51st ANNUAL MEETING OF THE REPUBLICAN RIVER COMPACT ADMINISTRATION

Wednesday, August 31, 2011 9:12 a.m.

The above-entitled meeting was taken at the Burlington Community Center, 340 South 14th Street, Burlington, Colorado, before Denise A. Freeman, Registered Professional Reporter and Notary Public within Colorado.

Page 2 Page 4 1 REPUBLICAN RIVER COMPACT ADMINISTRATION: 1 afternoon. 2 For Colorado: 2 COMMISSIONER WOLFE: Thank you, Bob. DICK WOLFE, P.E., COMMISSIONER 3 Also on your way in, there was a sign-up 3 PETER J. AMPE, ESQ. 4 sheet. If you do plan on making a public comment --MICHAEL SULLIVAN, P.E., DEPUTY STATE ENGINEER MEGAN A. SULLIVAN, P.E. 5 it's identified later in our agenda -- we would like to 4 5 For Nebraska: 6 have you identify that on that sheet so that we can get BRIAN P. DUNNIGAN, P.E., COMMISSIONER 7 that here so I know approximately how many people are 6 JUSTIN LAVENE, ESQ. 8 planning on making a public comment. That will help us JIM SCHNEIDER, P.E. 9 plan our time a little better. 7 TOM O'CONNOR, P.E. 8 For Kansas: 10 So if you failed to mark that, we will be DAVID BARFIELD, P.E., COMMISSIONER 11 taking a break somewhere here before we get to that 9 BURKE W. GRIGGS, ESO. 12 point, and I would ask you to get with Katie Radke, who CHRISTOPHER M. GRUNEWALD, ESQ. 13 is at the back table there, or Dave Keeler, and we will 10 SCOTT ROSS, P.E. 11 14 get that sheet updated if you want to plan on making a 12 15 public comment. 13 16 Also as part of our introductions, I would 14 17 like to introduce some of our staff members that are 15 16 18 here today as well as some representatives from Colorado 17 19 that work with some of our groundwater management 18 20 districts in eastern Colorado within the Republican 19 21 20 River Basin. 22 21 Here at the front table with me, to my left, 22 23 is Meg Sullivan, who is our engineer adviser on the 23 24 Compact Administration. Pete Ampe, to my immediate 24 25 right, he's the first assistant attorney general with 25 Page 3 Page 5 1 1 PROCEEDINGS Colorado. And Mike Sullivan, on the far right, who is 2 COMMISSIONER WOLFE: Good morning, everyone. 2 the deputy state engineer. 3 3 Thank you for being here. My name is Dick Wolfe. I am We also have -- I've mentioned -- Katie 4 the Colorado Commissioner on the Republican River 4 Radke, who you met coming in, as well as Dave Keeler, 5 5 Compact Administration. Before we get started, I want who is in the back there, who is our lead water 6 6 to have Bob Churchwell, the city administrator for commissioner here in the basin, as well as some of his 7 7 Burlington, to come forward, please. staff, Devin Ridnour, Ben Krause. 8 8 And I want to remind everyone today to We also have here Ivan Franco, who will be 9 please, if you are using the microphone, to speak up and 9 right up here in front. He will be replacing Meg 10 state your name for the record because we do have a 10 Sullivan as our engineer adviser, so I hope all of 11 stenographer here today who will be taking a recording 11 you've had an opportunity to meet Ivan. We look forward 12 12 of this, so we want to make sure it gets on the record to having him on this. 13 correctly. 13 Also we have here with us, representing 14 So, Bob, please proceed. 14 Colorado, Willem Schreuder with Principia Mathematica. 15 MR. CHURCHWELL: Thank you, Dick. I don't 15 He's over here to my left against the wall. 16 think I need this. All my employees say I've got a big 16 Some other folks I would like to identify --17 enough mouth the way it is. 17 and you always run the risk, when you are doing these 18 But we want to welcome each and every one of 18 kind of introductions, that you are going to miss 19 you here today. We want to welcome the representatives 19 someone, and someone may have come in after we had a 20 from Colorado and Nebraska and Kansas in your efforts to 20 chance to identify you, so I apologize if I miss some of 21 21 deal with the water issues. We thank you -- all of you you. 22 22 folks for coming out and participating in this But we also have Jack Dowell with W-Y 23 conversation so that everybody's voice can be heard. 23 Groundwater Management District here with us today. 24 24 Nate Midcap with the Central Yuma, Sandhills, Marks And we just want to welcome you to 25 Burlington, and, folks, have a good meeting here this 25 Butte, and Frenchman Groundwater Management District.

Page 6 Page 8 Deb Daniel is here. She is the new manager 1 1 Rich Holloway, representing the Tri-Basin 2 2 of the Republican River Water Conservation District. Natural Resources District. And manager Mike Clemens 3 3 representing the Lower Republican Natural Resources And I would also like to take this opportunity -- I 4 don't think Stan Murphy is here with us today. 4 District. 5 5 But Stan just retired as general manager And as Chairman Wolfe said, you always risk 6 6 with the Republican River Water Conservation District, the possibility of leaving somebody out. I hope I did 7 7 not, and I apologize if I did. Thank you. so we want to recognize Stan for all of his service and 8 8 years as the manager of the District since its creation COMMISSIONER WOLFE: Thank you, 9 9 in 2004 and his prior service as manager of some of the Commissioner. 10 10 At this time, Commissioner Barfield, if you groundwater management districts in this part of the 11 11 basin prior to that. would like to make some introductions 12 So we want to thank Stan for all of his 12 COMMISSIONER BARFIELD: Certainly. Thank 13 years of service and wish him the best in retirement. 13 you, Chairman Wolfe. 14 14 And I know Deb is going to do a great job following in My name is David Barfield. I am the chief 15 his footsteps, so we wish her well. 15 engineer with the Division of Water Resources in Kansas, 16 16 Also at the Republican River Water a commissioner of the Compact Administration. 17 Conservation District, the board president, Dennis 17 Again here at the table, to my right is Coryell, is also here with us today, as well as the 18 Scott Ross. He's our water commissioner over northern 18 19 legal counsel with the District, Dennis Montgomery and 19 Kansas and our water engineering committee lead. 20 David Robbins. Thank you for being here. 20 To my left first is Burke Griggs. He's 21 We also have a couple representatives from 21 legal counsel for the division. And Chris Grunewald is 22 with the Attorney General's Office, the Kansas Attorney 22 the CAPA group in the basin, Tony Mangus and also 23 23 Bethleen McCall. General's Office. 24 And also I would like to recognize, from our 24 Also with me is Chris Sable, Chelsea 25 25 Geracheck, Paul Chankow, and Sam Griffith. That's who's executive director's office with the Department of Page 7 Page 9 1 Natural Resources, Alex Davis, assistant director over 1 here from Kansas. 2 water is here as well. And some of you have had an 2 COMMISSIONER WOLFE: Thank you. 3 3 opportunity to meet Alex. I would also like to take this opportunity 4 So I thank all of you for being here today 4 to give thanks to those representatives on the 5 and representing Colorado and all your efforts to assist 5 engineering committee. You have done a great job this 6 6 Colorado in our efforts here in the Republican River past year assisting the commissioners in getting through 7 7 Basin for achieving compact compliance. our duties that we have to take care of today, so thank 8 8 So at this time I would like to turn it over you very much for all of your efforts over the past year 9 to Commissioner Dunnigan, if you would like to make some 9 working off-line on these matters. 10 10 introductions at this time. As we get into the discussion on the 11 COMMISSIONER DUNNIGAN: Thank you, Chairman 11 committee reports, you will see that the engineering 12 Wolfe. I will introduce at the table first. To my committee has got quite a few assignments to work on and 12 13 immediate right is Justin Lavene from the Attorney 13 have been working on. And so we appreciate all the 14 General's Office. Jim Schneider from the Department of 14 effort and time you've put into that in addition to your 15 Natural Resources, and Tom O'Connor from the Department 15 other duties. 16 of Natural Resources. 16 There was a copy of the agenda at the back 17 I would also like to introduce staff that I 17 of the room, which was the initial agenda that was 18 have from the Department: Shane Stanton, Paul Koester, 18 advertised. We do have some modifications to that, and 19 and Jesse Bradley. Representing the Nebraska Irrigation I will try and identify those changes there. And then I 19 20 District, I have Don Felker, Mike Delka, and Brad 20 will ask the other commissioners if there is anything 21 Edgerton here today. 21 that I missed before we adopt the revised agenda.

I would like to offer under Old Business,

under 8(b), that we add an additional assignment to the

the rules and regulations to reflect the current version

engineering committee from the 2010 meeting to modify

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With the Nebraska Natural Resources District

representing the Republican Natural Resources District,

Nate Jenkins is here. Bob Wierhead representing the

Middle Republican Natural Resources District.

Page 10 Page 12 1 of the accounting procedures and model. 1 recommended changes to that, so this is just to 2 And Commissioner Dunnigan will do the 2 recognize in the record again that we are still in the 3 3 introduction on that, but I wanted to identify that on process of reviewing and finalizing that. And we'll 4 the agenda for action. 4 take that up for action at a future meeting date. 5 5 Also we have under New Business, under Any comments in regards to that agenda item? 6 agenda Item 9, two items, (b) and (c). 6 COMMISSIONER BARFIELD: No. 7 7 The first one is 9(b), which is to take COMMISSIONER DUNNIGAN: No. 8 action on the procedure for the missing precipitation 8 COMMISSIONER WOLFE: Thank you. 9 data. And this will also be discussed as part of Megan 9 All right. We are on to agenda Item No. 5, 10 Sullivan's report from the engineering committee. We 10 reports from the commissioners, each of the states. I 11 will be taking action on that. 11 will go ahead and start with my report. 12 Also 9(c), we will be taking action on 12 I would like to first just highlight some of 13 relocation of the Guide Rock stream flow gage. And 13 the hydrologic conditions for calendar year 2010 in 14 Commissioner Dunnigan will be doing the introduction as 14 Colorado. We would like to report on activities and 15 well on that one. 15 hydrologic conditions on each of the three major 16 Commissioners, are there any other 16 branches in the basin, as well as Bonny Reservoir. 17 amendments to the agenda? 17 And first on the North Fork of the 18 COMMISSIONER BARFIELD: No. I move adoption 18 Republican River, 20,420 acre-feet passed the Stateline 19 of the agenda as amended. 19 Gage in calendar year 2010. This is approximately 8,200 20 COMMISSIONER DUNNIGAN: Second. 20 acre-feet less than the 1935 to 2010 average annual flow 21 21 COMMISSIONER WOLFE: We have a motion and a of 28,660 acre-feet. 22 second. All those in favor signify by saying aye. 22 On the Arikaree, stream flows at the 23 23 COMMISSIONER DUNNIGAN: Aye. Arikaree River Gage at Haigler totaled 2,360 acre-feet 24 COMMISSIONER BARFIELD: Aye. 24 for calendar year 2010, about three times the amount 25 25 COMMISSIONER WOLFE: Aye. recorded for 2009, which totaled 780 acre-feet. Flows on Page 11 Page 13 1 Motion approved. 1 the Arikaree have declined significantly from the 2 Agenda Item No. 3 is the status report and 2 average of 12,170 acre-feet for the period of 1933 to 3 3 transcript of the August 12, 2010 annual meeting. This 2010. 4 has been prepared. It has been circulated for review 4 On the South Fork of the Republican River, a 5 5 and comment. total of 12,760 acre-feet passed the Benkleman Gage in 6 6 We are not taking an action item on this. 2010. This is a thirty percent increase from the 8,400 7 7 It's just to reflect that each state has that in their acre-feet that passed the gage in 2009, and six times 8 8 possession now and will be providing review and comment the total for 2008. 9 on that. And we will be taking our final action and 9 Stream flows on the South Fork continue to 10 approval of that transcript and those minutes from that 10 improve from the drought years of zero flow but are 11 meeting at a later date. 11 still significantly lower than the 72-year average of 12 So are there any comments from the 12 approximately 24,000 acre-feet. 13 commissioners as far as that agenda item? 13 As far as Bonny Reservoir, this is located 14 Commissioner Dunnigan. 14 on the South Fork just north of Burlington. It is the 15 COMMISSIONER DUNNIGAN: Chairman Wolfe, I 15 only federal reservoir in Colorado's Republican River 16 would like it reflected in the minutes a discussion, as 16 Basin. Bonny Reservoir is approximately 18 percent full 17 reflected on page 76 of the transcript from last year, 17 with an active storage as of last week of 7,372 18 relating to amending the rules. Thank you. 18 acre-feet. 19 COMMISSIONER WOLFE: Thank you. 19 The releases that we have made from Bonny 20 Any other comment on that? Thank you. 20 Reservoir in 2010, from July 9, 2010 to August 27, 2010, 21 21 Agenda Item No. 4 is also a status report on was 5007 acre-feet. An additional 2248 acre-feet was 22 22 the previous annual and special meeting reports and released this past June 20 through July 7. And we will 23 transcripts from the 2008 and 2009 meetings as well. 23 also be making additional releases from Bonny Reservoir 24 That's been undergoing review by each of the 24 starting in September of 2011. 25 states, and we have not finalized completion of 25 I wanted to highlight for the commissioners

