MANAGEMENT PLAN

For the Designation of a Water Conservation Area (WCA)
Larry Goss Farm WCA; Finney County, KS
January 2017 through December 2021

In order to conserve and extend the productive life of the aquifer in our region and increase the value and viability of our water rights and water resources for future generations we, the undersigned water right owners propose the following management plan, pursuant to K.S.A. 82a-745 (WCA Law), to form the basis of a Consent Agreement and Order Designating a Water Conservation Area (WCA).

Expression of Conservation Goals
Local water right owners in northern Kearny and Finney Counties are seeking ways to further the proper management of the groundwater resources of the area to prevent future economic deterioration by reducing the rate of decline in the Ogallala aquifer in this region. Some areas of this region have seen declines of more than 60 to 70 feet in the water table over the past ten years. Reducing water use through a Local Enhanced Management Area (LEMA) is one tool for extending the usable lifetime of the aquifer. By reviewing past water use and its impact on water levels, data show that a reduction in use will significantly extend the life of the aquifer in this area. Experience in the Sheridan County LEMA show that, with diligence, this can be achieved without a substantial impact on profitability.

In 2017, the water right owners within the potential LEMA boundary and the Southwest Groundwater Management District No. 3 (GMD#3) initiated a public information and input process to develop a LEMA proposal – a process that may take several months to more than a year. This Water Conservation Area (WCA) offers individual water right owners in northern Kearny and Finney counties an opportunity to conserve and extend the productive life of the aquifer in advance of participation in the proposed LEMA. The goals of this WCA are to maintain production while enhancing profitability per acre-foot of water pumped, to examine and change current conservation practices as necessary, and to reduce water use over the term of the WCA from long-term averages. Water right owners enrolling in a consent agreement under the terms and conditions of this WCA management plan will work towards these goals by exercising more flexible and efficient use of the water resource.

We, the water right owners are consenting to the terms and conditions of this WCA and commit to reducing water use through a reduction in the long-term water use average (2006-2015) by a conservation factor of 15%. We, the water right owners are committing to this WCA prior to the initiation of a LEMA and recognize that current water use may not be sustainable for the long term and desire to reduce water use below long-term averages.
**Water Rights Enrolled and Geographical Boundaries**

The Larry Goss Farm WCA shall include the following water rights and all points of diversion associated with those water rights. The following legal descriptions define the areas included in Larry Goss Farm WCA in Finney County:

<table>
<thead>
<tr>
<th>Water Right#</th>
<th>ID#</th>
<th>PDIV#</th>
<th>Sect-Twp-Range</th>
<th>Authorized Annual Quantity (AF)</th>
<th>Historical Ave. Use (06-15) (AF)</th>
</tr>
</thead>
<tbody>
<tr>
<td>8056</td>
<td>1</td>
<td>10853</td>
<td>24-22S-33W</td>
<td>303</td>
<td>200.341</td>
</tr>
<tr>
<td>21612</td>
<td>4</td>
<td>60712</td>
<td>29-22S-32W</td>
<td>272</td>
<td>202.220</td>
</tr>
<tr>
<td>23007</td>
<td>4</td>
<td>38409</td>
<td>20-22S-32W</td>
<td>263</td>
<td>192.544</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>838</strong></td>
<td><strong>595.104</strong></td>
</tr>
</tbody>
</table>

The current total appropriations authorized for all water rights included in the Larry Goss Farm WCA are 838 acre-feet per year, with an historical average annual use during the period 2006-2015 of 595.104 acre-feet. With a 15% reduction from historical average use, the 5-Year WCA allocation is 2,529.191 acre-feet.

