(Marlene Wilmot's publications are available at the Nebraska State Historical Society on the campus of the University of Nebraska in Lincoln.)

STATE OF NEBRASKA

DAVE HEINEMAN GOVERNOR NEBRASKA ETHANOL BOARD

TODD C. SNELLER ADMINISTRATOR

TO:

Water Policy Task Force Attendees

FROM:

Todd Sneller

RE:

Nebraska Ethanol Plants and E85 Stations across Nebraska

E-10 Unleaded gasoline usage is increasing at a rapid rate in the Midwest. In April of 2005, Nebraska motorists purchased E-10 Unleaded at a record pace; almost seven out of every ten gallons of gas sold was E-10 Unleaded. The increase in sales was in large part due to the price of ethanol. E-10 Unleaded sold for as much as 10 cents less then unleaded gasoline.

With ethanol helping to soften the impact of record gasoline prices it's no surprise to see the increased interest in E85. E85 contains 85% ethanol and 15% gasoline and is blended for "flexible fuel" vehicles designed to run on the blend. Flexible fuel vehicles can also run on E10 or any combination of ethanol gasoline up to E85.

There are now 25* commercial E85 fueling sites across Nebraska with many more expected. Since January of this year, the number of Flexible Fuel Vehicles has increased from 20,000 to 39,000 according to state motor vehicle data. The number of vehicles that can run on E85 has almost doubled in Nebraska during the past six months. Sales of E85 are projected to set a new record in 2005.

*As of July 18, 2005

08

UNDER CONSIDERATION
Carlton, Ord, Fairmont, Adams, Sutton, Albion, Atkinson, Jackson, Grand Island, Wahoo, Ravenna, Cambridge, Madrid, McCook, Norfolk

109

UNDER CONSTRUCION Lexington, Mead

Nebraska Ethanol Plants 2005

Chief Ethanol Fuels, Inc.

PO Box 488, Hastings, NE 68902

Phone: 402-463-6885; Fax: 402-462-9931

This was the first Nebraska plant to go on-line in January 1985 and has expanded three times since 1985. The Chief Ethanol plant is currently producing 65 million gallons of ethanol per year and has 50 employees. The annual grind 24.5 million bushels of corn. Chief Ethanol Fuels utilizes corn.

ADM Corn Processing

3000 East 8th Street, Columbus, NE 68601 Phone: 402-564-6353; Fax: 402-564-5035

This wet mill plant started production in November 1992 as Minnesota Corn Processors. MCP added sweetener facilities to that plant which meant an incremental increase in ethanol production. ADM purchased MCP in the fall of 2002. ADM produces 100 million gallons of ethanol per year and has created 275 full-time jobs. The annual grind is 80 million bushels. ADM utilizes corn.

Abengoa Bioenergy Corporation

1414 Road O, York, NE 68467

Phone: 402-362-2285; Fax 402-362-7041

High Plains Corporation initially developed this dry ng plant began producing ethanol in November 1994. The plant employs 60 full time employees and produces 50 million gallons of ethanol per year. Annual grain grind is 20 million bushels. Abengoa officials have started work on several process improvements since the plant was acquired. Abengoa utilizes corn at this plant.

Cargill, Inc.

PO Box 300, Blair, NE 68008

Phone: 402-533-4100; Fax 402-533-4103

This wet mill plant started production in April 1995. Currently, Cargill has the capacity to produce 85 million gallons of ethanol per year and has created 229 permanent jobs. Their annual corn grind is 72 million bushels. Cargill utilizes only high quality #2 yellow corn.

Nebraska Energy, LLC

1205 S "O" Road, Aurora, NE 68818

Phone: 402-694-3635; Fax 402-694-4545

This dry milling plant started production in October 1995. Nebraska Energy annually produces 35 million gallons of ethanol. The plant employs 40 full-time employees and has an annual grain grind of 14 million bushels. Nebraska Energy utilizes corn. Currently, Nebraska Energy is undergoing an nsion of ethanol production capacity and will be ucing 50 million gallons of ethanol per year.

Ag Processing, Inc. (AGP)

PO Box 49, Hastings, NE 68902

Phone: 402-463-5920; Fax 402-463-7351

Omaha Phone: 402-498-5546; Fax 402-498-2247 This dry mill plant came on-line in November 1995. Currently, AGP has the capacity to produce 48 million gallons of ethanol per year and has 45 full-time employees. The

annual grain grind is 18 million bushels. AGP utilizes corn.

Husker Ag, LLC

54048 Hwy 30, Plainview, NE 68769

Phone: 402-582-4446; Fax 402-582-3888

Husker Ag began production in March 2003. The plant utilizes corn and produces 20 million gallons of ethanol per year. Husker Ag has created 31 full-time jobs. The annual grind is approximately 8.3 million bushels.