Page 17

Page 14

and the public what Colorado has been doing in terms of our efforts towards compact compliance over the past year and few years.

As I have indicated, we have continued to make releases from Bonny Reservoir to help our efforts in terms of overall basin-wide compact compliance as well as our obligations to meet the subbasin nonimpairment test on the South Fork, and as it stands now, the water currently stored in Bonny Reservoir is significantly less than the previous year.

Also in cooperation with the Republican River Water Conservation District, through some of the land-fallowing programs through CREP and EQIP, in 2010, or at least through 2010 -- and this is cumulative up to that point -- 19,755 acres have been currently retired under the CREP program; 11,359 acres under various EQIPs; and 1546 acres under the AWEP.

Approximately 10,000 acres are still available under the 2006 CREP program. We are also looking currently on an amendment to the CREP program which will add an additional 20,000 acres, and that's currently under review by the U.S. Department of Agriculture.

The Republican River Water Conservation

District continues to pursue purchasing surface water

requirements, and processed 3194 annual pumping reports.

So thank you, staff, for all of your efforts over the last year in completing that.

We also, in cooperation with the Republican River Water Conservation District, are moving forward with construction of the compact compliance pipeline. The District had ground-breaking ceremonies this week. On Monday, August 29, they started construction of that pipeline.

It is anticipated that that project will be completed in the summer of 2012, making deliveries of water to the North Fork of the Republican River in the latter part of 2012.

I would also just like to update folks briefly on our current negotiations with Kansas and Nebraska on approval of the compact compliance pipeline.

As you know, we have been working rigorously over the last couple years in those efforts to get approval of that. We continue those negotiations.

I believe we have been -- still continue to make progress in those discussions, and I appreciate each of the states' efforts in working with Colorado in working towards final resolution of those remaining issues so that we can seek approval by the compact commissioners here in the very near future for approval

Page 15

rights in the basin. As a result of their efforts over the last several years, there is very little surface water irrigation left in the basin.

We also adopted well measurement rules that -- 2010 is the second year of our administration under those well measurement rules.

And as of March 1, 2009, all high-capacity wells in the basin were required to have a measurement device installed and verified by a certified tester or be declared inactive.

By December 1 of 2010, pumping totals for the irrigation year for all active wells were required to be submitted to the State Engineer.

The measurement team is staffed with four full-time positions, and staff is currently and actively enforcing the well measurement rules and well permits within the basin.

Some of the activities of the well measurement team include, in 2010 they began the field inventory process for 3733 active and inactive wells located in the Republican River Basin.

The team processed 445 well meter verification tests, issued 577 notices of rule violation/orders to comply, and sent out approximately 1800 notices of annual well pumping reporting

of the compact compliance pipeline.

Lastly, I would just like to report on the pending litigation. Since the last compact meeting, the United States Supreme Court accepted Kansas' petition and appointed a special master to run the case. So the litigation is proceeding, but no trial date has been set.

And that concludes my report. At this time I will turn it over to Commissioner Dunnigan for your report.

COMMISSIONER DUNNIGAN: Thank you, Chairman Wolfe.

First of all, I would like to thank Colorado and the City of Burlington for hosting this year's Republican River Compact Administration meeting. The facilities are great. Thank you very much.

The State of Nebraska is in compliance with the Republican River Compact. Using current accounting procedures, Nebraska has had positive balances during 2007, 2008, 2009 and 2010, which has led to compliance with the five-year average. Based on preliminary estimates, Nebraska will again be in compliance for the five-year period ending in 2011.

In the future Nebraska will continue to remain in compliance with the Republican River Compact.

Page 18

The Upper Republican, Middle Republican, and, most recently, the Lower Republican Natural Resource District boards have all voted to adopt a third generation of integrated management plans.

These plans were modified from the previous version to address concerns of water-short year compliance brought up during the 2008 arbitration. These plans also further solidify Nebraska's long-term commitment to compact compliance.

The basin NRDs have demonstrated an on-going commitment to compliance through the adoption of this third-generation integrated management plan.

All of the integrated management plans adopted by the basin NRDs contain controls that would require, when necessary, the shutdown of wells in rapid response areas during water-short years as part of compliance efforts, as well as provisions to administer stream flows in a manner that will ensure Nebraska maintains compliance.

The integrated management plans also contain provisions to continue to reduce groundwater pumping volumes and conduct evaluations annually to determine if additional long-term pumping adjustments are necessary.

The updated integrated management plans incorporate complex forecasting and triggers that rely

River Basin, develop and recommend a plan to help reach water sustainability in the basin, and develop and recommend a plan to help avoid a water-short year in the basin.

The task force will be working to summarize their efforts in a report to the legislature.

Nebraska continues to invest in long-term solutions to reduce consumption in the basin. State and local natural resource districts and financial resources continue to be invested in CREP and AWEP programs.

These programs have worked to provide permanent and temporary reductions in irrigated lands throughout the basin. Nebraska also continues to invest in the science necessary to support future sound management decisions.

This work has included the development of a wide array of management tools, specific evaluations of augmentation sites throughout the basin, and the evaluation of riparian vegetation on water supplies, just to name a few.

The department is also pursuing efforts in coordination with the Nebraska Republican River Management District Association to develop modeling tools to support the evaluation of potential conjunctive management options throughout the basin.

Page 19

on conservative dry-year projections to proactively identify the potential for non-compliance, thereby providing the necessary information to proactively reduce consumption to levels necessary to ensure compact compliance.

These triggers go well beyond the requirements imposed by the compact and FSS because Nebraska knows that future noncompliance is not an option.

Nebraska understands that Kansas may have concerns about the implementation of these most recent integrated management plans and would, once again, invite constructive dialogue through the engineering committee to discuss any such concerns.

The department also continues to work with the Tri-Basin Natural Resources District to finalize an integrated management plan.

While not a necessary component to ensure compact compliance, this plan will, among other objectives, require the NRD to limit groundwater depletions to the same volume as groundwater imports.

The Republican River Sustainability Task
Force continues to meet. The purpose of the 27-member
Republican River Basin Water Sustainability Task Force
is to define water sustainability for the Republican

Page 21

The department continues to be open to working with the other states through the WaterSMART Basin Studies program to develop these tools and believes that such collaboration is called for pursuant to Section IV.E. of the final settlement stipulation.

In closing, I reiterate that Nebraska will continue to comply with the Republican River Compact. The State will continue to proactively evaluate the basin and make the necessary changes to remain in compliance.

We will continue to work with all stakeholders in the basin, including the other states, the NRDs, the surface water districts, individual users, and the Bureau of Reclamation.

I will now have Tom O'Connor give the report of water administration activity in Nebraska for calendar year 2010.

MR. O'CONNOR: Thank you. I would like to mention here that the first version of the 2010 water administration report omitted an entry for November and December 2010. A modification has been made to the report as posted on the Nebraska E&R website, and I have copies of the revised reports here to distribute to whoever is interested.

Report of water administration activities

Page 22 Page 24 1 excess of the amount of their appropriation without 1 for the Republican River Basin In Nebraska for the 2 2 calendar year 2010: prior consent. 3 3 January 19. Letters were sent to irrigators August 4. One notice of the pumping 4 reminding them that 2009 water use reports must be filed 4 schedule was sent to a water user. 5 5 in the Cambridge field office. August 8. Twenty-nine closing notices were 6 6 February 16. Fifteen closing notices were issued to water users above Meeker-Driftwood Canal 7 7 issued to water users that failed to submit their notifying them that they shall not divert water until 8 8 required annual water use reports. These were to be further notice. 9 9 August 9. Fifty-eight open/regulating filed in the Cambridge field office by December 31. 10 10 notices were sent to water users above Cambridge Canal These water users were not allowed to divert water 11 during the 2010 calendar year. 11 notifying them that they were not allowed to divert 12 12 May 17. One regulating notice was sent to water in excess of the amount given of their 13 13 appropriation without prior consent. Riverside Canal notifying them that they were not 14 14 allowed to divert water in excess of the amount of their August 9. Four regulating notices were also 15 appropriation without prior consent. 15 sent to Frenchman Cambridge and Frenchman Valley-H&RW June 28. Six regulating notices were sent 16 16 Irrigation Districts notifying them that they were not 17 to water users above Meeker-Driftwood Canal notifying 17 allowed to divert water in excess of the amount of their 18 appropriation. 18 them that they were not allowed to divert water in 19 19 excess of the amount of their appropriation without August 13. Two regulating notices were sent 20 20 to Frenchman Cambridge Irrigation District notifying prior consent. 21 21 them that they were not allowed to divert water in June 28. Thirty-eight closing notices were 22 22 issued to water users above Meeker-Driftwood Canal excess of the amount of their appropriation. 23 23 notifying them that they shall not divert water until August 23. Eight closing notices were issued to water users above Meeker-Driftwood Canal 24 further notice. 24 25 25 notifying them that they shall not divert water until July 7. One notice of the pumping schedule Page 23 Page 25 1 further notice. was sent to a water user notifying them of the amount 1 2 2 August 23. One regulating notice was also they could legally divert. 3 3 July 16. One regulating notice was sent to sent to Frenchman Cambridge Irrigation District 4 Riverside Canal. 4 notifying them that they were not allowed to divert 5 5 water in excess of the amount of their appropriation July 19. One notice of the pumping schedule 6 6 was sent to a water user. without prior consent. 7 7 August 2. One regulating notice was sent August 26. One water appropriation was 8 8 again to Riverside Canal. canceled above Swanson Reservoir. 9 August 2. Thirty-seven open/regulating 9 September 3. Thirty-seven open/regulating 10 10 notices were issued to water users above notices were issued to water users above Meeker-Driftwood Canal notifying them that they were not 11 Meeker-Driftwood Canal notifying them that they were not 11 12 allowed to divert water in excess of the amount of their 12 allowed to divert water in excess of the amount of their 13 appropriation without prior consent. 13 appropriation without prior consent. 14 14 August 2. Six regulating notices were also September 3. Six regulating notices were 15 issued to water users above Meeker-Driftwood Canal, and 15 also sent to water users above Meeker-Driftwood Canal 16 two notices of the pumping schedule were sent to water 16 notifying them that they were not allowed to divert 17 17 users notifying them of the amount they could legally water in excess of the amount given of their 18 divert. 18 appropriation without prior consent. 19 19 August 3. One hundred five closing notices November 1. Ten opening notices were sent 20 20 were issued to water users above Cambridge Canal to reservoirs notifying them that they may store water. 21 21 notifying them that they shall not divert water until December 2010. Water use reports were 22 22 further notice. mailed to water appropriations in the Republican River 23 23 August 3. Thirty-nine regulating notices Basin. These were to be filed in the Cambridge field 24 were sent to water users above Cambridge Canal notifying 24 office by December 31. 25 25 them that they were not allowed to divert water in COMMISSIONER DUNNIGAN: Chairman Wolfe, that