<table>
<thead>
<tr>
<th>Historical Average Yearly Use</th>
<th>595.104 Acre-Feet</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average Annual WCA Allocation</td>
<td>505.838 Acre-Feet</td>
</tr>
<tr>
<td>WCA 5-Yr Total Allocation</td>
<td>2529.191 Acre-Feet</td>
</tr>
</tbody>
</table>

The geographic boundary for the place of use for the irrigation use is shown on the attached map and is described as follows:

![WCA Authorized Place of Use Table]

**Findings Regarding Groundwater Conditions**

We understand that the WCA Law requires a finding that one of the following circumstances be present within the area geographic boundaries of this WCA; specified in K.S.A. 82a-1036 (a) through (d):

- a) Groundwater levels in the area in question are declining or have declined excessively;
- b) The rate of withdrawal of groundwater in the area equals or exceeds the rate of recharge within such area;
- c) Preventable waste of water is occurring or may occur within the area in question; or
- d) Unreasonable deterioration of the quality of water is occurring or may occur within the area in question
and amendments thereto, exist, or include a finding or findings that the area within the geographic boundaries described in paragraph (1) has been closed to new appropriations by rule, regulation or order of the Chief Engineer.

We have been informed that the following conditions exist:

- Groundwater levels in the area in question are declining or have declined excessively; Water levels in some areas of northern Kearny and Finney counties have declined more than 60 to 70 feet from 2006 to 2015.
- The rate of withdrawal of groundwater in the area exceeds the rate of recharge.

See the attached maps and figures supporting these findings and observations. Such attached documents may include:

- Location Maps
- Estimated Useable Life Maps
- Changes in Water Levels
- Summary of Water Use History
- KGS Observation Well(s) Data (if applicable)
- KDA-DWR Theis analysis report (if applicable)

These conditions suggest the advisability of implementing the Larry Goss Farm WCA.

Per the Corrective Control Provisions and Plan for Conservation section, under this WCA management plan no water right, or point of diversion, is allowed any additional authorities than is currently authorized in the base water right. Therefore, it is determined that no further analysis, to determine possible impairments, needs to be completed for this WCA.

**Due Consideration for Past Conservation**

We acknowledge that as described in the law, a water conservation area (WCA) management plan shall give due consideration to water users who have previously implemented reductions in water use resulting from voluntary conservation measures.

We, the water right owners are committed to best water management practices and do not require any specific consideration of past water conservation in determining these allocations with the aim of, the conservation of the Ogallala aquifer and to preserve the viability of irrigated agriculture within Finney County. As enumerated below we, the Larry Goss Farm WCA owners, request that its further conservation under this plan be considered in any LEMA proposed for the area or in a subsequent WCA under the terms herein.

**Corrective Control Provisions and Plan for Conservation**

We acknowledge that the following corrective controls will be in effect within the Larry Goss Farm WCA during the term of the WCA period listed:
1. Water rights, at the discretion of the owners, may be pumped as directed by the owner, provided that:
   a. All points of diversion are limited to their annual authorized quantity.
   b. All points of diversions are limited to their current authorized pumping rates.
   c. The sum of water use under all water rights combined shall be limited to no more than 2,259.191 acre-feet every five (5) years.

2. The corrective control provisions of the Larry Goss Farm WCA cannot conflict with the rules and regulations of the local GMD that result in greater overall conservation of water resources. If a Local Enhanced Management Area (LEMA) plan or an Intensive Groundwater Use Control Area (IGUCA) is formed after the initiation of the Larry Goss Farm WCA, and the WCA is partially or wholly within the LEMA or IGUCA, the corrective control provisions that result in the greater overall conservation of water resources based on inches per acre and not based on percent reduction of average historical use shall prevail. However, any LEMA or IGUCA must give due consideration to the conservation achieved by WCA participants pursuant to 82a-745(a)(6). The Chief Engineer is authorized to amend the provision of the WCA to conform to any rules, regulations, or requirements that result in greater conservation of the water resource subject to the foregoing due consideration for past and current conservation.

We, the water right owners enrolling in this WCA understand we may gain the following flexibilities in consideration for our conservation.

3. Should an order of designation for a LEMA be implemented for the area including the WCA prior to December 31st, 2021, the applicant requests that the due consideration of its voluntary conservation under this plan be provided via an additional allocation within the first LEMA allocation period in the amount of any unused water based on the average annual WCA allocation per year before a LEMA is implemented. [e.g. if a WCA precedes a LEMA by two years and the total two-year use is 1,000 acre-feet than the additional carry over into a LEMA can be as much as 11.677 acre-feet (2x average WCA annual allocation (2x 505.838 AF) minus the total two-year water use (1,000 AF)= 11.677 AF)].