KAAPA Ethanol, LLC

PO Box 238, 8450 KAAPA Lane

Minden, NE 68959 (plant site is near Axtell) Phone: 308-743-2217; Fax: 308-743-2274

KAAPA Ethanol began production in November 2003. The plant was designed to produce 40 million gallons of ethanol each year. KAAPA employs 34 people. The annual grind is 15 million bushels of corn. KAAPA is currently undergoing expansion and will be producing 50 million gallons of ethanol each year and will employ an addition 20 people.

Trenton Agri Products

HC Box 147, Trenton, NE 68044

Phone: 308-334-5100; Fax: 308-334-5101

Trenton Agri products began production in April 2004. The plant is designed to produce 30 million gallons of ethanol. Trenton Agri products employs 34 people. The plant utilizes corn and milo.

Midwest Renewable Energy

27532 W Hwy 30, Sutherland, NE 69165

Phone: 308-386-2468; Fax: 308-386-2496

This dry mill began production in May 2004. The plant employees 30 full time employees and is designed to produce 15 million gallons of ethanol each year. Annual grind is 6 million bushels of corn.

Platte Valley Fuel Ethanol, LLC.

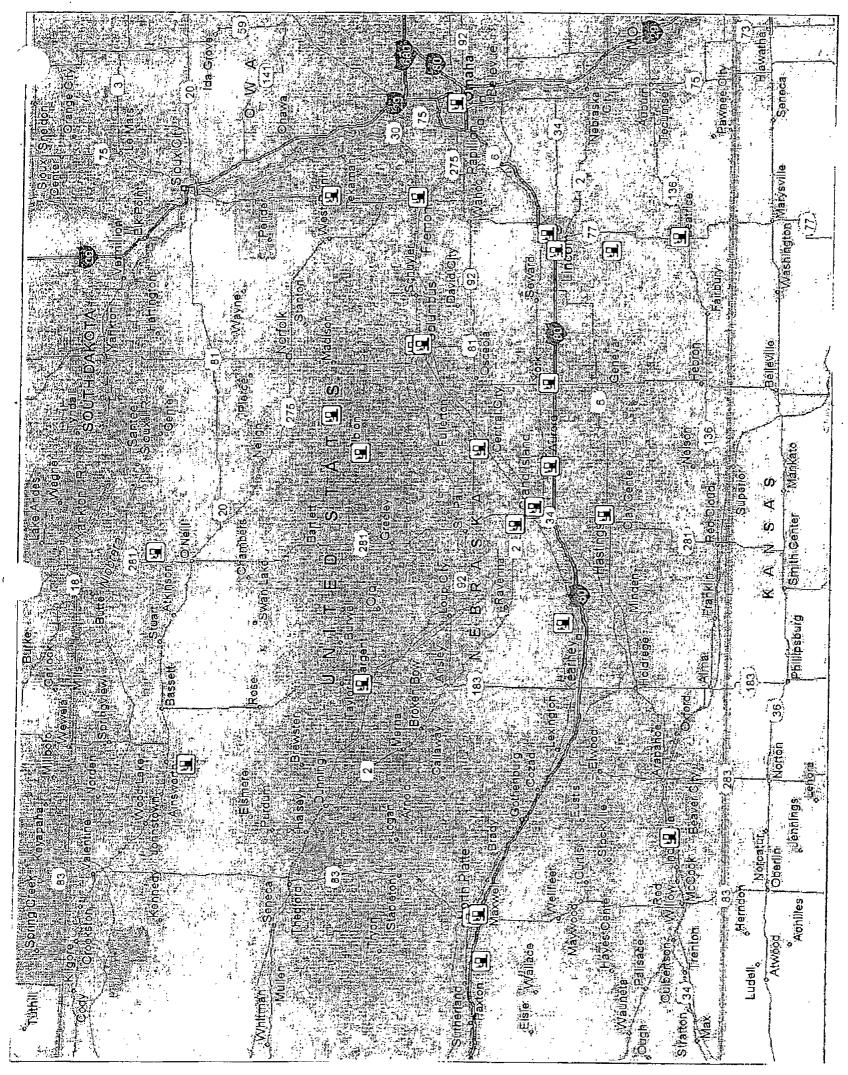
214 20th Street, Central City, NE 68826

Phone: 308-946-2600; Fax 308-946-2609

This dry mill plant started production in May 2004. PVFE employs 35 full time employees and has the capacity to produce 45 million gallons of ethanol per year. Annual com grind is 16 million bushels. PVFE is expanding corn grind to 30 million bushels to process 100 million gallons of ethanol per year. Another 6-10 permanent jobs will be added.