Page 26 Page 28 1 1 concludes Nebraska's report. One of them was to legislatively authorize 2 COMMISSIONER WOLFE: Thank you, 2 what's called the Water Right Conservation Program that 3 3 Commissioner. would allow people to voluntarily put their water right 4 Commissioner Barfield? 4 in a nonuse status for up to 10 years. 5 5 COMMISSIONER BARFIELD: Yes. Thank you, And that enrollment would be on sufficient 6 Chairman Wolfe. 6 cause for nonuse and prevent damage of that water right 7 7 Again, I would like to provide some to sort of balance preservation of those property rights 8 comments, first of all, of a general nature relating to 8 with conserving use of them and not requiring them to 9 9 the State of Kansas and legislative issues and then some use water to preserve that water right. 10 specific comments on the Republican Basin. 10 There were also changes in House Bill 231 to 11 In January Sam Brownback became Kansas' 46th 11 something called flex accounts to seek to make that 12 governor. He was formerly secretary of ag, agriculture, 12 program more attractive and seek to provide more 13 and a U.S. representative and a two-term U.S. senator. 13 flexibility, but it requires a 10 percent conservation 14 Governor Brownback appointed Dale Rodman the 15th Kansas 14 requirement. 15 Secretary of Agriculture. 15 And, finally, there was a Senate substitute 16 Secretary Rodman was retired from a career 16 for House Bill 2133 that deals with a fund that the 17 of active business, including 37 years of car dealing. 17 legislature created in case damages are received from 18 The governor has initiated several new 18 either Colorado or Nebraska in this litigation. It sort 19 initiatives. He is holding a series of economic 19 of talks about how those moneys would be utilized in the 20 summits, as part of his administration's commitment to 20 legislation. It sort of amended how that would be done. 21 21 growing our state's economy, over a wide variety of Climate conditions. We have had a very 22 topics. But one of them I think that I wanted to note 22 interesting climate year in Kansas. 23 here in this forum is his initiative on the Ogallala. 23 As a result of La Nina, over the past year The Ogallala is a significant source of -- a 24 24 Kansas -- the southern half of Kansas is currently 25 25 significant water resource in our respective states, experiencing its worst drought since at least 2002. And Page 27 Page 29 including Kansas, providing a lot of economic activity 1 1 in some areas, in 2011 to date, it is the driest year 2 but is also substantially overappropriated resulting in 2 since really we've been keeping records since the late 3 water level declines and declines in yields and sort of 3 1800s. It's drier in some respects than the 1930s dust 4 4 bowl. uncertainties about the future. 5 So he held a summit in Colby, Kansas, on 5 There's been a drought declaration in 52 of 6 July 21. And we had individuals attending that with a 6 Kansas' 105 counties, and there's a pending declaration 7 broad range of perspectives and contributing sort of 7 to extend that into southeast Kansas. The U.S. drought 8 8 ideas about the future of the Ogallala in Kansas. monitor of August 16 showed continuing intensification 9 And there's a committee that is sort of 9 of the drought in southwest and south central Kansas. 10 10 following up on some of the brainstorming that happened. As a result of this, I have had to sort of 11 We are expecting two to three specific pieces of 11 innovate. We have a lot of farmers in southwest and 12 12 legislation in 2012. south central Kansas that have enough season they can 13 13 And as a result of that, sort of to get double crop. Get a wheat crop and then grow a corn or 14 started, and then, I think, broader discussions and 14 some other crop behind it. 15 maybe more legislation in 2013 as we sort of seek to 15 And typically they can get that wheat crop 16 figure out how to continue to use the Ogallala and 16 in with just a few inches of irrigation. In many cases 17 benefit from the economics thereof but extend the life 17 really there's no precipitation even back through the 18 of that resource. And so I will continue to report on 18 latter half of last year. They've had to irrigate six 19 19 that in future times here. inches to get the wheat home. 20 We had a pretty active legislative session 20 And then we are running out of authorization 21 21 in Kansas. There were 14 water resource bills. We were to get their corn home. And so I instituted, in 22 22 expecting a pretty quiet session. Then had a fairly addition to the amendments to the flex account, an 23 active one. None of them are very -- extremely 23 alternative, something called an emergency drought term

program that, as such, it allows water users to borrow

from their 2012 authorization to finish out their crops

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purposes here.

earthshaking. I will just note three of them for

Page 33

Page 30

in 2011. So they could make adjustments to 2011.

We expected interest in that, 50 or 75 permits. As of yesterday, I think we had 706 drought terms that we had accepted for filing. So it's going to be an interesting year next year as they sort of make their decisions about how to use that smaller allocation next year.

It's been a very active year for water administration, again, in south central and southeast Kansas, administering rivers that -- much more significantly than past years.

Alternatively, in the north half of the state, including the Republican Basin, we have had a tremendous year. Very timely rains have produced great crops in the Republican part of the basin in northwest Kansas and north central.

A month-long -- several-month-long flood on the Missouri River -- we have been dealing with significant flooding issues in northeast Kansas, along with Nebraska and other Missouri basin states. So it's been quite an interesting year weatherwise.

Turning to the Republican River Basin specifically, Kansas is fully in compliance with the compact in relation to the final settlement stipulation.

Our entire basin is either closed in

Republican River Compact model to sort of look into the future in terms of what their part of the basin looks like.

And the district staff have gone to each of these high priority areas over the last year or two and sought to engage them in dialogue about the future of their areas and potential enhanced management alternatives.

One of the HPAs, as they are called in Sheridan County, has been working to determine how they can essentially enact systematic allocations in their high priority area and working with me and my staff on that.

And, in fact, one of the legislative items that the Ogallala committee is endorsing move forward would help them do that in a way that balances their needs with state processes.

I think, with that, I will conclude my report.

COMMISSIONER WOLFE: Thank you, Commissioner.

At this time I think we will move on to agenda Item No. 6 on federal reports. And here with the Bureau of Reclamation is Aaron Thompson.

MR. THOMPSON: Thank you, Chairman Wolfe --

Page 31

appropriations or managed under the principle of safe yield, which is a pretty -- a very restrictive yield application.

We are fully metered. We have been for a couple years and have an aggressive water use program to ensure that those records are kept. And have a very active compliance and enforcement program to make sure that people comply with those programs. Those are all ongoing, as they have been in the past.

In Kansas, northwest Kansas, the Ogallala portion of that is covered by the northwest Kansas Groundwater Management District No. 4, and they have been very active, even before the governor's initiative, over recent years to try and determine how to provide for enhanced management of the water resources, again, toward the objective of continuing the economic viability of this resource now and into the future.

They have gone through a process of identifying six high priority areas that have the most significant declines and where they believe their actions should be concentrated. They also are very involved with programs under AWEP and other state and federal programs to reduce water use and have been focusing those programs in these high priority areas.

They have also used a version of the

I am pleased to be here -- also appreciate Commissioner Dunnigan and Commissioner Barfield.

My name is Aaron Thompson. I am here with the Bureau of Reclamation. I represent the Bureau of Reclamation's activities in the Nebraska, Kansas area office. I serve as area manager for that region.

Today we are going to submit a written report to the Compact Administration. I have given each commissioner a copy of the report.

It highlights -- or it contains our 2010 operations. It highlights our 2011 operations through August 15 of this year.

It also has our reservoir management activities, which highlights our WaterSMART efficiency grant, our WaterSMART operational system improvements, and our water conservation field services program.

And one item that is not in the report that I would like to highlight is, in October of 2010, we found a safety dam issue with Red Willow Dam. We have been working on a corrective action report to correct the safety dam issue there at the dam.

Yesterday we had bid openings for the repair. The expected construction time is expected to last about two years, and the apparent low bid yesterday was at \$15.3 million.

Page 34 And that is all the Bureau of Reclamation would like to report. If you have any questions on the report, I would be happy to take them at this time or send them to me at a later date. COMMISSIONER WOLFE: Thank you, Aaron. I appreciate that report. Any questions for Aaron? COMMISSIONER BARFIELD: No. COMMISSIONER DUNNIGAN: No. COMMISSIONER WOLFE: Thank you. I would like to also take this opportunity to thank you, Aaron, for his work over the last -- this past year in our efforts in terms of future operations at Bonny Reservoir.

His staff has been very cooperative in working with us in trying to address future concerns about what Bonny Reservoir will be like in the event we drain it down to a very low condition and concerns about operational issues there.

So we appreciate their efforts in assisting us to try and address those concerns. So thank you, Aaron. I appreciate that.

I don't believe we have anyone here from the U.S. Army Corps of Engineers. I think we did receive something via e-mail from them, but in case I missed anybody that may have shown up from the Corps?

to September 30 for each of these sites. I will point out the mean and also where it's ranging over the entire years of data collection.

For the Arikaree River, the ranking is the 69th lowest year out of 78 years of data collection. The mean was 3.42 -- 3.4 CFS in the 2010 water year.

The North Fork of the Republican River, the mean for this last water year was 29.6 CFS, and it ranked 65th out of 75 years of data collection.

The next slide is Buffalo Creek near Haigler, Nebraska. The mean for this last year was 3.47. It ranked 65th out of 70 years of water collection. That's 65th lowest. Hopefully, I am saying that right.

The next slide is going to be Rock Creek near Parks. The mean flow from last year was 7.43 CFS, and it ranked 65th out of 70 years of data collection.

The next slide is going to be South Fork near Benkelman, Nebraska. The mean flow was up actually quite a bit this last year to 19.4 CFS, and it ranked 49th out of 73 years of data collection.

The next slide is Frenchman Creek near Culbertson, ranking 41st out of 60 years of data collection. And its mean flow this past year was 48.3 CFS.

Page 35

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Next we have got John Miller with the U.S. Geological Survey.

MR. MILLER: I would like to thank everybody for the opportunity to present the data that was collected by the U.S. Geological Survey in the 2010 water year.