4. Should an order of designation for a LEMA not be implemented prior to December 31st, 2021, up to 1/5th (505.838 acre-feet) of the 5-year WCA allocation may be carried over and added to a subsequent WCA period; if unused during the duration of this WCA period and if a minimum of a 5-year WCA period. In order to for the carryover quantity to be included, all owners must enter into agreement to participate into a subsequent WCA by December 31st of the last year of this WCA period.

Compliance Monitoring and Enforcement
We, the owners, understand that the following compliance monitoring and enforcement provisions are proposed. This section also includes any specific provisions regarding measuring or reporting water usage.
There is one (1) recognized observation well within one mile of the Larry Goss Farm WCA boundary that has for many years been measured annually by the Kansas Geological Survey (KGS). See attached water right area map. This well will continue to be measured annually and the data collected will help in evaluating the effectiveness of the WCA. An onsite observation well may be necessary to monitor the local water level more accurately.

We will submit an annual report no later than March 1st and maintain a spreadsheet detailing the following information for each well and all wells combined: beginning and ending meter readings, quantity of water diverted, acres irrigated, the inches per acre, and the quantity of water remaining for the WCA period listed. These records will be available to KDA-DWR upon request.

We will ensure backup measurements will be supported or an alternate measurement device will be available to be put into service in case the water flowmeter record for any given well is questionable or not reliable.

We acknowledge that water flowmeters within the WCA will be sealed to the measurement chamber by KDA-DWR during the duration of this management plan to ensure an accurate water use record.

We, water right owners within the Larry Goss Farm WCA shall be responsible for ensuring the water flowmeters comply with state and local law(s). Any water right owner or authorized designee who finds a flow meter that is inoperable or inaccurate shall within 48 hours contact the KDA-DWR concerning the matter. Whenever an inoperable or inaccurate meter is repaired or replaced, the owner or authorized designee shall notify the KDA-DWR within seven (7) days on a form prescribed by the Chief Engineer of the water flowmeter installation and any water flowmeter repair or replacement event.

We acknowledge that failure to abide by the terms of this agreement may result in the termination of the WCA. Failure to abide by the terms, conditions, and limitations of the individual water rights will be subject to the civil penalties outlined in K.A.R. 5-14-10.

**Review of Effectiveness**

We acknowledge that a review of this WCA shall be completed prior to November 1st of the final year of the WCA period listed to ensure the above terms remain appropriate and are achieving the stated goals of the Larry Goss Farm WCA. Should the Chief Engineer find that the terms are no longer appropriate or that no progress has been made towards the stated goal, the Chief Engineer may refuse to renew a WCA and may suggest new terms and goals. We understand that upon review, and a finding by the Chief Engineer that the WCA has achieved or made progress towards its goals and that the same terms me be included in a subsequent WCA for another designated period. The terms of the WCA may be continued as long as Larry Goss Farm WCA is in good standing with its most recent WCA period and upon formal approval by the Chief Engineer. The Chief Engineer shall issue findings addressing the terms and goals of the existing management plan prior to any renewal of an subsequent WCA.

We acknowledge that unless terminated under the provisions below (e.g. due to the development of a LEMA), the WCA will be in effect for the listed period with an evaluation at the end of every
WCA period. We understand that KDA-DWR will conduct this evaluation to ensure compliance and conservation. The evaluation will determine total water use during the WCA period.

We acknowledge that should an order of designation for a LEMA be implemented prior to end of this WCA period, an evaluation of this WCA will be conducted the year prior to the start of a LEMA. This evaluation may be used to determine an additional allocation amount of water to be carried over into a LEMA; should this be the case.

**Member addition, withdrawal, and removal**
We acknowledge that water right owners and their associated water rights and geographic boundaries may be added to the WCA upon written notification to the Chief Engineer by the owners of each enrolling water right with legal descriptions of the areas to be added. A member may withdraw from the WCA through written notification to the Chief Engineer signed by the owners of the participating water right or rights to be withdrawn from the WCA.

If the addition or withdrawal of water rights requires modification to the water allocation quantities, geographical boundaries, places of use, terms, or conditions of the original WCA, the management plan shall be revised to incorporate such changes and the associated consent agreement shall be reaffirmed by all parties, after opportunity for comment on the proposed revisions by the applicable GMD.