Nebraska Ethanol Board

.12



Cenex-Ampride C-Store 409 East 4th Ainsworth, NE 69210

White Star Oil Company 305 North 6th Street Albion, NE 68620

Aurora Cooperative Service Center 1318 M Street Aurora, NE 68818

Ag Valley Highway 6 & 34 Bartley, NE 69020

Farmers Union Supply Company 1615 North 6th Street Beatrice, NE 68310

Country Pride Farm and Home 719 16th Street Central City, NE 68826 (308) 946-3384

Sapp Brothers Sinclair 4300 23rd Street Columbus, NE 68601 (402) 564-8268

AJC Store 903 U.S. Highway 30 Duncan, NE 68634

Broad Street BP 2246 N Broad Street Fremont, NE 68025

Aurora Cooperative Fueling Center 1140 S Lincoln Ave Grand Island, NE 68801 Pump & Pantry #3 3500 W. Capital Drive Grand Island, NE 68803

Otte Oil and Propane 401 Main Street Hallam, NE 68368

Pump & Pantry #24 1630 East South Street Hastings, NE 68901

Patriot Motor Fuels, LLC I-80 and Hershey Road Hershey, NE 69143

Pump & Pantry #27 4311 2nd Ave Kearney, NE 68847

Phillips 66 110 West O Street Lincoln, NE 68528

Gas 'N Shop 1545 Cornhusker Highway Lincoln, NE 68521

The Grove 301 South 8th Street Newman Grove, NE 68758

Conoco 1401 South Jeffers North Platte, NE 69101 (308) 532-5176

R & C Petroleum, Inc. 523 East 4th Street
North Platte, NE 69101

Ampride Travel Center Central Valley Ag 204 East Highway 20 O'Neill, NE 68763

Cenex 107 West 2nd Street Oakland NE 68045 (402) 685-5613

Cubby's Old Market Grocery 601 S 13th St Omaha, NE 68102

Drake Oil Company 300 North Highway 1183 Sargent, NE 68874

UFC 1504 Platte Avenue York, NE 68467

Coming Soon**
Western Travel
Terminal Truck Stop
822 S. Beltline Highway
Scottsbluff, NE 69361

Water 'rights' 7/10/05/1

he depth of the hole Nebraska has dug for itself can be discerned from two Department of Natural Resources statistics: Between

1993 and 2004, 11,682 new groundwater irrigation wells were drilled across the state. And between 1970 and today, the number of wells rose from 39,660 to nearly 100,000.

Two State Supreme Court decisions on groundwater regulation. the latest made public Friday, didn't really make the hole any deeper.

What the decisions did was make crystal clear who is responsible for getting the state out. Not the Department of Natural Resources, which the court twice ruled had no jurisdiction over groundwater. But rather the Legislature, which has slipped and shimmied and slithered around this politically charged land mine for decades.

The problem, simply, is how groundwater and surface water are seen by state law. Though in reality they are inextricably entwined, the law treats them as separate resources.

Even Legislative Bill 962, passed last year to begin addressing the situation, maintains the division: The DNR is responsible for surface water and the system of senior and junior irrigation rights. The state's 23 natural resources districts are responsible for groundwater.

The first ruling came in a suit filed against the DNR by the Central Nebraska Public Power and Irrigation District in Holdrege, Neb. District officials claimed that groundwater wells in the Platte River basin above Lake McConaughy were taking up to 100,000 acre-feet of water that rightfully belonged in the lake, which Central manages. The district argued that state law and the constitution gave the DNR authority to regulate groundwater as well as surface water for the good of all Nebraskans. The Supreme Court disagreed.

The court, in its written decision. said it found "no statutory authority or case law that supported applying surface-water appropriations to groundwater." The court also noted that while "most legislatures in western states had developed comprehensive appropriation sys-

Will a senator tems..., in Nebraska, the Legislature has not . . . " This situawith courage and expertise tion leaves surfaceplease stand up water and groundwater users to battle confor Nebraska? flicts out on their own.

But surface-water irrigators don't have the ammunition, as Central recognized in its lawsuit. The irrigators it serves via releases from Big Mac get water only when it is there. As upstream underground well irrigators suck water out of McConaughy, less water remains for Central's surface irrigators. The court's ruling, in effect, makes all. irrigators with underground wells, even one dug yesterday, senior in water rights to all surface-water users, no matter how longstanding their water rights.

The high court's Friday ruling was against Spear T Ranch near Bridgeport, Neb., which had wanted the state to stop underground irrigators from drying up Pumpkin Creek, leaving the ranch no water. While a previous court decision said that Spear T could sue well owners. in this instance the court found, as it did in the Central case, that the DNR had no authority to regulate underground water wells. Suits are expensive and time-consuming. Hundreds, perhaps more, could be filed by Nebraska's surface irrigators against their neighbors.

Surface-water seniority means first in time, first in right. Is there no way to integrate groundwater rights into that system, so that however an irrigator gets his water, the irrigator with the oldest rights well or surface — gets first call, and

so on down the line?

Or perhaps there are better, but still practical, ideas out there. Certainly, ideas and action are needed, before irrigators begin flinging lawyers, or worse, at each other.

The finger pointed at the Legislature by the State Supreme Court is compelling. Most other states have long since managed to integrate their laws regarding groundwater and surface water.

Is there no lawmaker with expertise in agriculture or natural resources, no knowledgeable and courageous state senator, who will step up and lead the way to do what's right for all of Nebraska?