Again, I am John Miller with the U.S. Geological Survey from the field office in North Platte, Nebraska. I am going to give a quick report on the stream flow status on many sites within the Republican River Basin.

The first set of slides -- go ahead and proceed a few slides here for the sake of time. That's a handout from the back table. I hope there's a few of those left. If not, we can make a couple more copies.

You, obviously, can't see the data there very well, but with those handouts, you can look at those if you can get ahold of one.

First, we'll go ahead and proceed. The first set of slides is going to be the compact sites that are operated by the U.S. Geological Survey that are funded through our Anset program.

The first site -- for the sake of time, I'll just point out the median flow -- or the mean flow for the 2010 water year. The water year is from October 1

Page 37

The next slide is going to be Driftwood Creek near McCook, Nebraska. And its mean flow was 4.73 CFS for the last year, ranking 50th out of 64 years of data collection.

And then Red Willow Creek near Red Willow, Nebraska, its mean flow is up substantially, and this is due to the work that's being done on Hugh Butler Dam and the releases that have been -- that are being made there. Its mean flow this past water year was 59.6 CFS, ranking 1st in 49 years of data collection.

Sappa Creek near Stamford, the mean flow was 30.9 CFS this last year, ranking 23rd out of 64 years of data collection.

And I believe this is the last site that's within the compact. Cortland Canal Site, the mean flow this past year was 59.9 CFS, ranking 41st out of 56 years of data collection.

The next set of sites are sites that are probably of interest. There's just a couple of them. They are also operated by the U.S. Geological Survey.

The first site there is Republican River at Stratton. The mean flow this past year was 56.7 CFS, ranking 48th out of 60 years of data collection.

And the Republican River at McCook with a mean flow of 71.4 CFS, ranking 45th out of 56 years of

Page 38 Page 40 1 data collection. 1 Again, one part of the basin and another can 2 2 Then the last set of sites -- actually, one have a lot of variability as well. So it makes it sort 3 more. The Republican River near Orleans ranked 25th out 3 of hard to figure out what all this means, but I 4 of 63 years of data collection with an average flow of 4 appreciate your report. 5 5 229 CFS. MR. MILLER: Thank you. 6 6 And then there's just one more set of sites COMMISSIONER WOLFE: Thank you, John. 7 7 that are operated by the Nebraska Department of At this time I would like to have Megan 8 Resources, DNR. We displayed their data on the web and 8 Sullivan, the engineering adviser for Colorado, give the 9 9 reviewed the record. It's a cooperative effort. engineering committee report. 10 10 The first slide is Frenchman Creek at MS. SULLIVAN: Thank you, Commissioner 11 Palisade with a mean flow of 28 CFS, ranking 53rd out of 11 Wolfe. 12 60 years of data collection. 12 The engineering committee and technical 13 The final slide is the Republican River at 13 representatives from the states of Colorado, Kansas, and 14 Cambridge with a mean flow this past year of 203 CFS, 14 Nebraska participated in several collaborative work 15 ranking 24th out of 61 years of data collection. 15 assignments and phone conferences with regards to the And the final slide. Here's the contact 16 16 assignments from the August 12, 2010 annual meeting. The following assignments and work activities were 17 information for our management in Lincoln, Nebraska, In 17 18 the upper right there, all of this information that was 18 completed: 19 displayed and given today can be looked at in much more 19 1. Complete the user's manual for accounting 20 detail at our website, in the upper right. 20 procedures and provide a resolution for its adoption. 21 21 There's also just loads of historic data -a) The States reviewed the 2006 draft initiated by 22 22 Kansas and provided comments. However, a final draft of measurements and stream flow data -- that can be 23 23 accessed. If you need help getting through our website, the manual was not completed. The assignment should be continued on to next year. 24 you can get hold of somebody -- Duane Curtis would be 24 25 25 the person to ask in our Lincoln office. His name isn't 2. Exchange by April 15, 2011 the information listed Page 39 Page 41 1 up there, but he's the guy that can get around pretty 1 in Section V of the RRCA Accounting Procedures and 2 efficiently on our website there. 2 Reporting Requirements, and other data required by that 3 3 document. By July 15, 2011, the States will exchange That concludes my report. If there's any 4 questions, I can address those now. 4 any updates to these data. 5 5 a) Each state exchanged its model data sets by COMMISSIONER WOLFE: Thank you, John. Any 6 6 questions for John? April 15, 2010 or shortly thereafter. A preliminary run 7 COMMISSIONER BARFIELD: You don't have Hardy 7 of the RRCA groundwater model was developed by Willem 8 8 Schreuder of Principia Mathematica and posted on the information? 9 MR. MILLER: I don't. 9 RRCA website he maintains for the administration. 10 COMMISSIONER BARFIELD: Does Kansas maintain 10 b) The States exchanged their final data, with the exception of Colorado meter data, in August of 2011. 11 that one? 11 12 12 Willem Schreuder of Principia Mathematica completed a MR. MILLER: That is correct. 13 COMMISSIONER BARFIELD: I would just note, 13 model run based on this data and posted the results on 14 these variations were quite interesting, and we sort of 14 the website. 15 try and look at and understand as well. 15 c) Final accounting for 2010 was not completed. 16 Again, as I was noting, the range of 16 d) Data sets were collected by the committee for 17 17 stream flow, climate information, diversion records, and hydrologic conditions is pretty amazing, and the 18 persistence of dry trends or -- and wet trends as 18 reservoir evaporation records of the three states in 19 well -- I had one of my staff assemble for the State of cooperation with the USGS, U.S. Bureau of Reclamation, 19 Nebraska a precip that in 2007 every -- they have been 20 20 and U.S. Army Corps of Engineers for 2010. 21 21 above the 84th percentile all four years. 3. Continue efforts to resolve concerns related to 22 So we saw a persistent pattern of water 22 varying methods of estimating ground and surface water 23 use -- or low precip and now a persistent pattern of 23 irrigation recharge and return flows within the 24 good rains that I think are reflected in some of those 24 Republican River Basin and related issues. 25 25 a) Kansas provided a copy of six articles regarding gages.

Page 45

Page 42 1 1 irrigation efficiencies. Both Colorado and Nebraska and to direct that the procedure be applicable for 2 2 will review the reports. No additional progress has climate data for the groundwater model for compact year 3 3 been made on this assignment. 2008 and forward. 4 4. Retain Principia Mathematica to perform ongoing 4 In addition to the above assignments, the 5 5 maintenance of the groundwater model and periodic engineering committee discussed the following issues: updates requested by the engineering committee. 6 6 The first one is, due to stream bank 7 7 a) Each state separately contracted with Principia instability, the stream flow gage at Guide Rock must be 8 8 Mathematica for that service. relocated approximately two miles downstream from its 9 9 present location. 5. Continue development of a five-year accounting 10 10 spreadsheet/database for adoption at the 2010 annual The engineering committee recommends that 11 meeting or earlier. 11 the RRCA recognize that the gage must be relocated and 12 a) The assignment was not completed. The assignment 12 to assign the engineering committee the task to develop 13 13 should be continued on to next year. a procedure to account for inflows along the two-mile 14 14 6. Continue to review Colorado's augmentation stream segment between the diversion dam and the 15 proposal, as appropriate. 15 relocated stream gage. 16 16 The next issue is, In the fall of 2010, the a) This proposal was the subject of arbitration. No 17 additional information was discussed by the engineering 17 U.S. Bureau of Reclamation conducted a sediment survey 18 18 committee. on Bonny Reservoir and subsequently revised the 19 7. Continue efforts to finalize accounting data for 19 area-capacity tables for the reservoir. 20 2008 and 2009. By October 15, 2010, the engineering 20 The State of Colorado requests the 21 21 committee will meet to discuss issues surrounding model engineering committee discuss the application of the 22 22 inputs and accounting data. Also by October 15, 2010, revised area-capacity tables to current and past 23 23 accounting, specifically past accounting input data that Colorado will provide meter data as required under the 24 final settlement stipulation. 24 has not been accepted by the RRCA. 25 25 The third issue is, the State of Nebraska a) The engineering committee discussed this Page 43 1 1 assignment. However, unresolved issues subject to recently received a petition for a variance for a 2 2 non-binding arbitration as well as Kansas' data requests surface water permit. Section III.C of the final 3 3 continue to prevent agreement on accounting data. settlement stipulation outlines a general procedure for 4 4 notification of new surface water rights so as to Colorado was unable to provide final meter data. 5 5 provide the RRCA an opportunity for discussion. Preliminary data was collected and is under review. 6 8. By October 15, 2010, the engineering committee will 6 7 meet to discuss issues preventing agreement on final 7 8 8 accounting for 2006 to 2009. 9 9 a) The engineering committee discussed this 10 10 assignment. Unresolved issues subject to non-binding 11 arbitration and Kansas' data requests continue to 11 12 prevent agreement on model results and accounting data. 12 13 9. Discuss water-short-year accounting for Beaver

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Creek.

precipitation data.

a) This topic was raised during arbitration and under

was not pursued by the engineering committee.

10. Discuss and resolve the issue of missing

discussion outside the engineering committee. The topic

a) A subcommittee of groundwater modelers from each

state met to resolve the issue and developed a procedure

to fill in gaps from missing data. The recommended

procedure is detailed in attached Exhibit A, the report.

the RRCA take specific action to accept this procedure

The engineering committee recommends that

It is anticipated that additional petitions for variances will be received by Nebraska, and if such variances are granted, Nebraska will send the submitted applications to the other states and the Bureau of Reclamation and allow the states 60 days for comment. The fourth issue is, the State of Nebraska requests the engineering committee discuss developing a framework for submitting and reviewing future augmentation plans. The recommended assignments for the coming year. The engineering committee recommends the RRCA assign the following tasks: No. 1. Finalize work on a user's manual for the RRCA accounting procedures and provide a recommendation to the administration for adoption at next year's annual meeting or earlier.