**Termination**
We acknowledge the Larry Goss Farm WCA agreement may be terminated by written notification, signed by all then-existing members of the WCA, to the Chief Engineer of the intent to terminate.

We also acknowledge that the Chief Engineer may terminate this WCA upon findings that it is not being upheld to its terms. Such termination shall give notice and require a full evaluation of the WCA and water rights associated to ensure follow up actions.

**State Law**
We acknowledge that the Larry Goss Farm WCA is subject to compliance with all other applicable state laws.

**Notification to Nearby Owners**
We acknowledge that, by statute, the Chief Engineer is required to provide written notification to all water right owners with a point of diversion within ½ of a mile, or farther if deemed necessary, by a rule and regulation of the Chief Engineer, of the boundaries of this WCA.

**Assurances**
We acknowledge this WCA will not alter the terms, conditions, and limitations of the base water rights.

**Review of Other Applicable Requirements**
We acknowledge that upon review, the Larry Goss Farm WCA management plan was found to effect equal or greater overall conservation than applicable GMD regulations, LEMA, and IGUCA requirements.
Participant’s Agreement
By signing below, we, the water right owners, agree that this Water Conservation Area Management Plan is fair and equitable. This management plan, provided to the Chief Engineer and water right owners, is the expressed written intent of the parties and the whole agreement between the parties. We, the water right owners agree to be bound by all the terms contained in this WCA Management Plan and understand that the provisions of this agreement shall be construed to give effect to the provisions listed. We, the water right owners also agree that this management plan is the basis for a consent agreement among the Chief Engineer and the undersigned water right owners, and therefore any order and consent agreement issued by the Chief Engineer, designating the Larry Goss Farm WCA, shall be binding upon all parties as the necessary formal implementation of this management plan.

FOR THE PARTICIPANTS: All participating water right owner(s) signing below, affirm their approval of this WCA Management Plan and if approved by the Chief Engineer allow consent to the Chief Engineer to formally approve the designation of this Water Conservation Area, described herein, by means of a Consent Agreement and Order.

Larry W Goss, Owner (Signature)
Date: 12-20-2017
Water Right No(s). 21612, 23007

706 FLEMING ST, GARDEN CITY KS 67846-6219
Full Mailing Address

goss8100@gmail.com 620-276-9866
Email Address Phone Number

ACKNOWLEDGMENT OF NOTARY
State of Kansas )
County of ____________) SS
Acknowledged before me on December 20, 2017
by Larry W Goss

Signature: ____________
(Notary Seal)

RECEIVED
DEC 20 2017
Garden City Field Office
Division of Water Resources
FOR THE PARTICIPANTS: All participating water right owner(s) signing below, affirm their approval of this WCA Management Plan and if approved by the Chief Engineer allow consent to the Chief Engineer to formally approve the designation of this Water Conservation Area, described herein, by means of a Consent Agreement and Order.

Barbara A Goss, Owner (Signature)  
Water Right No(s). 8056

706 FLEMING ST, GARDEN CITY KS  67846
Full Mailing Address

Email Address                               Phone Number

ACKNOWLEDGMENT OF NOTARY

State of Kansas   )
County of Finney  ) SS
Acknowledged before me on December 29, 2017
by Barbara A. Goss

Signature:     Notary Public

My commission expires: (Notary Seal)

RECEIVED
DEC 29 2017
Garden City Field Office  
Division of Water Resources
CERTIFICATE OF SERVICE

I hereby certify that on this ___ day of ____________, 20___, copies of the foregoing were sent via first class, U.S. mail, to the following:

LARRY W & BARBARA A GOSS
706 FLEMING ST
GARDEN CITY KS 67846-6219

Groundwater Management District No. 3

DWR-KDA Water Commissioner, Garden City Field Office

Kansas Department of Agriculture
Staff Person
Attached Maps & Figures:

Water Right Area Location Map- Larry Goss Farm WCA Water Rights & WCA Place of Use
Water Right Area Location Map- Larry Goss Farm WCA Water Rights & WCA Place of Use
Summary of Water Use History - Larry Goss Farm WCA Summary

**Larry Goss Farms WCA Summary**

"Legal Ave Water Use" - A historical average calculated only using water use reports of equal or less than the annual authorized quantity.