No. 2. Exchange, by April 15, 2012, the information listed in Section V of the RRCA Accounting Procedures and Reporting Requirements and other data required by that document. By July 15, 2012, the States

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Page 46 Page 48 1 will exchange any updates to these data. 1 Committee. 2 2 Pat Erger. I think there's a microphone No. 3. Continue efforts to resolve concerns 3 3 right there at the end of the table. related to varying methods of estimating ground and 4 surface water irrigation recharge and return flows 4 MR. ERGER: Good morning, Commissioners. 5 5 within the Republican River Basin and related issues. Thank you very much for having the Bureau of Reclamation 6 6 No. 4. Retain Principia Mathematica to here to make this presentation on the Conservation 7 7 perform ongoing maintenance of the groundwater model and Committee. 8 periodic updates requested by the engineering committee 8 As you all are well aware, back in 2004, 9 9 for calendar year 2012. during the final settlement stipulation, there was a 10 The billable costs shall be limited to 10 plan put together to study impacts of nonfederal reservoirs and land terraces on the basin water supplies 11 actual costs incurred, not to exceed \$15,000 in total, 11 12 of the Republican River Basin. 12 and will be apportioned in equal one-third amounts to 13 the states of Colorado, Kansas, and Nebraska, 13 I'm here today to tell you that we have 14 14 completed that study. And as we discussed yesterday, we respectively. 15 The fifth assignment is to continue 15 gave you an overview of the preliminary findings of that 16 16 development of a five-year accounting spreadsheet for report. 17 adoption by the RRCA. 17 Dr. Derrel Martin, UNL, and Dr. Jim 18 Next, continue to review Colorado's 18 Koelliker, KSU, made those presentations yesterday. The 19 19 augmentation proposal, as appropriate. study uses a water balance model to quantify the 20 No. 7. Continue efforts to finalize 20 impacts. 21 21 accounting data for 2008, 2009 and 2010. As we discussed yesterday -- and we talked 22 22 at great lengths about that -- and also in Megan's No. 8. Continue discussion of issues 23 23 preventing agreement on final accounting for 2006-2010. report we talked about how to store all that data 24 No. 9. Develop a procedure to account for 24 generated by the study. 25 2.5 inflows to the stream segment between the Guide Rock Two other important things that I would like Page 47 Page 49 diversion dam and the relocated stream flow gage. 1 to present today and report on is that the States and 1 2 No. 10. Discuss the application of the 2 Reclamation have spent 100 percent of the plan's study 3 3 revised Bonny Reservoir area-capacity tables to current costs. Originally the study cost \$1 million. The 4 and past accounting data. 4 actual study cost was 1.3 million. 5 No. 11. Discuss any accounting changes that 5 The States' combined impact services have 6 6 may be needed for surface water diversions for the met the requirements of the final settlement stipulation 7 7 purpose of recharging groundwater. agreement for the final study. 8 8 No. 12. Discuss developing a framework for And to date so far, four papers have been 9 an application and approval process for future 9 completed as a result of the work directly related to 10 10 augmentation plans. this study, one doctor thesis and three master's theses. 11 No. 13. Apply the procedure described in 11 Additional papers are going to be prepared by 12 12 Exhibit A of this report to fill in missing Dr. Koelliker and Dr. Martin. 13 precipitation data in the groundwater model for compact 13 And these papers will be to the American 14 years 2008, 2009 and 2010 and for subsequent years. 14 Society of Agricultural and Biological Engineering 15 And the last and final, discuss archiving 15 communities. 16 the data and materials from the Conservation Committee 16 And I will be glad to answer any other 17 17 additional questions. 18 Commissioner Wolfe, that is the engineering 18 COMMISSIONER WOLFE: Any questions for Pat? 19 19 COMMISSIONER DUNNIGAN: No. 20 COMMISSIONER WOLFE: Thank you. Are there 20 COMMISSIONER BARFIELD: No. 21 21 any questions on the report? We will be taking action COMMISSIONER WOLFE: Thank you, Pat. We 22 on this other agenda item, No. 9. 22 appreciate your efforts and the report. 23 23 Thank you for the report. And I think that At this time we are on agenda Item 8 under 24 essentially covers 7(a), and at this time we will go to 24 Old Business. Agenda Item 8(a) is the status of the 25 agenda Item 7(b) on the report from the Conservation 25 2006, 2007, 2008, 2009 -- and I think we should add

	Page 50		Page 52
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1	2010 final accounting there.	1	you are just coming to today's meeting, that we are
2	Again, this is not for action at this point.	2	moving rather quickly through the agenda and some things
3	Just to recognize that the States continue to work through the engineering committee on finalization of	3	that seem to be very complicated subject matters have
4		4	been worked on over the year.
5	data and other information required for adoption of	5	But we did have a work session yesterday
6	final accounting for those years, and so that is still	6	afternoon and spent several hours here with the
7	under way.	7	engineering committee as well as the commissioners going
8	And it will continue to be addressed as part	8	over that information and having that discussion and
9	of the engineering committee assignments of this	9	recommendations that would be taken for consideration
10	forthcoming year.	10	today.
11	Are there any comments or other questions in	11	So that folks understand a little bit of
12	regards to this agenda item?	12	that background, this is what we have done ad hoc this
13	COMMISSIONER BARFIELD: No.	13	morning in putting this agenda together.
14	COMMISSIONER DUNNIGAN: No.	14	But if you do ever have any questions about
15	COMMISSIONER WOLFE: The next agenda item is	15	any of this process or any information on here, I
16	8(b). I would like to turn this over to Commissioner	16	encourage you to contact either the commissioners or the
17	Dunnigan to introduce for the commissioners.	17	engineering committee members about that. This is all
18	COMMISSIONER DUNNIGAN: Thank you, Chairman	18	public information. We certainly want to make sure that
19	Wolfe.	19	we have answered any questions that you have about the
20	At last year's meeting there was discussion	20	process.
21	about amending the rules and regulations to reflect the	21	At this time we are going to agenda Item
22	actions taken at last year's RRCA meeting, specifically	22	9(a), the action on the engineering committee report and
23	amending Rule 14.	23	assignments. And I think, before we do that,
24	That was assigned to the engineering	24	Commissioner Dunnigan would like to make a motion to add
25	committee, and I don't believe that was reflected in the	25	an assignment to that.
	Page 51		Page 53
1	engineering committee report. So under agenda Item	1	So Commissioner Dunnigan.
2	9(a), I would make the motion to have that assigned.	2	COMMISSIONER DUNNIGAN: Thank you, Chairman
3	COMMISSIONER WOLFE: Thank you,	3	Wolfe.
4	Commissioner.	4	I would like to make a motion to add an
5	Commissioner Barfield, any comment on that?	5	assignment to amend the rules as discussed on page 76 of
6	COMMISSIONER BARFIELD: No.	6	the transcript from last year to the engineering
7	COMMISSIONER WOLFE: Thank you.	7	committee assignment list.
8	At this time we are at agenda Item 9.	8	COMMISSIONER BARFIELD: I would second that.
9	Before we take any final actions on that, I would like	9	COMMISSIONER WOLFE: There's been a motion
10	to take about a 10-minute break.	10	and a second. And just for the record, Megan, will that
11	Again, for those of you who plan to provide	11	be Item No. 15 on the list?
12	public comment, I'd ask you, if you could, please, to go	12	MS. SULLIVAN: Yes.
13	to the back table where you've signed it and make sure	13	COMMISSIONER WOLFE: That will be Item
14	you have identified to either David Keeler or Katie	14	No. 15 on the assignment list for the coming year. Any
15	Radke your intention to speak so I can gather those	15	other discussion on that motion? Hearing none, all
16	during the break and determine how much time we need to	16	those in favor say aye.
17	allocate for that.	17	COMMISSIONER DUNNIGAN: Aye.
18	So we'll come back in about 10 minutes and	18	COMMISSIONER BARFIELD: Aye.
		19	COMMISSIONER WOLFE: Aye.
19	continue action on agenda Items 9, 10 and 11.	20	
20	(Break was taken from 10:18 to 10:50.)		Motion passed.
21	COMMISSIONER WOLFE: We are going to get	21	Let's go ahead then and take some action on
22	back to agenda Item 9.	22	the entire committee report and those assignments.
23	For those of you who aren't normally	23	COMMISSIONER BARFIELD: I will go ahead. I
24	familiar with the Compact Administration and our process	24	won't reread the list, but I guess I would move that we
25	and how we work throughout the year, it may appear, if	25	assign the engineering committee the 15 items then

Page 54 Page 56 1 with the addition of Brian's motion here -- that Megan 1 COMMISSIONER BARFIELD: Ave. 2 2 COMMISSIONER WOLFE: Aye. listed in her report, that we provide that as the 3 assignments for the next year to the engineering 3 Motion approved. 4 committee. 4 The last agenda item under 9 is 9(c), and 5 5 COMMISSIONER DUNNIGAN: Second. this is to take action on the relocation of Guide Rock's 6 6 COMMISSIONER WOLFE: There's been a motion stream flow gage. And I am going to turn it over to 7 7 and a second. Commissioner Dunnigan for a motion. 8 8 And, Commissioner Barfield, as part of that COMMISSIONER DUNNIGAN: Thank you, Chairman 9 Wolfe. 9 motion, is it the understanding that we would be also 10 approving the entirety of the report as well, including 10 I would like to make a motion to approve 11 those assignments? 11 moving the Guide Rock gage from its present location to 12 a location downstream at the Highway 136 river bridge COMMISSIONER BARFIELD: We are making 12 13 13 just south of Guide Rock, Nebraska. I also recognize assignments here. I guess there's always been a 14 14 the assignment relating to this issue that was given to question about whether we approve or accept the report. 15 I guess I am just moving the assignments in this motion. 15 the engineering committee. 16 COMMISSIONER WOLFE: I just want to be clear 16 COMMISSIONER BARFIELD: I would second. 17 because the agenda item said we were taking action on 17 COMMISSIONER WOLFE: There's been a motion 18 18 and a second. Any further discussion? Hearing none, the reports. I just want to make sure, when we act on 19 19 all those in favor say aye. this motion, that we understand what we are acting on. 20 COMMISSIONER BARFIELD: I guess I would add 20 COMMISSIONER DUNNIGAN: Ave. 21 21 that we are accepting the engineering committee report COMMISSIONER BARFIELD: Aye. 22 22 COMMISSIONER WOLFE: Aye. then in this motion. 23 23 COMMISSIONER WOLFE: Any other discussion on Motion approved. 24 agenda Item No. 9(a)? All those in favor say aye. 24 And I believe that's all we had as far as 25 25 action items on the agenda. Was there anything else COMMISSIONER DUNNIGAN: Aye. Page 55 Page 57 1 1 COMMISSIONER BARFIELD: Aye. that we missed? I think we have got it. 2 2 COMMISSIONER WOLFE: Aye. At this time we will move on to agenda Item 3 Motion approved. 3 No. 10, remarks from the public. I would like to just 4 Next is agenda Item 9(b). This is in 4 make a few introductory remarks before we get started. 5 5 regards to the action on the procedure for the missing We do have a microphone up here. I think I precipitation data. This was discussed by Megan as Item 6 6 have got a list of those who have signed up who want to 7 7 No. 10 in the engineering committee report. make remarks before the commissioners and the public. 8 8 To accept the recommendation on using the So if we have missed your name, as we get through the 9 method and including that in the user manual and 9 list, if you are still interested and want to make 10 adoption of that for the groundwater model for the years 10 remarks, please come forward. 11 2008 through 2010. 11 Also, for the benefit of the stenographer, 12 12 Would anybody like to entertain a motion on when you come forward, please announce your name and 13 that? 13 also, if you could spell your last name, that would be 14 COMMISSIONER BARFIELD: I will make an 14 helpful. We've got it written down here, but we want to 15 attempt here. 15 make sure that we get it correctly in the record. 16 Yes, I would move that the Compact 16 And I know that there's a number of 17 17 Administration direct the engineering committee to adopt individuals who have come here today to speak in regards 18 the procedure that they presented to us yesterday during 18 to Bonny Reservoir. And so to the extent that 19 the work session and implement that procedure for years 19 representatives are here today, we appreciate your 20 2008 and following and that they document that 20 attendance and remarks you may have on that. 21 21 appropriately. And I think, based on the number of people 22 22 COMMISSIONER DUNNIGAN: Second. that I have seen identified sign up, it doesn't appear 23 COMMISSIONER WOLFE: There's a motion and a 23 that there's an attempt to have a vast number of people 24 second. Any discussion? All those in favor say aye. 24 come up to make duplicative comments regarding that, so 25 COMMISSIONER DUNNIGAN: Aye. 25 we appreciate that.

Page 58

But to the extent you have remarks that are similar to the previous speakers who've come up, we'd appreciate it if you would try to limit that, just in the interest of time.

But I would like to maybe, just before we get started -- and there may be some others who want to come up and speak on something other than Bonny Reservoir, but we know there are some folks here that want to address the commission in regards to that.

But I would like to just make a few introductory remarks before we get started on that as far as where Colorado is moving forward in regards to Bonny Reservoir, briefly.

I am not going to go into a lot of details. And certainly my staff is always available for responses to questions that come up.

Alex Davis is here today as well on behalf of the department, and she is available for answering questions as well after we break after the meeting or any subsequent time that you have any questions about what efforts that Colorado and the Department of Natural Resources is taking in terms of Bonny Reservoir and Bonny State Park.

As you know, Parks and Wildlife is moving forward with a plan to repurpose operations at the

bring clarity to that process and the complexity that there is out there in trying to repurpose that site.

One of the things, as the state engineer and a commissioner on the Compact Administration in terms of my responsibilities, is an obligation under the compact to make sure that we maintain our compliance with the Republican River Compact.

And as I reported earlier in my report this morning about the efforts of the State, along with the Republican District and users in the basin out here, they have been difficult decisions.

I know that the users in the basin have contributed upwards of -- in the end, when it's all said and done, probably close to \$100 million of their own money to implement and take actions to achieve compact compliance.

So it's certainly been difficult and an expensive proposition to go down this path, but we have looked very hard at the options that have been before us to reach compact compliance.

We have been working with the other states in those efforts. And some of these decisions that have been made have been very difficult and have come down to choosing the best of our worst options.

And certainly Bonny Reservoir fits into that

Page 59

reservoir site and the lands around it as part of a repurposing to more of a passive recreation area from a more active recreation area that's there now with the boating on the lake, for example.

And so those efforts are under way. And I'm not going to attempt to try to address all the specifics that are going on.

Alex Davis has been one of the lead representatives from the department and has attended, I know, a number of meetings here in the basin in regards to that, and I presume there may be still some further discussion in regards to that as that process moves forward.

It's been a long and complicated process to move forward through that repurposing because there's a number of entities involved in this operation of Bonny State Park with federal agencies involved, state agencies involved. We have got water administration going on. We have got compact compliance issues that are at stake as well.

And so it has taken a considerable amount of time working over the last years to work through the myriad of regulations and agreements that have been out there, and I know some of you have been more involved in that process than others. But we hope we have tried to

Page 61

equation. And I want to, I guess, state that it's not a -- it's not an easy decision to try to afford in the near term to drain water out of Bonny Reservoir to achieve compact compliance.

And we have been trying to do this thoughtfully in making sure that whatever decisions we make and agreements that we reach with Kansas and Nebraska, that we don't have any irrevocable processes that we have set in place that would prevent us from trying to keep Bonny Reservoir as a viable operation to the extent we can here in the basin.

We know in the short term that we have got to drain Bonny Reservoir to achieve compact compliance. It's not an easy decision to make. We know the impacts that it has on the community and the concerns that are out there.

But I think we want folks to understand that we don't know what the future holds on this, but we don't want to make any of those decisions today that would prevent us from -- if there's an opportunity in the future that Bonny Reservoir could retain some water and allow Colorado to maintain compact compliance, I think it's in Colorado's interest that we try to do what we can to look for those opportunities.

We can't guarantee anything today. We don't

Page 65

Page 62

know what the future holds on that.

Based on projections that we see now and the uncertainty about climate change in the -- certainly in the very near term in the years ahead, Bonny Reservoir will have to be drained for us to achieve compact compliance and to maintain that or Colorado will be subject to ongoing penalties from the other states under the compact.

So I wanted to lay that out as just a little bit of the framework to help people understand what Colorado has been doing in its efforts to achieve compact compliance.

And so, with that, I would like to start with our people who have come forward and who have asked to speak before us today. I am not going in any particular order of preference, just in terms of the sheets that were handed to me.

And I apologize if I mispronounce your name, but as you come forward, if you could state your name and spell it for the record for the stenographer, we would greatly appreciate that.

The first I have on my list here is Audrey
Hayes, if you could come forward. There's a microphone
right here on the end of the table. It should be on.
If not, just push the button on the bottom of it until

there any way that these options that we have thrown out in the last few months about maybe with this evaporation issue -- Nebraska getting a certain amount, Kansas getting a certain amount, and Colorado getting a certain amount to put in their debit column for evaporation -- that we could utilize that to save Bonny or that Kansas uses Bonny for storage and we share the park so that we can save Bonny but yet keep us in compliance so we can save the irrigation that we still have?

I don't want to put you on the spot. I know this is an extremely complicated issue. But I think you can see from the people in this room, we have a reservoir here that we've had for 60 years and we do not want to see it go down the tubes.

And we have petitions, 4500 signatures, that we have got, and there are tons of Kansas signatures on that, too. Your people in western Kansas are using that reservoir also. So I don't want to put you on the spot, but I just wanted to ask that question. Thank you.

COMMISSIONER WOLFE: I appreciate your remarks. And I guess it's the Chair's prerogative -- I understand we are in negotiations on this, but to the extent Commissioner Barfield would like to respond -- I don't think we are obligated to in the public remarks section, but if Commissioner Barfield would like to

Page 63

you get a digital display.

MS. HASE: My name is Audrey Hase, A-U-D-R-E-Y, H-A-S-E.

Just for everyone in here, just to clarify because there have been some misunderstandings to what my intentions have been in regard to trying to have some support for saving Bonny Reservoir.

I completely understand that irrigation and farming drives our economy out here, and I would never sacrifice -- sacrifice the irrigators to save Bonny Reservoir, and no one would ever do that.

So I just want to be on the same page with you guys to let you know that -- everyone here, we just want to make it clear we are not trying to save Bonny at the expense of the irrigator.

And we know -- we have shut about 30,000 acres down already, and our economy cannot accept that anymore. So if we have to drain Bonny, that's what we have to do to be in compact compliance.

So I just want to make that clear because I know some of the irrigators are getting nervous about what we are trying to do. We want to just save this lake, if at all possible, but still be in compact compliance.

So my question is for you, Mr. Barfield, is

provide any comments.

I would like to preface, before he says anything, that there have been numerous discussions about these various options.

I don't know to what extent Mr. Barfield is aware of some of the options you referred to in your remarks there, but there have been a lot of options looked at with Kansas in regards to operation of Bonny Reservoir, and we continue to look at those and try and seek the best solution there.

So, Commissioner Barfield, if you feel so inclined to make any remarks, I will let you do that.

COMMISSIONER BARFIELD: I wonder if I could suggest this course: Maybe hear the public comment, and I will make a statement at the end, if that's okay. Let me sort of hear the full extent of the comments here, if that's okay.

COMMISSIONER WOLFE: Thank you, Ms. Hase. Don Stewart.

MR. STEWART: I would defer. That's what I wanted to say.

COMMISSIONER WOLFE: I think the statement was, he would defer to others who are coming forward to speak.

Lincoln Wilson.

Page 69

Page 66

MR. WILSON: I am not going to defer. I love my voice.

Good morning. Lincoln Wilson, W-I-L-S-O-N. Hale, Colorado.

I appreciate the opportunity to be here. A couple questions specifically. I was at -- I attended the Kansas governors economic summit and received good information.

One of the issues is the replenishing of -does Bonny Reservoir support the active source to
replenish the aquifer? Since we are in this drought
condition, we are in a situation that water is the life
blood of irrigation, and it is also a recreational
resource for these communities, communities being our
cities -- Goodland, Wray, Burlington, et cetera.

What steps has Colorado's compact, the Republican River Compact, taken to consider maintaining Bonny Reservoir or a level of Bonny Reservoir as regards to its ability to replenish Colorado's aquifer?

And second question, what specific long-term or short-term plans has the Compact come up with -- or Colorado -- in regards to looking at allowing the water to stay in Bonny Reservoir?

I have not heard any plans specifically other than, We hope that it will come back. Are there

Colorado with -- is the flow control itself. The bridge that goes over 385 for the Republican flows into the reservoir area itself. Right now I doubt if I could crawl under it. Thirty years ago they rode horses under it. Those are drastic changes.

The graphs that you brought forth from 1935 until today showed a decline in flow. So we are making our decisions on flow today. It's terrible compared to then. There's no doubt.

But maintaining those areas are terrible. And I think those things have to be addressed before any further commitment of draining or change can be done. We don't know what we have got to work with until that happens.

The other thing is, I see the Corps of Engineers isn't here again, but -- so my understanding is that the dam at Bonny has to have or needs a saturation point of 11 feet to maintain the safety of the dam itself.

I live below Bonny. That interests me greatly. If it's not going to be a safe dam, then I think it needs to be removed entirely. Or at least the center section to where we don't suffer a catastrophic release at some point.

Last, but not least, is the -- I haven't

Page 67

any specific plans? Thank you.

COMMISSIONER WOLFE: Thank you for your comments. And, likewise, I think we will wait until we hear all the speakers' remarks. There may be some similarities in some of the questions and we can respond. So thank you.

Harold Shandy. I am not quite sure I can read the handwriting, but if I'm saying your name incorrectly, I apologize.

MR. SHANDY: Hi there. My name is Harold Shandy. I live over in Hale, Colorado. I am not a farmer. I have never been a farmer. My background is, I was a stationary engineer for just under 30 years. And as such dealt with water problems and evaporation and that continually.

The last meeting I was at was approximately four years ago. And I asked the question then about what amount of water that came into the state flowed into the Republican and the restrictions of those flows. I didn't get an answer then. I haven't got an answer today.

It's not just about saving Bonny Reservoir.
It's about saving farmers all over eastern Colorado,
Kansas, Nebraska, and has to be dealt with as such.

The problem -- that I guess I have addressed

heard anything on health considerations as far as

2 stagnant water, mosquito abatement, those kind of

3 things. We have already got West Nile disease diagnosed

this summer here in Hale. That's a serious

5 consideration.

No one has even addressed it. I think those things need to be done. That's about all for me.

COMMISSIONER WOLFE: Thank you, Mr. Shandy.

9 The next one on my list here is Dick Malone.
10 I am having a little difficulty reading the handwriting
11 but, hopefully, I am not butchering it that bad.

12 MR. PETTIBONE: Richard Pettibone,

P-E-T-T-I-B-O-N-E. Kanorado, Kansas.

I am a Kansan. Anyway, I was asked to give my opinion as a Kansan about Bonny Reservoir and also the flow.

I have had some excellent people ahead of me addressing some claims and everything. But, as you know -- maybe a lot of people don't know -- this is not the only compact in the United States.

There are multitudes of compacts, and I think a lot of them are still in progress. However, Kanorado says I live on the state line, and I do farm in Kanorado in Kansas and in Colorado. And the Bonny Reservoir is important to people in Kansas alone, as to

Page 70

other people.

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And, economically -- a lot of these questions have already been asked and talked about -economically, the reservoir is important as is our water. My water is depleting on irrigation wells on the farm right now, so we have concerns.

Like I said, it's loss of recreation area. And if I understand right, a federal law originally said that recreation has priority over other water uses.