<table>
<thead>
<tr>
<th>WR #</th>
<th>ID#</th>
<th>PDIV#</th>
<th>Location (Sect, Twn, Range)</th>
<th>Period (20XX-20XX)</th>
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</thead>
<tbody>
<tr>
<td>8056</td>
<td>1</td>
<td>10853</td>
<td>24-22S-33W</td>
<td>06-15</td>
</tr>
<tr>
<td>21612</td>
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<td>60712</td>
<td>29-22S-32W</td>
<td>06-15</td>
</tr>
<tr>
<td>23007</td>
<td>4</td>
<td>38409</td>
<td>20-22S-32W</td>
<td>06-15</td>
</tr>
</tbody>
</table>

**Historical Use Summary**

<table>
<thead>
<tr>
<th>2017 Annual Auth Qty (AF)</th>
<th>Legal Ave WU (AF)</th>
<th>Ave Irr Acres</th>
<th>Actual Acre/Acre</th>
<th>% Use of Authorized</th>
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<tbody>
<tr>
<td>838</td>
<td>595</td>
<td>402</td>
<td>17.75</td>
<td>71%</td>
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</table>

**Recent Water Use Reports**

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<thead>
<tr>
<th>2014 Use</th>
<th>2015 Use</th>
<th>2016 Use</th>
<th>2016 Acres</th>
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<tbody>
<tr>
<td>660</td>
<td>328</td>
<td>452</td>
<td>390</td>
</tr>
<tr>
<td>79%</td>
<td>39%</td>
<td>54%</td>
<td>NA</td>
</tr>
<tr>
<td>% of Auth</td>
<td>% of Auth</td>
<td>% of Auth</td>
<td>% of Auth</td>
</tr>
</tbody>
</table>

**Annual WCA Allocation (10% Conservation)**

<table>
<thead>
<tr>
<th>Annual WCA Allocation</th>
<th>Reduction from Ave Use</th>
<th>% of Authorized</th>
<th>Est. Acre-Inch (2016 Acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Totals 536</td>
<td>60</td>
<td>64%</td>
<td>16.48</td>
</tr>
</tbody>
</table>

**Annual WCA Allocation (15% Conservation)**

<table>
<thead>
<tr>
<th>Annual WCA Allocation</th>
<th>Reduction from Ave Use</th>
<th>% of Authorized</th>
<th>Est. Acre-Inch (2016 Acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Totals 506</td>
<td>89</td>
<td>60%</td>
<td>15.56</td>
</tr>
</tbody>
</table>

**Annual WCA Allocation (20% Conservation)**

<table>
<thead>
<tr>
<th>Annual WCA Allocation</th>
<th>Reduction from Ave Use</th>
<th>% of Authorized</th>
<th>Est. Acre-Inch (2016 Acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Totals 476</td>
<td>119</td>
<td>57%</td>
<td>14.65</td>
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</tbody>
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Garden City Field Office
Division of Water Resources
Changes in Water Levels Map - Proposed Kearny-Finney LEMA

Water Level Changes (2005-2016)
KGS Observation Well Data- 22S 32W 21CDC

**General Well Site Information**

- **USGS ID:** 380715100503701
- **County:** Finney
- **HUC 8 Code:** 11030001
- **Longitude:** -100.840635
- **Latitude:** 38.120092
- **Surface Elevation (ft):** 2903
- **Geological Unit Codes:** QU TO
- **Use of Site:** Withdrawal of Water
- **WWC5 Links:** None
- **KGS Local Well ID:** 22S 32W 21CDC 01
- **PLSS Description:** 22S 32W 21 SWSE SW
- **GMD:** Southwest Kansas GMD #3
- **Lat/Long Source:** GPS (within 50 feet)
- **Lat/Long Accuracy:** 5 seconds
- **Depth of Well (ft):** 200
- **USGS Map Name:** WHITE WOMAN BOTTOMS
- **Use of Water:** Irrigation
- **WTMAS Link:** 31376

**Water Level Measurements**

380715100503701

Note that depth to water is feet below land surface and all measurements for the well are included.

![Hydrograph- Annual Average Depth to Water Below Land Surface](image-url)