However, Colorado, I think, leased the reservoir from the feds years ago, if I am correct on that. I am not sure. So, anyway, I am just here to say that we would support Kansas in our area to not drain the reservoir if at all possible.

And probably most of this goes back to foresight of a lot of our legislators in 1940. How did they know the conditions that we are in today? And somewhere there has to be a way to alleviate changes with time.

Thank you.

COMMISSIONER WOLFE: Thank you, Mr. Pettibone.

Sue Jarrett.

MS. JARRETT: Hi. My name is Sue Jarrett, J-A-R-R-E-T-T. I live north of Wray, Colorado. I am a of it.

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But we have to understand something. USDA, all these federal agencies, have all kinds of reports on this aquifer. And when we developed irrigation out here, we took valuable farmland, and we added water to it, and we made it produce more. That was great for the time.

But we have mined that to the point, if we don't seriously look at the mining of the aquifer as part of this and take into account -- now I heard today -- and I have to quantify. I own one irrigation well. My father developed two on our ranch. It's a homestead ranch.

I sold one, and I now own one. I have lost my father. So I am the irrigator, but I'm a rancher first. I run a cow-calf operation.

There are areas where we have mined it to the point that people don't even have water for their homes. They are now hiding water.

We have to seriously look at mandatory things. We have tried to volunteer. I served on the conservation board. I was one of the first chairs of the Republican River repairing project at Tristate trying to get volunteer things going.

Nobody wants to lose the value of irrigated

Page 71

rancher.

Many years ago I went to college and left the ranch to be an accountant, and I wasn't a speaker. I moved back to the ranch, and in setting a house on the ranch, we uncovered a new industry coming into our state, and I have become an activist and a speaker.

My No. 1 issue was water quality, not quantity. I stood up and fought to preserve the quality of our Ogallala aquifer, which is also the drinking water, and we have become very involved with water regulations -- the Safe Water Drinking Act, the Safe Water Act, the Groundwater Act -- from the state to the federal.

And no matter where I went -- if I went to my county commissioners, they said, Oh, that's a state issue. I go to my state, they say, That's a federal issue. I go to the federal. They say, Go back locally. So I have been all over. And I even went so far as to Japan to speak on the Ogallala aquifer.

Now we have used the Ogallala aquifer to mass produce commodities to lower the cost of production. But in today's market, we are actually making money raising commodities out here. But we have 23 a very valuable resource, and I am right on the edge of it. Colorado, of course. Nebraska has the primary part

Page 73

land. It's a great economic driver. But if you look at the land in the region, the wells are owned by a select few. Most of the people are dryland farmers. They are ranchers.

And in Yuma County, where I live, natural gas is our driving economic factor, the development of it and the business of it. Irrigation isn't far behind, but dryland farming and ranching is right up there, too.

If all the water is gone -- we still have land and, without water, what are we going to do with it if we don't even have water for the cities and people and animals?

I will be blackballed again for standing up and saying this, but a couple days ago there was shoveling for a pipeline. That pipeline ain't far from the ranch I own.

When I was in Japan, I became aware of a group -- and there's a documentary called Blue Gold. Nationally and internationally we spend millions of dollars to try and get water into the ground to preserve it. It's the safest, cheapest, best way to store water for future use.

Now my state, Colorado, has determined, after all these years, that there's only two ways to get into compliance right now.

One is to take all these irrigation wells and pump them into a pipeline and dump them into the North Fork to meet compact compliance. And the other one is to drain Bonny. I, as an individual, don't support either one. I will be blackballed for saying it, but I don't. It's the stupidest thing I have heard of, but we are forced into doing something because three states went to court and fought.

We hear Kansas say, We really didn't mean to drag Colorado in; Nebraska was dragged in because of this agreement. The point is, the compact was signed by three states, and everybody wants their piece of the pie.

Kansas -- and I used to travel to farm shows. I run computers to help farmers start conserving water. They have got irrigation wells and Colorado has them and Nebraska has them.

Somewhere somebody has got to put common sense into it. That's what seems sorely lacking today in today's world.

We get paid to produce these commodities with farm bills, and we say we have to have the irrigation for the farms to drive the economy, which we need, but everything has to be in moderation and everybody has to give up a piece.

Page 76

As you can see, there's a lot of people that are interested and want to have a voice in this. And I thank you, Commissioner Wolfe, for doing this for the last two years.

And I encourage the other commissioners, Commissioner Barfield and Commissioner Dunnigan, to consider this when you have your next meeting. So that way those of us that your decisions are affecting can have a bit of a voice. So I thank you for that, and that's all the comments I have today.

COMMISSIONER WOLFE: That's all that we had signed up. Was there anybody else who intended to make some remarks that did not check on the list here?

Yes, please come up, sir.

MR. PETERSON: I am Alan Peterson,P-E-T-E-R-S-O-N.

And I just want to make a comment that, if Bonny Dam is completely taken out so it's free flow -- the home where I was born near Guide Rock, Nebraska, was full of water in 1935, and we should remember that when we try to destroy it in these days. Thank you.

COMMISSIONER WOLFE: Thank you,Mr. Peterson.

Anybody else? I see a hand back here.

25 Please come forward.

Page 75

I watched our Republican River board that was created wait forever to buy surface water to come into compliance. They finally did.

Waited a long time to spend 49 million to buy this groundwater. They still had to let the farmer farm it, instead of leaving it sit there, because they couldn't use historic use.

That's why I bring up the documentary Blue Gold. Every person in this room and on this panel should have to watch that documentary because we have created laws that force us to do one thing that's contrary to something else we are doing.

And we really do lack common sense in this fight, in my opinion, of all three states. That's all I have to say.

COMMISSIONER WOLFE: The last individual I had signed up that wanted to make public remarks is Deb Daniel.

MS. DANIEL: Thank you, Commissioner Wolfe. My name is Deb Daniel, D-A-N-I-E-L.

And I think, as you can see, Commissioners, by the crowd that we have here today, that I would encourage all of the states to continue to have these meetings within the basin where the water users are being affected.

Page 77 MR. MARSHALL: Thank you. My name is Russel

Marshall, R-U-S-S-E-L, M-A-R-S-H-A-L-L.

Yesterday in the coffee shop, I was invited to come here. And I probably wouldn't have been here, but he said, Don't stand up and say anything, but just come and sit down and shut up.

Okay. That isn't my nature because I love people around me. I love everybody. And I claim to be a Jayhawker because I was born in Kansas and I lived in Kansas for 60 years.

And I learned to water ski in Bonny Dam, and I drank my share of the water out of it, but it didn't lower the water level. And I appreciated it being there. And I am not standing up here because of the recreation of Bonny Dam even though that's extremely important.

I stood up because I want to address the point of greed and selfishness. Now if we were on a teeter-totter, the one with the most weight controls the teeter-totter. And that's the situation we are in today, as I see it, because what they are trying to do is to enforce an antique compact that was made 70 years ago.

And those men who made it that day made a good compact for that day and at that time, but they

Page 78

couldn't foresee the future as to how things would be in 2011. And today here the group of us can't foresee what's going to happen next year and the next.

There's only one person that knows the future, and he has the power to control the future because he makes the future. And that isn't exactly what I want to talk about as much as the fact of the greed and selfishness.

I know, in 1979 in Washington, D.C., we farmers had the opportunity of expressing our viewpoint in Washington, D.C. to the Congressional agriculture committee in Washington, D.C., and there were about 30,000 of us farmers that had an issue of economic survival.

And I had the opportunity of speaking for an hour to the agriculture committee and telling them of our problem. And there was a crowd. The meeting room had a lot of people in it, all American ag people. And a lot of people agreed with them. A lot of them didn't. But the final bottom line is, what is right?

And the majority of us as human beings have an amount of selfishness, and that's what it is. It's greed and selfishness. We know that. That's the way humanity is made. Okay.

But we can control that by choices we make.

involved in the decisions we make today, and I hope that I can encourage each one of you who are in the power of authority to consider whether it's common sense.

I know that, if I were in your position, that I would probably do as you are doing, which is following the orders of those who are up higher. Because if I don't do that, I am going to lose my job, and we all need a paycheck.

And I believe that's about all I have to say, but I encourage you to really give consideration if there's any possible way that you can put this compact on pause.

I just now happen to think, what's going to happen to this water -- when they open the gates here the 1st of September, how is that going to benefit the state of Kansas? Are they going to use it for irrigation at the time that the farming season is over?

Maybe it could be postponed that they don't drain the water until farming season if they are going to use it for irrigation.

Well, I think I have said enough and maybe too much, but I appreciate the privilege of standing up here and saying what I believe. In making all these decisions, I hope you will consider greed and selfishness and do the right thing.

Page 79

And I see that there's a lot of things about this compact that I don't know, and I maybe need to know the details a little more before I stand up and talk.

But I do know that whenever an agreement or a compact is made between two people, as long as they are both alive, they can adjust that compact according to the condition of today. Because the ones that made this compact over 70 years ago didn't know what the conditions would be in Burlington, in this area, in 2011.

So I would like to suggest that using common sense -- the people who are appointed or elected to the power of authority to change this compact and make it fit the situation we are in today use common sense in doing it.

To me, I couldn't see common sense in picking water up out of the ground and pour it down a pipe and go dump it into a sandpit, and it goes back down to where you pumped it out of. And spend millions of dollars doing it. Well, it doesn't make sense to do that. It's not common sense.

I don't have much longer to live in this old world. Another 20 years and I will probably be gone. But I am thinking about, if time should continue lasting longer, your children and grandchildren are going to be

Page 81

COMMISSIONER WOLFE: All right. Is there anybody else before we close this portion of the meeting?

All right. Maybe I will just take a couple of minutes just to maybe respond in general to some of the statements that I heard, and I will allow the opportunity if Commissioners Barfield or Dunnigan want to respond.

I think people have got to recognize, too -- and I think some of the comments here about those who preceded us -- and I have a lot of faith in those who preceded us that they made decisions to the best of their abilities when they were deciding upon the compact and all the actions that have taken place up to this point in time.

I have known some of those individuals. I have high regard for them. A lot of those people are representatives from this basin out here, and I think all of the actions that have gotten us to where we are today are based on the will of the people in the basin and those they have elected to serve them and represent them here.

It's not only us as commissioners on this board. There's local groundwater boards. There's legislative people, and there's federal people in there.

Page 85

Page 82

There's a lot of actions that have taken place to get us to this point.

And I think I can speak on behalf of the commissioners here, in working with Commissioners Barfield and Dunnigan, that they, I believe, have tried to bring as much ability to this decision-making process and common sense, recognizing and taking input along the way from everybody who's impacted by this.

And, again, as I indicated, they're not easy decisions. There's a lot of complicated issues that have to be decided as we work through this process, but I have high regard for these individuals that have been working on this process for decades.

And I think they've put a lot of heart and soul into the decisions they have made to get us to this point. And this is not the end. As we have talked about, these are decisions that face us at this point at this temporary time that we all have here and trying to move forward into the future.

And I think we are continuing to make as good decisions as we can based on what we know today.

As you have indicated -- somebody spoke about, we can't predict the future, but we can try to make decisions today to help create the future, and that's what we are trying to do in making these issue about the health issues. I know that's part of some of the stuff that the department and state looks at with the users here in the basin as well to address those concerns.

These are ongoing things that we deal with, not at Bonny Reservoir, but at over 3000 reservoirs that we have in the state. We regularly have these kind of issues come up at all these sites.

Many of these reservoirs are drained regularly for irrigation purposes and other purposes, so it's not an unknown realm that we live in in dealing with those issues.

So we are going to continue to work with all those stakeholders who are impacted by those issues that you have concerns about.

I think Mr. Wilson had brought up questions about options we have looked at in terms of keeping water in Bonny Reservoir.

Yes, we have looked at all the options that have been presented to us. And not only that we have talked about in our negotiations but that constituents of the basin have brought forward to us. We have been talking about those over the last few years.

And I'd be happy, outside the context of this meeting, to sit down and talk in more detail about

Page 83

decisions we are working on.

We have not answered all the questions. We have made statements before about the needs of the people here in the basin, of what they want to do into the future in terms of recognizing there is a mining of the aquifer going on. What do you want for the future of this basin?

And we are going to continue those efforts. I will, as state engineer and commissioner on this administration, continue to work with the constituents in this basin beyond today in trying to answer those questions.

Some of the questions that have come up I know have been looked into. Somebody raised the question -- I think Mr. Shandy -- about, is Bonny Reservoir safe? Yes, we know it to be safe.

We have worked with the Bureau. We've had our own dam safety engineers look at this. We do not have any concerns about lowering the water level in Bonny Reservoir and no concerns that it may pose a risk to downstream people that live in that pathway.

It was built there as a flood protection facility, and we do not have any concerns on that. We have looked at that.

I know there's people -- he also raised an

those.

You raised issues about whether these releases out of Bonny Reservoir help to sustain the aquifer. Yes, they do. We have seen it by the increased stream flow that we have seen over the last few years.

You saw the presentation by the USGS. We have seen it by recording these releases, monitoring those, and to the extent these recharge the aquifer and make it down to Benkelman, we see a real effect of these releases that are out there. They are known.

And we have got to recognize this interaction between the surface water and groundwater system that's out there that everybody relies on, not only for irrigation purposes, but for municipal and domestic purposes, we recognize those needs that are out there.

I think that's, I guess, in trying to respond to the notes I took in terms of some of the comments that were made. I wanted to make those remarks.

Commission Barfield, I don't know if you had any remarks that you want to make as well.

COMMISSIONER BARFIELD: Yes, certainly, I will.

Page 86

I appreciate you all coming and voicing your concerns. I am certainly aware very generally of all those concerns and recognize the passion you all have for them.

Common sense is not always a simple thing. This is a complicated situation. As I was talking about with the Ogallala summit, there was also a reference -- we have our places as well.

We are in a situation we find ourselves in that cannot be sustained and difficult choices have to be made and intelligent choices have to be made in terms of how we can sustain as much as possible in terms of the benefits of the aquifers and natural resources that we can. But those choices are not easy.

As Kansas commissioner to the Republican Compact, it's my duty to make sure we fulfill our obligations, and it is my duty to preserve our entitlements under the compact.

I don't believe the compact is antiquated. It's a fairly simple document on its part. It essentially is an allocation of the basin's water supply, and it informs each of the states how much of the water supply they can develop and not get in the way of the other states developing their equitable share. That's, in essence, what it is.

significant decline. I think those of you who are aware, in the early '90s and before, it was a stable resource that you all enjoyed.

And since the late '90s, it's seen a significant decline, and that decline is rooted in the depletion of the inflows that are occurring above it, both predominantly to the base flow that comes out of the Ogallala and some is reduction in runoff.

And, again, I think you have a resource that's been very valuable and may continue to have a role here, but there's some realities, I think, that have to be faced.

And I am confident that Dick and all of the partners here in Colorado will figure out the best way to accomplish it, just as we have to figure out how to deal with our challenges. So, with that, I will stop.

COMMISSIONER WOLFE: Thank you, Commissioner.

Commissioner Dunnigan, do you have anything? It sounds like you weren't directly implicated in this, but --

COMMISSIONER DUNNIGAN: I really don't have any comments. My commitment on behalf of the state of Nebraska is to work very hard with Colorado and Kansas on this compact and find the solutions that we can find.

Page 87

And to renegotiate it is to say, We are going to give this piece of the pie to this other party, and that's not an easy place to go to.

So I commend Dick. He's working hard to figure out, how can Colorado get the most benefit from its piece of the pie.

Kansas has not required or asked Colorado to take any specific action to get into compliance. We aren't requiring that, so we haven't asked them to drain Bonny, but we have insisted that they figure out a way to deliver their share so that Kansas can enjoy the benefits of its portion of the basin's water supply.

So that's sort of the dynamic that is forcing the State of Colorado to have its dialogue with you all to figure out how best to move forward.

Colorado in the South Fork is using its share and part of our share. And, again, this channel is to figure out how to move forward.

So we will continue to work with them. There actually has been a tremendous amount of dialogue, so we want to afford Colorado the flexibility that it has within the compact. We just have to insist that they stay within their share so that we can enjoy our portion.

Bonny is -- the inflows into Bonny are in

Page 89

1 COMMISSIONER WOLFE: Thank you. And I 2 agree.

And if it wasn't stated, I think we all recognize our roles as commissioners in the compact that we have here.

I think the compact was set up with an understanding that it recognized the needs in the basin and the available water supply and provided the framework through this commission into the future to address these issues as they come up.

One of the fortunate things, I think, we have is the ability to meet like this as professionals in trying to address these complicated issues, but we recognize through our ultimate role as compact commissioners that the compact is there and approved by the United States. It's mandatory and it's not discretionary.

So we have a fulfillment under that compact that we are all trying to reach in recognizing all the needs in the basin.

So we do appreciate the input. We want to continue to hear from you beyond today in how we can continue to move forward to address all of the needs within the basin. So we appreciate your attention and time here today and hope you have safe travels back to

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	Page 90		Page 92
1	where your home is.	1	COMMISSIONER BARFIELD: That's correct. I
2	At this time I think we will address agenda	2	appreciate your hosting the meeting, and thank you.
3	Item No. 11 about future meeting arrangements. It's my	3	COMMISSIONER WOLFE: Thank you.
4	understanding that the next commission meeting will be	4	Commissioner Dunnigan, do you have anything
5	in Kansas. And I will turn it over to Commissioner	5	in regards to the meeting date?
6	Barfield, and if he has any prearrangement information	6	COMMISSIONER DUNNIGAN: No.
7	for us, he can tell us at this time.	7	COMMISSIONER WOLFE: At this time I would
8	COMMISSIONER BARFIELD: Well, Kansas will	8	entertain a motion to adjourn.
9	host the next two annual meetings, and we	9	COMMISSIONER DUNNIGAN: So moved.
10	traditionally well, I plan to have one in the upper	10	COMMISSIONER BARFIELD: Second.
11	basin in Kansas, in northwest Kansas, and one of those	11	COMMISSIONER WOLFE: There's a motion and a
12	two meetings in the lower basin.	12	second. All those in favor, say aye.
13	I am expecting to have next year's annual	13	COMMISSIONER DUNNIGAN: Aye.
14	meeting in the lower basin and likely in Junction City,	14	COMMISSIONER BARFIELD: Aye.
15	but I haven't made any final decisions but intend to	15	COMMISSIONER WOLFE: Aye.
16	make those decisions in the coming weeks or months.	16	We are adjourned. Thank you.
17	I don't know if we want to pick a date for	17	(WHEREUPON, the meeting concluded at 11:44 a.m.)
18	that meeting a tentative date for the meeting or just	18	(Williams)
19	save that for the future.	19	
20	COMMISSIONER WOLFE: I think we typically	20	
21	try to coordinate that at a later date, but I think we	21	
22	have run into this issue before, I think, that it does	22	
23	require that we hold it before August. Is that normally	23	
24	the case?	24	
25	COMMISSIONER BARFIELD: Yeah. We are	25	
	Page 91		Page 93
1		-	File
1	required to hold it before the end of July unless we	1	STATE OF COLORADO)
2	agree otherwise. And so it will be either the end of	2) SS. REPORTER'S CERTIFICATE COUNTY OF DENVER)
3	July, most likely, or the first part of August if we	4	I, Denise A. Freeman, do hereby certify
4	reach agreement.	5	that I am a Registered Professional Reporter and
5	COMMISSIONER WOLFE: I just know, when we	6	Notary Public within the state of Colorado.
6	made attempts to set up here, we had to find	7	I further certify that this meeting was
7	arrangements and everything.	8	taken in shorthand by me at the time and place herein
8	So once you find a location and some dates	9	set forth and was thereafter reduced to typewritten
9	that you think would work, if you could just contact us	10	form, and that the foregoing constitutes a true and
10	and we will set that time. We should be able to make	11	correct transcript.
11	that work. Just so the folks know here, it should be in	12	In witness whereof, I have affixed my
12	the July, August time frame of next year.	13	signature this 12th day of September, 2011.
13	And before I forget on that point, too, any	14	
14	other future actions that may come before this		PATTERSON REPORTING & VIDEO
15	commission, like approval of the compact compliance	15	Denise A. Freeman
16	pipeline, does not have to wait until that future annual	16	Registered Professional Reporter
17	meeting date.	16	and Notary Public
18	We anticipate, once we reach a verbal	17 18	
19	agreement on that, that our proposal would be to call a	19	
20	special meeting of this body to take formal action on	20	
21	that or any other action that comes before us then that	21	
22	we have identified in this agenda here today.	22	
23	So the folks know that we don't have to wait	23	
24	an entire year to take action on items before the	24	
25	commissioners.	25	

Page 94 PATTERSON BEDORTING & WIDRO Hagheries 2 JN 5000 Peter Road Suite 261 Demot Colonels 1023 Demot Colonels				
Highpoint 2 170 South Parker Road, Suite 263 Denver, Colorado 80231 September 12, 2011 MEGAN A. SULLIVAN, P.E. Division of Water Resources Department of Natural Resources 1313 Sherman Street, Room 818 Denver, Colorado 80203 Caption: 51st Annual Meeting of the Republican River Compact Administration, August 31, 2011 Dear Ms. Sullivan: Enclosed is the transcript of the 51st Annual Meeting of the Republican River Compact Administration held August 31, 2011: Previously filed. Forwarding signature page and amendment sheet(s). Signed, no changes. Signed, with changes, copy of which is enclosed. X. No signature required. Signature waived. Forwarding original transcript unsigned, signature page and/or amendments will be forwarded, if received. Original exhibits included in ongoing notebook and will be filed with coursel at conclusion of discovery.		P	age 94	
2 2170 South Parker Road, Suite 263 Denver, Colorado 80231 September 12, 2011 MEGAN A SULLIVAN, P.E. Division of Water Resources Department of Natural Resources Disafter Sherman Street, Room 818 Denver, Colorado 80203 Caption: S1st Annual Meeting of the Republican River Compact Administration, August 31, 2011 Dear Ms. Sullivan: Enclosed is the transcript of the 51st Annual Meeting of the Republican River Compact Administration held August 31, 2011: Previously filed. Forwarding signature page and amendment sheet(s). Signed, no changes. Signed, with changes, copy of which is enclosed. X. No signature required. Signature page and/or amendments will be forwarded, if received. Original exhibits included in ongoing notebook and will be filed with coursel at conclusion of discovery.	1	PATTERSON REPORTING & VIDEO		
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24	22	discovery.		
	23			
	25			